HACKNEY CARRIAGE & PRIVATE HIRE LICENSING

GUIDANCE
POLICY & CONDITIONS

PRODUCED BY THE LICENSING TEAM
EAST SUFFOLK COUNCIL

April 2019
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Hackney Carriage and Private Hire Licensing

INTRODUCTION

East Suffolk Council (hereinafter called “the Council”) is responsible for the licensing of Hackney Carriage and Private Hire Vehicles and Drivers, and Private Hire Operators within the East Suffolk district. Licences are issued and regulated within the terms of the Local Government (Miscellaneous Provisions) Act 1976, the Town Police Clauses Act 1847 and the Public Health Act 1875. Each District or Borough Council will determine the licensing requirements most appropriate for its area and applicants and licensees must therefore not assume what is permitted in one area will be acceptable in another.

Hackney Carriages (Taxis) and Private Hire Vehicles play an important part in local transport. They are a highly flexible form of public transport that can play an increasingly important role in improving accessibility for the residents of the District. Whilst carrying out its licensing functions, the Council will have regard to the safety and comfort of members of the public. It will ensure that licensed drivers are fit and proper persons.

A licence obtained by any form of payment that is subsequently dishonoured will render the licence invalid. The licence document, vehicle identification plate and driver’s badge must be returned to the Council until an alternative form of acceptable payment is made.

*Please note that the Council offices are no longer able to handle cash transactions.*

All licence documents, vehicle identification plates and driver’s badges remain the property of the Council.

HACKNEY CARRIAGE & PRIVATE HIRE VEHICLES

The main difference between a hackney carriage vehicle and a private hire vehicle is that hackney carriages are permitted to use designated ranks and can also be hailed down in the street. They are usually identified with a TAXI sign on the roof. Private hire vehicles cannot be hailed down in the street but must be pre-booked via the office or base of a licensed private hire operator. Private hire vehicles must not have roof signs but are permitted to have non-luminous signs or advertisements on the vehicle. There is no set fare for a private hire vehicle journey, so the fare price should be confirmed at the time of booking.

Providing a vehicle meets the required standard, the Council will also licence private hire vehicles that have been modified or converted after manufacture, such as stretched limousines. Not all drivers are qualified to drive these vehicles and private hire vehicle operators must comply with additional conditions when hiring them.

A further description of private hire vehicles, hackney carriages and special event private hire vehicles can be found as [Appendix A](#).

DRIVERS

**Application Criteria**

The criteria and qualifications for a private hire driver are almost the same as for a hackney carriage driver. The following sections will therefore apply equally to both private hire and hackney carriage drivers.

Since the 1 December 2016, licensing authorities have been required to check the immigration status and right to work of all those applying for taxi, private hire driver and operator licences.
Prior to making an application prospective drivers must undergo a basic reading, writing and arithmetic test. The cost for this must be paid by the applicant. Successful applicants will be able to proceed to making a full application.

The application process is intended to determine whether the applicant is a fit and proper person to hold a licence. Therefore the applicant is required to meet the following criteria:

a) An enhanced Disclosure & Barring check must be carried out. This will be required on initial application and then every three years thereafter. The cost for this must be paid by the applicant. Disclosure & Barring checks are not transferable between organisations/authorities. If an applicant or driver has already registered for the update service they can nominate this authority to receive updates and will not need to make a new DBS application.

The Rehabilitation of Offenders Act 1974 sets out the period after which a conviction is regarded as “Spent” and which would not normally necessitate disclosure of that conviction. However, in 2002 the Rehabilitation of Offenders Act 1974 was amended so as to exclude hackney carriage drivers and private hire vehicle drivers (Notifiable Occupation Scheme) from the effects of the 1974 Act. Applicants for such licences are, therefore, now required to disclose all convictions, including those that would previously have been regarded as spent under the 1974 Act.

Applications by foreign nationals:
If the applicant is a European Union or other overseas applicant, the following documentation will be required (the cost for which must be paid by the applicant):

I. A certificate of good conduct/character/citizenship from the embassy, consulate or High Commission of the country where they resided. This must be obtained at the applicant’s expense.

II. If necessary, a written English translation of the above certificate (together with documentary proof that the translation is correct).

b) The applicant must be medically examined by a qualified UK registered Medical Practitioner who has access to a printed summary of the applicant’s medical notes including current medication, and details of past significant medical conditions, (the cost of which must be paid by the applicant). The medical fitness standard adopted by the Council for licence holders reflects the fitness standard for the Group 2 DVLA drivers (Group 2 licence holders are permitted to drive large goods vehicles, buses and coaches). The reason for this is that, because professional drivers spend substantially longer at the wheel than private motorists, the risk of sudden illness occurring whilst driving is greater. In particular, the requirements relating to epilepsy, eyesight and diabetes are more stringent.

A medical remains valid until the age of 45. At 45 years of age a new medical certificate will be required, regardless of how long it has been since your original application. A new certificate will then be required at the age of 50 years, 55 years, 60 years and 65 years. After 65 years of age, annual medical certificates are required.

Applicants who hold a valid DVLA Group 2 licence do not have to provide any other medical information.
Drivers must notify the Council in writing if they are diagnosed with or experience symptoms of any of the medical conditions listed in the Statement of Medical Standards attached as Appendix B.

c) A driving assessment must be completed to ensure the applicant is competent in vehicular control and is able to carry out manoeuvres smoothly and safely. Part of the assessment includes a knowledge test to demonstrate the applicant has adequate knowledge of the legislation and licensing requirements.

A hackney carriage applicant will also be required to undertake a geographical test which will involve a journey taking the shortest route.

Driving assessments should be booked directly with Mr Bob Gosden, the Council’s approved driving examiner, by telephoning 01473 716873. The test will be carried out in the applicant’s own vehicle, which must be correctly insured, and the applicant must pay the cost of the test directly to Mr Gosden.

d) A full DVLA driving licence must have been held for at least 12 months. An applicant will be required to provide a share code in order that the Council can make checks with DVLA regarding the validity of the licence. An applicant can obtain this by going onto the DVLA website. By entering their driver number (on DVLA driving licence), their postcode and their National Insurance number an applicant can obtain a ‘share information code’ which must be given to the Council. If there are endorsements on the DVLA driving licence, the application may have to be determined by a Licensing hearing. If there are four current endorsements, or if there are convictions for major traffic offences (reckless driving, driving without due care and attention etc.) the application may be refused.

*For the purposes of obtaining Private Hire or Hackney Carriage Drivers licence within the East Suffolk district the applicant must hold a UK DVLA licence.*

Applicants holding EU country driver licences must obtain a UK counterpart licence (Form D9) from DVLA before they can be considered for a private hire or hackney carriage driver’s licence.

Applicants from all other countries are only able to drive for 12 months in the UK, after residency, using the licence issued in the country where they previously resided, and after that period must apply for a UK DVLA licence.

e) All new applicants will be required to undertake training on safeguarding children and vulnerable adults. The training consists of an online module and will take approximately half an hour. You will need to present your pass certificate to the Licensing Team. The cost of this training must be paid by the applicant. The link to the module can be found here [www.eastsuffolk.gov.uk/taxi-and-private-hire-licensing](http://www.eastsuffolk.gov.uk/taxi-and-private-hire-licensing)

In assessing whether the applicant is a fit and proper person to hold a licence, the Council will consider each case on its merit. They will take account of cautions and convictions, whether spent or unspent, but only in so far as they are relevant to an application for a licence, with reference to Statement of Policy about Relevant Convictions; attached as Appendix C.

Upon receipt of a disclosure from the Disclosure & Barring Service, the Licensing Officer will assess whether any or all of the spent convictions are capable of having real relevance to the issue of whether or not the applicant is a fit and proper person to hold a licence.
Eligibility to Work
If the applicant is a foreign national, documentary evidence of entitlement to work in the United Kingdom will be required.

Applicants from countries within the European Economic Area (EEA) and Switzerland must produce one of the following documents:

1. United Kingdom of Great Britain and Northern Ireland passport (Red)
   British passport (Blue)
2. A passport or national identity card showing that the holder is a national of a European Economic Area country or Switzerland.
3. A residence permit, registration certificate, or document certifying or indicating permanent residence issued by the Home Office or the Border & Immigration Agency to a national of a EEA country or Switzerland
4. A passport or other travel document endorsed to show that the holder is exempt from immigration control.

One of these single documents must be produced or a combination of two documents as listed in the booklet “Prevention of Illegal Working” by the Border & Immigration Agency.

Applicants from countries not within the EEA must produce (until they can subsequently produce one of the above documents) other documented evidence to indicate leave to enter or remain within the UK for a limited time.

If in any doubt about an individual, the Council’s licensing staff may carry out checks with the Home Office Border & Immigration Agency.

Conditions of Licence
The Council attaches conditions to the private hire and hackney carriage driver’s licence. These conditions can be found attached at Appendix D.

Hackney carriage drivers must adhere to a set of Byelaws made under section 68 of the Town Police Clauses Act 1847, and Section 171 of the Public Health Act 1875, by the Council with respect to hackney carriages within the East Suffolk districts. These Byelaws can be found attached at Appendices E & F.

Hours of Driving
Whilst there is no law governing the hours that taxi drivers can work, the Council takes a serious view of any action that may result in the safety of the passenger being compromised. When drivers have worked extremely long hours, perhaps a double shift, or have undertaken a long haul journey shortly before the end of a normal shift, there is a real danger that their ability and alertness is affected.

Drivers must advise their operators if they are suffering from fatigue that may endanger passenger safety and cease working at the earliest opportunity.

Renewals
The Council issues hackney carriage and private hire vehicle drivers licences for a period of three years. This coincides with the length of validity of the Disclosure & Barring Service check and will be set up so that both may be renewed at the same time.

The Council will send a reminder, which is by way of courtesy only, to licensed drivers approximately six weeks before their licence is due to expire. It is the driver’s responsibility to ensure his/her licences are
kept up to date and not having received a reminder will not be accepted as a reason for non-renewal of licences.

Offences
If a driver fails to comply with the licensing requirements, appropriate action will be taken in accordance with the Council’s Enforcement Policy.

This will depend on the nature of the offence, and may take the form of:

i) A verbal, informal warning or a formal written warning.

ii) Appearance before a Licensing Hearing. This could result in suspension, revocation or refusal to renew the licence.

iii) Formal Caution - this means that the driver has admitted the offence. It will remain on the driver’s record and may be taken into account in any future prosecution.

iv) Prosecution - most offences, but not all, are liable on summary conviction, to a fine not exceeding level 3 on the standard scale, currently £1000.

v) Penalty Points - details of the Council’s scheme is set out in Appendix G.

Licensing Hearings
If a driver is required to appear before a Licensing Sub-Committee, information about the procedure will be provided beforehand.

Appeals
Generally, a driver will have a right of appeal to the Magistrate's Court if his/her application is refused, if he/she thinks any condition attached to a licence is unreasonable, or if his/her licence(s) are suspended, revoked or not renewed.

Conduct
Licensees should be aware that disciplinary action will be taken in respect of any use of threatening or abusive behaviour by licensees towards a Council employee, or an agency garage employee/vehicle inspector.

VEHICLES

Dual Plating
No vehicle will be granted a licence if it is licensed in another district due to the problems of meeting the variance in conditions applied in different districts and the enforcement of those conditions in cases of non-compliance (i.e. signs, meters, suspensions or revocation).

Vehicle Specification
Any vehicle which is to be licensed must comply with the Council’s Manual of Inspections Standards. The Council has appointed agency garages to carry out vehicle checks and ensure that the standards set out in the manual are complied with.

There are two aspects to be considered:

a) The size of the vehicle. The Council has adopted minimum specifications for vehicles carrying 4 passengers and larger vehicles (the maximum number of passengers is 8). The Council will not licence vehicles to carry less than 4 passengers. It is an offence to carry more than the permitted number of passengers and this may also invalidate the vehicle insurance.

b) The vehicle will have to comply with the Council's Manual of Inspection Standards in terms of its general condition and the equipment it is carrying.
A fee will be payable by the licensee directly to the agency garage for each test or re-test. Tests are carried out annually on the initial application and then on each renewal. ‘Mid-term’ tests are also required thus meaning that a vehicle is tested every six months.

A current insurance certificate must be produced to the agency garage during the six monthly ‘Mid-term’ test.

Proprietors can arrange for any of the following garages to carry out the test on hackney carriage or private hire vehicles:

- Crisps of Knodishall  Telephone (01728) 830509
- John Grose at Woodbridge  Telephone (01394) 383456
- Langer Park Services at Felixstowe  Telephone (01394) 284156
- Tollgate Services at Felixstowe  Telephone (01394) 283925
- Suffolk Coastal Norse Depot, Ufford  Telephone (01394) 444000
- Waveney Norse Depot, Lowestoft  Telephone (01502) 527143

Vehicles offering wheelchair accessibility can only be tested at the Norse depots.

Modified vehicles such as stretched limousines can only be tested at approved testing stations authorised to deal with this type of vehicle.

A vehicle licence will be suspended if a valid mechanical certificate is not provided on the required date. In addition to the mechanical inspection certificate, licensing staff will require the following documents before a vehicle can be licensed:

- a) The Vehicle Registration Document.
- b) An MOT - this is required when hackney carriages are one year old and over, and when private hire vehicles are three years old and over. An MOT certificate relating to a modified vehicle must be issued by a testing station authorised to inspect this category of vehicle.
- c) Evidence of valid insurance cover.
- d) If the vehicle is modified, additional documentation relating to the conversion and importation of the vehicle will be required.

As well as the annual and ‘mid term’ test, a vehicle may be ‘called in’ for inspection on one other occasion during the year. This action will be taken if the Council has reasonable cause to be concerned about the condition of the vehicle. A notice will be served setting out the date, time and place of the inspection.

There may be other occasions when it is appropriate for a call-in inspection to take place at the Depot; for instance, if the Council has reasonable cause to be concerned about the condition of the vehicle. If this is necessary, the reason for the inspection will be explained to the licensee at the time the vehicle is called in. Work to the vehicle may be required in these circumstances.

**Hackney Carriage Proprietors**

Under section 48 of the Town Police Clauses Act 1847, the proprietor of a hackney carriage shall obtain and retain the licence of any driver who he employs or permits to drive that hackney carriage. This means that the proprietor of a hackney carriage must request and keep the hackney carriage drivers licence whilst that driver is working for him (a copy is acceptable).
Hackney Carriage Tariffs
There are two different tariffs for hackney carriages within East Suffolk; one in the north of the district and one in the south (the former Waveney and Suffolk Coastal geographical areas). Applicants for a hackney carriage vehicle licence must decide whether they wish to work in the north or the south of the district. The vehicle plate will identify the chosen area.

Spot Checks
The Council's licensing staff may carry out a spot check on a licensed vehicle, including testing of the meter if appropriate, at any time. A suspension notice may be issued if a vehicle is found to be in an unsatisfactory condition.

Altering the Vehicle
Approval of the Council must be obtained before any alterations are made to the car that will change the specification, design, condition or appearance of a licensed vehicle.

Selling the Vehicle
If the vehicle is sold to someone else who is going to use it for taxi work the Council must be informed, in writing and within 14 days, of the name and address of the new owner. If this is not done the existing owner will remain responsible for the hackney carriage or private hire vehicle licence. A fee will be charged to transfer the licence to the new owner.

If the vehicle is sold as a private car the taxi identification plates must be removed and returned to the Council. If another car is going to be used for taxi work it must be licensed and plated before it is used for taxi work.

Smoking in vehicles
Smoking is prohibited in licensed vehicles by law, and the use of e-cigarettes to ‘vape’ is prohibited by East Suffolk Council; this includes both drivers and passengers.

Accident reporting procedure
Vehicle proprietors MUST report any accident damage that affects the safety, performance, appearance or passenger comfort/convenience within 72 hours.

The relevant report procedure for the Council is attached as Appendix H.

Temporary Vehicle Licences
The Council operates a facility whereby a replacement vehicle(s) can be licensed, on production of limited documentation, for a temporary period of up to one month in total. This is only available when a vehicle is being repaired because of accident damage or breakdown and the period allowed will depend on the time agreed for the repairs to be completed. In order to take advantage of this facility the driver must contact the Council before using the replacement car for taxi work.

Suspension or Revocation of a Vehicle Licence
A suspension or revocation notice takes effect immediately it is served and the vehicle cannot be used for taxi work until the notice is lifted. Licensing staff or the Police may remove vehicle plates at the time the notice is served. Alternatively, 7 days will be given in which to return them. If a suspension notice is not lifted within 2 months the licence will be deemed to be revoked.

Trailers
If a licence holder is considering using a trailer, it must be approved by the Council before it is fitted.
Tinted Windows
Road Vehicles (Construction & Use) Regulations 1986 specify the minimum levels of light that must pass through the windscreen and front side windows.

*Motor vehicles first used on or before 1st April 1985:*  
The windscreen and front side windows must allow at least 70% of light to be transmitted through them.

*Motor vehicles first used on or after 1st April 1985:*  
The light transmitted through the windscreen must be at least 75%.  
The front windows must allow at least 70% of light to be transmitted through them.

CCTV
The Council’s policy on the use of CCTV to record images inside a licensed vehicle can be found at Appendix K. The conditions contained in the policy must be adhered to at all times.

Maximum number of Passengers
It must be remembered that a licence is issued for a maximum number of passengers, *(regardless of age or size)*, and it is an offence to carry more than the number licensed for, and may also invalidate the vehicle insurance. However, with regard to the Council’s fare tariff infants in arms are excluded from any charge.

Seat Belts
Passengers must wear a seat belt if one is fitted in the seat they are using - there are only a few exceptions, for example, medical reasons.

<table>
<thead>
<tr>
<th>Front Seat</th>
<th>Rear Seat</th>
<th>Who is responsible?</th>
</tr>
</thead>
<tbody>
<tr>
<td>Driver</td>
<td>N/A</td>
<td>Driver</td>
</tr>
</tbody>
</table>
| The driver of a **hackney carriage** vehicle need not wear a seat belt whilst seeking hire, answering a call for hire, or carrying a passenger for hire.  
The driver of a **private hire** vehicle need not wear a seat belt whilst carrying a passenger for hire. |                     |
| Child under 3 years of age | N/A       | Driver              |
| All children under the age of 10 must be carried in the rear of hackney carriage and private hire vehicles | The correct car seat for their weight, if available. If not, a child under the age of 3 may travel on the rear seat. |                     |
| Child aged 3 to 12 or under 1.35 metres tall | The correct car seat for their weight.  
**Note:** this does not apply to children under the age of 10 because they must be carried in the rear of hackney | The appropriate car seat for their weight, if available. If not, an adult seat belt must be worn. |
carriage and private hire vehicles.

<table>
<thead>
<tr>
<th>Age and Height</th>
<th>Type of Seat</th>
<th>Wearing Requirements</th>
<th>Driver</th>
<th>Passenger</th>
</tr>
</thead>
<tbody>
<tr>
<td>Child aged 12 or over 1.35 metres tall</td>
<td>Adult seat belt must be worn.</td>
<td>Adult seat belt must be worn.</td>
<td>Driver</td>
<td></td>
</tr>
<tr>
<td>Adult passengers</td>
<td>Seat belt must be worn.</td>
<td>Seat belt must be worn.</td>
<td>Passenger</td>
<td></td>
</tr>
</tbody>
</table>

**Child’s weight Car seat**

<table>
<thead>
<tr>
<th>Weight Range</th>
<th>Type of Seat</th>
</tr>
</thead>
<tbody>
<tr>
<td>0kg – 9kg</td>
<td>Lie-flat or ‘lateral’ baby carrier, rear-facing baby carrier, or rear-facing baby seat using a harness.</td>
</tr>
<tr>
<td>0kg – 13kg</td>
<td>Rear-facing baby carrier, or rear-facing baby seat using a harness.</td>
</tr>
<tr>
<td>9kg – 18kg</td>
<td>Rear- or forward-facing baby seat using a harness or safety shield.</td>
</tr>
<tr>
<td>15kg – 36kg</td>
<td>Rear- or forward-facing child seat (high-backed booster seat or booster cushion) using a seat belt, harness or safety shield.</td>
</tr>
</tbody>
</table>

**Exemptions**

There are limited occasions/circumstances when identification plates may be removed from a licensed vehicle with the prior consent of the Council. If such consent is given, it will be subject to other conditions that enable enforcement officers to identify the vehicle and enable the driver of the vehicle to prove that the vehicle is licensed.

**Advertising on Vehicles**

**Hackney Carriage Only**

- **must** have an illuminated sign fixed to the roof bearing the word “taxi” and no other word.
- **must** display and maintain the scale of fares fixed by the Council so as to be clearly visible to passengers.
- **may** display
  - a) an illuminated “for hire” sign
  - b) windscreen sticker with name and number of taxi firm
  - c) any other non-luminous sign or advertisement

- **must** be fitted with a meter which is clearly visible to all passengers

**Private Hire Vehicles Only**

- **must not** have a sign or advertisement which includes the word “taxi” or “cab” in any form
- **must not** have an illuminated sign of any description
- **may** be fitted with a meter which must be clearly visible to all passengers
Conditions Attached to Licences
All licences are subject to standard conditions which can be found at Appendix J. The Council’s licensing staff monitor licensees and report any instances of non-compliance.

Wheelchair accessibility.
Sections 165 and 167 of the Equality Act 2010 are now in force and we now publish a list of the wheelchair accessible vehicles in our district (s.167) on the East Suffolk web-site.

Section 165 requires the drivers of those vehicles to carry passengers in wheelchairs, provide assistance to those passengers, and prohibits them from charging extra.

Section 166 of the 2010 Act allows an exemption certificate to be issued by the authority if there are grounds making it impossible or unreasonably difficult for them to comply with those duties, but there can be no exemption from the prohibition on charging extra for wheelchair passengers.

The specific duties placed on the drivers of designated wheelchair accessible hackney carriage and private hire vehicles are:

- to carry the passenger while in the wheelchair;
- not to make any additional charge for doing so;
- if the passenger chooses to sit in a passenger seat to carry the wheelchair;
- to take such steps as are necessary to ensure that the passenger is carried in safety and reasonable comfort; and
- to give the passenger such mobility assistance as is reasonably required.

Renewals
The Council issues hackney carriage and private hire vehicle licences for a period of one year. The Council will send a reminder, which is by way of courtesy only, to licensed vehicle driver’s/owner’s approximately six weeks before their licence is due to expire. It is the drivers/owners responsibility to ensure his/her licences are kept up to date and not having received a reminder will not be accepted as a reason for non-renewal of licences.

OPERATORS

A private hire vehicle can only be despatched to a customer by a private hire operator. This is a person who holds an operator’s licence under Section 55 of the Local Government (Miscellaneous Provisions) Act 1976.

There are a number of conditions to which an operator must adhere in order to retain his/her licence and these are provided to every operator at the time of licensing. These conditions can be found in Appendix K.

It is a criminal offence to operate a Private Hire Vehicle within the East Suffolk district without having a Private Hire Vehicle Operator’s Licence. To “operate” is defined as meaning in the course of business to make provision for the invitation or acceptance of bookings for a Private Hire Vehicle.

Hackney Carriage, Private Hire Vehicle and Drivers’ Licences
It is vital that private hire operators should have a thorough understanding of the requirements which apply to vehicle proprietors and drivers.
A private hire operator may employ licensed hackney carriages, private hire vehicles or special event private hire vehicles (such as stretched limousines) to carry out journeys and must ensure that the driver of the vehicle is licensed to drive the type of vehicle used.

The difference between each class of vehicle is set out in Appendix A of the attached notes. Operators wishing to use special event private hire vehicles must ensure that:

a) Only licensed hackney carriage and private hire vehicles drivers authorised by their DVLA licence to drive class ‘C1’ vehicles (vehicles between 3500kg and 7500kg) are employed to drive the vehicle.

b) Bookings are made at least 24 hours in advance of the commencement of the journey.

c) Written confirmation is given to the hirer stating the name and address of the hirer, details of the journey, date of booking, charge and a statement as to the maximum number of passengers that may be carried in the vehicle.

d) A copy of the written confirmation must also be provided to the driver and be carried in the vehicle throughout the hire period.

The Responsibilities of a Private Hire Operator

Under the legislation, every contract for the hire of a licensed vehicle is deemed to be made with the operator who accepted the booking for that vehicle, irrespective of whether or not the vehicle was provided by that person.

In addition, it is possible for a licensee to be convicted of an offence, even when it was due to the act or default of another. This places an onerous responsibility on private hire vehicle operators who may have to trust others to carry out bookings on their behalf.

Operators must have arrangements in place to satisfy themselves that:

a) Only licensed vehicles which are properly insured, taxed and tested are employed to carry out bookings on their behalf.

b) Only licensed drivers with the appropriate DVLA Licence are employed to drive those vehicles and they, together with radio operators, have a thorough understanding as to what is expected of them in all situations.

The conditions attached to private hire operator licences require records to be kept in respect of the vehicles and drivers.

A private hire vehicle operator is responsible for ensuring that the vehicle and driver, unless delayed or prevented by sufficient cause, punctually attend at the appointed time and place and for ensuring that the driver completes the journey agreed by the operator with the hirer. Often, the accuracy of the booking records which must be kept by a private hire operator is vital in determining whether or not the operator was at fault and liable to be prosecuted for an offence. It is therefore essential that a high standard of record keeping is maintained.

The Council must be satisfied that the form in which records are to be kept, whether written or computerised, provides adequate safeguards that prevent entries being erased or inserted at a later date than the actual date and time that which the booking was made.
Where special event private hire vehicles are operated, a hire agreement must be made not less than 24 hours prior to the commencement of the journey. Copies of the agreement must be provided to the passenger and the driver and a further copy kept on record.

You must tell the Council, within 7 days, of any complaint made about a booking (whether made orally or in writing) which you were responsible for. You must also tell the Council what action you propose to take to deal with the complaint. In addition to any action the Council may take, the complainant may decide to take civil court action against you.

Communications
If a private hire operator is someone who accepts bookings and then carries them out using only a limited number of vehicles and drivers, it may be possible to operate without any form of communication between the booking office and the driver(s). However, if more vehicles and drivers are used it is likely that in-car communication will be required.

The Council permits closed circuit radio or 'hands free' mobile telephones to be used for this purpose only if the vehicle is stationary and the engine is turned off.

The use of mobile telephones for the acceptance of private hire bookings may be used in conjunction with a computer based booking system with an online booking facility to ensure that bookings are recorded immediately. The use of mobile telephones, when not linked to online facilities, is only permitted between Midnight and 7am and is subject to the operator's booking records being updated immediately at the end of each period. At all other times, an operator must maintain a separate booking facility to record bookings, passing details of each journey to the individual driver who will carry it out.

An operator is required to provide a means by which the driver of a private hire vehicle can report any delays or difficulties which may occur throughout the journey and to provide assistance to passengers as appropriate. Citizens' Band radio is not permitted for any purpose in connection with the taking of bookings or relaying them to a driver. The use of scanning equipment is also prohibited.

The Application Procedure
The application procedure is intended to determine whether an applicant for a private hire operator's licence is a fit and proper person to hold the licence. Applicants will be required to undergo a basic disclosure and barring service check with the Disclosure & Barring Service (unless they have had an enhanced check as a licensed driver). Applicants will also be required to undertake training on safeguarding children and vulnerable adults. The training consists of an online module and will take approximately half an hour. Applicants will need to present their pass certificate to the Licensing Team. The cost of this training must be paid by the applicant. The link to the module can be found here www.eastsuffolk.gov.uk/taxi-and-private-hire-licensing

The applicant will be asked to make an appointment to sit a knowledge test at the Council Offices. This will demonstrate whether the applicant has adequate knowledge of the legislation and licensing requirements.

Applicants must complete an application form stating essential information about the business and the people who will be running it. In addition to the payment of the appropriate fee, they will be required to produce information, in writing, as to how the business will be run. This must include a customer care statement (an example is attached hereto Appendix L), indicating the targets they aim to meet in terms of dealing with customers, paying particular attention to ensuring that drivers arrive on time.
Lateness is sometimes unavoidable, when traffic is heavy, when road conditions are poor because of inclement weather or because of vehicle breakdown (although vehicles should be maintained to a high standard to ensure that this rarely happens).

Lateness can also be caused because earlier passengers keep drivers waiting, causing knock-on delays for subsequent passengers. Operators should consider what action they are going to take to minimise this problem.

Finally, drivers can only arrive promptly if sufficient travelling time is allowed between one journey and the next – operators must ensure that they can cope with the number of bookings they accept.

**Complaints**

The conditions attached to an operator’s licences will require the operator to notify the Council of complaints made about any booking and of the action (if any) which you propose to take.

It follows that the operator will have to investigate the complaint in order to decide whether or not it is justified. It is advisable for the operator to obtain the full facts from the customer and to interview the driver and, if appropriate, the radio controller. A complainant may be entitled to compensation. If this is not offered, the customer could decide to sue the operator for failure to execute the contract. Alternatively, they may contact the Council asking for appropriate action to be taken.

An operator may decide to discipline the driver and/or radio controller, but the Council will consider what action to take in respect of any licensees when it has reviewed the facts of the case.

Occasionally, complaints may be made of which the Police should be made aware. Operators should be able to advise the complainant accordingly and should consider whether or not to report the matter to the Police direct.

Bearing the above in mind, operators should ensure that they have a procedure for dealing with complaints. If targets are set, operators should explain how these will be monitored and what action they envisage taking if they are not met.

a) A code of conduct for radio operators and drivers.

b) The times during which service will be provided each day.

c) The format they will use to maintain records of each booking and the vehicles and drivers which will be employed.

d) The arrangements which have been made to pass bookings to other operator(s) when it is found that they cannot be undertaken for any reason.

e) The names and addresses of controllers who will be responsible for the acceptance of bookings on their behalf and relaying them to the drivers who will be carrying out the journeys.

f) The procedures which radio operators and drivers must follow in the event of:
   - Any difficulty in undertaking a booked journey
   - Any complaint made about a booked journey
Licences and Renewals
When all the relevant stages have been completed, the licence will be issued. Normally, licences will be for five years, but in some circumstances they may be valid for a shorter period.

Approximately 6 weeks prior to the expiry of the licence the operator will receive a reminder to renew it. It is the operator’s responsibility to ensure his/her licences are kept up to date and not having received a reminder will not be accepted as a reason for non-renewal of licences. Renewal will involve completion of an application form and payment of a fee.

Fees
The fees which are payable to the Council for licences are reviewed annually and any increases normally take effect from 1st April each year. The application form and correspondence you receive will set out the current fee payable.

Enforcement
The legislation enables the Council to adopt a number of measures to ensure that, once operators are licensed, the Council's requirements are met throughout the licensing period.

Records and Documentation
The Council’s licensing staff carry out spot checks to ensure that documentation and records relating to journeys and the vehicles and drivers being employed to carry them out are being properly kept. Such records must be retained by the operator for not less than six months from the last date of entry and may be removed by licensing staff at any reasonable time.

Convictions
An operator is required to inform the Council, in writing and within 7 days, if convicted of an offence of any nature. This also applies to any other partner or director of the company.

Change of Address
An operator is required to inform the Council, in writing and within 7 days, of any change of home or business address.

Offences
If you fail to comply with the licensing requirements, appropriate action will be taken against you. This will depend on the nature of the offence and may take the form of:

i) A verbal, informal or formal warning
ii) Appearance before the Licensing Sub-Committee. This could result in suspension, revocation or refusal to renew the licence.
iii) Formal Caution - this means that you have admitted the offence. It will remain on your record and may be taken into account if you are prosecuted in future.
iv) Prosecution - most offences, but not all, are liable on summary conviction, to a fine not exceeding level 3 on the standard scale, currently £1000.

A private hire operator's licence must be obtained from the local authority in whose area provision is made to accept pre-booked journeys. Furthermore, the vehicles and drivers employed by the operator to carry out those bookings must be licensed by the same local authority. Provided the vehicle and driver are licensed by the correct authority, they may be used to carry passengers to any location in this country or abroad.
Changes that came into force on 01 October 2015 allow for sub-contracting by Private Hire Operators either within the same district, or to a Private Hire Operator in another district.

**Exemptions**
There are very limited circumstances where a vehicle can be used as a private hire vehicle without having the appropriate licences in force and you are advised to contact the Council's licensing staff before you decide to proceed.

**Appeals**
Generally, you will have a right of appeal to the Magistrates' Court if your application is refused, if you do not think any condition attached to a licence is reasonable, or if your licence is suspended, revoked or not renewed.

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**Enquiries**

If you have any questions or concerns about the application procedure or any of the information contained in these guidance notes, please contact:

East Suffolk Council or East Suffolk Council
East Suffolk House, Riduna Park Riverside
Station Road, Melton 4 Canning Road
Woodbridge Lowestoft
IP12 1RT NR33 0EQ

**Email:** licensing@eastsuffolk.gov.uk
**Telephone:** 01394 444802
APPENDIX A

THE DIFFERENCE BETWEEN HACKNEY CARRIAGES, PRIVATE HIRE VEHICLES
AND SPECIAL EVENT PRIVATE HIRE VEHICLES

1. Hackney Carriages:

1.1 In order to protect a passenger hailing a hackney carriage in the street from overcharging, the Council sets a maximum scale of fares which may be charged and this, together with the meter, must be clearly visible to the passenger. (In the event that a proprietor chooses to use the taxi meter to discount the approved fare a notice must be displayed to inform passengers).

1.2 A hackney carriage must be equipped with a meter calibrated in accordance with the maximum scale of fares. The meter must be tested and sealed by the Council.

1.3 The scale of fares set by the Council may be discounted but must not be exceeded, even if a journey ends outside the district (unless a charge was agreed before the journey commenced). If a hackney carriage carries out a private hire or pre-booked journey the fare must be calculated from the point where the passenger commences the journey.

1.4 Once a vehicle has been licensed as a hackney carriage, it is always available for hire, unless it is already carrying a fare paying passenger. This means that a licensed hackney carriage can only be driven by a licensed hackney carriage driver. Hackney carriage proprietors and drivers must comply with Byelaws in addition to the other rules laid down by the Council. Hackney carriage licensees should read them carefully.

They cover the following matters:

a) The display of identification plates on the inside and outside of the vehicle.
b) Various requirements relating to the vehicle.
c) The operation of the taxi meter - the meter may only be switched on immediately before the journey commences.
d) The procedure when plying for hire - once a journey has been completed drivers are required to proceed immediately to the next available taxi rank - drivers cannot ‘cruise round the block’ or wait nearby until a space on the best rank becomes free - they must go to another rank and park there instead. A hackney carriage can also park on the Council’s car parks (providing the pay and display fee is paid) but cannot stand or ply for hire in a car park. A hackney carriage should be parked off the highway when not in use. All these parking and use requirements cannot be overcome by removing or covering the identification plates and 'TAXI' sign.
e) The behaviour of the driver - matters which are also covered in the conditions attached to hackney carriage and private hire vehicle driver’s licences.
f) The procedure to be followed if a passenger leaves property in the vehicle.

There are special procedures which the Council must follow when reviewing the scale of fares and the designation of ranks. The latter takes many months to complete.

1.5 If you are licensed by East Suffolk Council to drive hackney carriages, you do not need a private hire driver’s licence in order to work a private hire vehicle that is also licensed by the Council. However, if you wish to drive a special event private hire vehicle, your DVLA licence must permit you to drive class ‘C1’.
2. **Private Hire Vehicles**

2.1 A private hire vehicle can only be used to carry fare paying passengers if the **passenger** has booked the journey in advance **directly** with a licensed private hire vehicle operator. The operator is then responsible for ensuring that the passenger is carried by a licensed hackney carriage or private hire vehicle and driver in accordance with the agreement made with the passenger when the booking was made.

2.2 A private hire vehicle cannot legally radio a booking for a journey through to the operator. This applies whether the passenger approaches the driver before the journey commences or asks for a return trip, either whilst the outward journey is in progress or at the end of it. In order to avoid difficulties in this respect, private hire operators are advised to consider whether their radio controllers should routinely enquire whether or not a return journey is required at the time the outward trip is booked.

2.3 If a private hire vehicle driver does handle a booking from a passenger, one or more of the following offences may occur:

   a) Using a vehicle as a hackney carriage without a licence
   b) Improperly plying for hire
   c) Acting as an unlicensed private hire vehicle operator

   **Each** of these offences is liable on summary conviction to a fine not exceeding level 3 on the standard scale, currently £1000.

2.4 In order to avoid allegations of plying for hire, private hire vehicle drivers should ensure that:
   a) they receive details of all the journeys which they carry out from their private hire operator, either directly or via the radio controller and **not** from the passenger.
   b) they do not radio bookings through to their operator on behalf of passengers, either before the journey commences or for a return trip during the journey or at the end of it.

2.5 Private hire vehicle drivers should be aware that, in the event of an accident, problems could arise over insurance cover if a journey is not properly booked through a private hire operator. This is because a private hire vehicle is only insured for private hire work whereas a hackney carriage is insured for public hire.

2.6 It is an offence for a private hire vehicle to be driven by a person who is not licensed as a private hire vehicle driver, even when the vehicle is not being used for private hire.

3. **Communications**

3.1 Hackney carriage and private hire vehicles may be equipped with closed circuit radio communication equipment and/or a mobile telephone which is capable of hands free operation. Citizens Band (CB) radio equipment and scanning equipment are **not permitted** in hackney carriage or private hire vehicles.

3.2 The Council permits private hire operators to communicate instructions about bookings to hackney carriage and private hire vehicle drivers using either closed circuit radio or mobile telephone. The use of CB radio equipment for the acceptance of bookings and for communicating information about bookings to drivers is **not permitted**.
3.3 The use of mobile telephones by private hire operators for the acceptance of bookings in licensed hackney carriages and private hire vehicles may be used in conjunction with a computer based booking system, with an online booking facility, to ensure that bookings are recorded immediately. The use of mobile telephones, when not linked to online facilities, is restricted to between midnight and 7am and is subject to the operator's booking records being updated immediately at the end of each period. At all other times the operator must man a separate booking facility.

3.4 A private hire vehicle operator is responsible for ensuring that the passenger is carried in accordance with the agreement made with the passenger at the time of the booking. It is important that the driver of the vehicle is fully aware of the details - time, place of pick-up, destination, charge etc.

4. Special Event Private Hire Vehicles

4.1 Special event private hire vehicles are vehicles that have been modified or converted after manufacture, the most common form of modified vehicle is a stretched limousine.

4.2 A modified vehicle may have seats for more than 8 passengers. If this is the case, the driver of the vehicle will commit an offence if he/she permits more than 8 people to be carried in the vehicle.

4.3 The Council will not normally require the display of an external vehicle identification plate on a modified private hire vehicle. The internal vehicle identification plate must be displayed in a position where it is visible to passengers (not necessarily on the dashboard of the vehicle).

4.4 Only licensed private hire vehicle drivers that hold a DVLA licence permitting them to drive class ‘C1’ vehicles (vehicles between 3500kg and 7500kg) may drive modified private hire vehicles.

All drivers passing their driving test prior to 1997 received ‘grandfather rights’ to drive this class of vehicle, but those licensed subsequently will have to pass a test in a vehicle typical of the class, such as a minibus.

4.5 A private hire operator may only accept a booking for the hire of modified vehicle if it is made at least 24 hours in advance of the commencement of the journey. The operator must provide the hirer with written confirmation of the booking. This must state the name and address of the hirer, details of the journey, the hire charge and a statement as to the maximum number of passengers that may be carried in vehicle.

4.6 A copy of the written confirmation must be provided to the driver of the vehicle and be carried in the vehicle throughout the hire period.
Licensees must be medically examined by a qualified UK registered Medical Practitioner who has access to the applicant’s full medical records (the cost of which must be borne by the applicant).

The medical fitness standard adopted by the Council for licence holders reflects the fitness standard for the Group 2 DVLA drivers (Group 2 licence holders are permitted to drive large goods vehicles, buses and coaches). The reason for this is that, because professional drivers spend substantially longer at the wheel than private motorists, the risk of sudden illness occurring whilst driving is greater. In particular, the requirements relating to epilepsy, eyesight and diabetes are more stringent.

A medical remains valid until the age of 45. At 45 years of age a new medical certificate will be required, regardless of how long it has been since your original application. A new certificate will then be required at the age of 50 years, 55 years, 60 years and 65 years. After 65 years of age, annual medical certificates are required.

Drivers must notify the Council in writing if they are diagnosed with or experience symptoms of any of the following:

- Epilepsy
- Fits or blackouts
- Repeated attacks of sudden disabling giddiness
- Diabetes controlled by insulin
- Diabetes controlled by tablets
- An implanted cardiac pacemaker
- An implanted cardiac defibrillator (ICD)
- Angina (heart pain) which is easily brought on by driving.
- Persistent alcohol misuse or dependency
- Persistent drug misuse or dependency
- Parkinson’s disease
- Narcolepsy or sleep apnoea syndrome
- Stroke, with any symptoms lasting longer than one month, recurrent ‘mini-strokes’ or TIAs (Transient Ischemic Attacks).
- Any type of brain surgery, severe head injury involving inpatient treatment, or brain tumour.
- Any other chronic neurological condition
- A serious problem with memory or episodes of confusion
- Severe learning disability
- Serious psychiatric illness or mental ill-health
- Total loss of sight in one eye.
- Any condition affecting either eyes; or the remaining eye if one eye only (not including short or long sight or colour blindness).
- Any condition affecting your visual field (the surrounding area you can see when looking directly ahead).
- Any persistent limb problem for which driving has to be restricted to certain types of vehicle or those with adapted controls.

If you are not sure whether any of these apply to you speak with your GP.

Failure to notify the Council of any change in your medical health could attract penalty points and/or result in an appearance before the Licensing Sub-Committee.
STATEMENT OF POLICY ABOUT RELEVANT CONVICTIONS

When submitting an application for a licence to drive a hackney carriage or private hire vehicle; or throughout the duration of an existing licence, applicants/existing licensees are required to declare all previous convictions they may have, this includes spent convictions.

The Rehabilitation of Offenders Act 1974 sets out the period after which a conviction is regarded as “Spent” and which would not normally necessitate disclosure of that conviction. However, in 2002 the Rehabilitation of Offenders Act 1974 was amended so as to exclude hackney carriage drivers and private hire vehicle drivers (Notifiable Occupation Scheme) from the effects of the 1974 Act. Applicants for such licences or existing licensees are, therefore, now required to disclose all convictions, including those that would previously have been regarded as spent under the 1974. Applicants/existing licensees are also required to declare all formal cautions and all endorsable fixed penalties they have received and to provide details of all criminal matters of which they are currently the subject of criminal investigation or prosecution.

The information given will be treated in confidence and will only be taken into account in relation to the relevant application, or the status of an existing licence, to assist the Council in determining whether the applicant is a fit and proper person to hold/continue to hold a driver’s licence for the purposes of sections 51 and 59 of the Local Government (Miscellaneous Provisions) Act 1976.

Applicants and existing licensees should be aware that the Council is empowered by law to check with the police for the existence and content of any criminal record held in their name. Information received from the police will be kept in strict confidence while the licensing process takes its course and will be retained no longer than is necessary.

The disclosure of a criminal record or other information relating to criminal matters will not necessarily debar an individual from obtaining/retaining a driver’s licence and each case will be determined on its own merits. Whether or not an applicant will be granted a licence, or the existing licensee retain a licence, will depend upon whether or not the Council can be satisfied that the individual is a fit and proper person to hold such a licence.

The Council may fail to be satisfied that an individual is a fit and proper person to hold a driver’s licence for any good reason. If adequate evidence of good character and record is not adduced or if there is good reason to question or doubt the evidence provided then that could amount to good reason to refuse a licence.

The conviction of an existing licensee may lead to the revocation of his license if he is no longer considered to be a fit and proper person to hold such a licence. Where this policy states that new applicants should be free of recent convictions of a certain kind, this indicates that the licence of an existing driver would generally be revoked if he were convicted of an offence of the same kind. However, in assessing the risk that an existing driver poses to the travelling public, the Council will consider all relevant factors, including the length of time that he has held his licence and his conduct as a licensed driver.

In considering evidence of an individual’s good character and fitness to hold a driver’s licence, where previous convictions or other information relating to criminal matters is disclosed the Council will consider the nature of the offence, when it was committed, the date of conviction, the applicant’s age when the offence was committed and any other factors which might be relevant. Where an individual
has been convicted of a criminal offence the Council cannot review the merits of the conviction (Nottingham City Council v. Mohammed Farooq (1998)).

The following guidelines, relating to the relevance of convictions, have been drawn up in accordance with government advice contained in Department of Transport Circular 2/92 and Home Office Circular 13/92. The Council has adopted these guidelines for use in determining applications for hackney carriage and private hire vehicle drivers’ licences, when dealing with applications for the renewal of existing driver’s licences and when considering whether to suspend or revoke an existing driver’s licence.

The guidelines do not deal with every type of offence. However, offences described in the guidelines and similar offences, though differently entitled in any statutory provision, modification or re-enactment, will be taken into account in accordance with the guidelines.

Any individual refused a driver’s licence on the grounds that the Council is not satisfied he is a fit and proper person to hold such a licence has a right of appeal to the magistrates’ court within 21 days of the notice of refusal.

GENERAL POLICY

1. Each case will be decided on its own merits.

2. Applicants must have held a full UK driving licence for at least 1 year and this will be calculated from the date of issue of a full licence.

3. Applicants will be required to apply to the Disclosure & Barring Service authorising it to disclose any record of conviction to the District Council. You will have to pay the relevant fee and produce various documents to the Council as evidence of identity. The Council will have to countersign the form before it is sent to the Disclosure & Barring. Licensing staff will provide assistance in completing the form.

4. The overriding consideration is the safety of the public. The Council has a duty to ensure so far as possible that those licensed to drive hackney carriage and private hire vehicles are suitable persons to do so, that they are safe drivers with good driving records and adequate experience, sober, courteous, mentally and physically fit, honest and not persons who would take advantage of their employment to abuse or assault passengers.

5. A person with a current conviction for a serious crime need not be permanently barred from obtaining a licence but should be expected to remain free of conviction for 3 to 5 years, according to the circumstances, before an application is entertained.

6. Some discretion may be appropriate if the offence is isolated and there are mitigating circumstances. Similarly, multiple offences or a series of offences over a period of time are likely to give greater cause for concern and may demonstrate a pattern of inappropriate behaviour which will be taken into account. The overriding consideration should always be the protection of the public.

7. The following examples afford a general guide on the action which might be taken where convictions are disclosed:-
MINOR TRAFFIC OFFENCES.
Isolated convictions for minor traffic offences should not prevent a person from proceeding with an application. However, the number, type and frequency of this type of offence will be taken into account and if there are several offences of this nature the applicant will normally be expected to show a period free of conviction of at least 6 months.

In particular, an application will normally be refused where the applicant has 12 or more penalty points on his D.V.L.A. licence (whether or not the applicant was convicted by a court for the offences for which the points were imposed) or where the applicant has more than one conviction for this type of offence within the last 6 months.

Examples of offences covered under this section include:

<table>
<thead>
<tr>
<th>Code</th>
<th>Offence Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>AC10</td>
<td>Failing to stop after an accident.</td>
</tr>
<tr>
<td>AC20</td>
<td>Failing to give particulars or report an accident within 24 hours.</td>
</tr>
<tr>
<td>AC30</td>
<td>Undefined accident offence.</td>
</tr>
<tr>
<td>CU10</td>
<td>Using a vehicle with defective brakes.</td>
</tr>
<tr>
<td>CU20</td>
<td>Causing or likely to cause danger by reason of use of unsuitable vehicle or using a vehicle with parts or accessories (excluding brakes, steering, tyres) in a dangerous condition.</td>
</tr>
<tr>
<td>CU30</td>
<td>Using a vehicle with defective tyres.</td>
</tr>
<tr>
<td>CU40</td>
<td>Using a vehicle with defective steering.</td>
</tr>
<tr>
<td>CU50</td>
<td>Causing or likely to cause danger by reason of load of passengers.</td>
</tr>
<tr>
<td>CU80</td>
<td>Breach of requirements as to control of the vehicle, mobile telephones etc.</td>
</tr>
<tr>
<td>SP10</td>
<td>Exceeding goods vehicle speed limit.</td>
</tr>
<tr>
<td>SP20</td>
<td>Exceeding speed limit for type of vehicle (excluding goods or passenger vehicle).</td>
</tr>
<tr>
<td>SP30</td>
<td>Exceeding statutory speed limit on a public road.</td>
</tr>
<tr>
<td>SP40</td>
<td>Exceeding passenger vehicle speed limit.</td>
</tr>
<tr>
<td>SP50</td>
<td>Exceeding speed limit on a motorway.</td>
</tr>
<tr>
<td>TS10</td>
<td>Failing to comply with traffic light signals.</td>
</tr>
<tr>
<td>TS20</td>
<td>Failing to comply with double white lines.</td>
</tr>
<tr>
<td>TS30</td>
<td>Failing to comply with a 'stop' signal.</td>
</tr>
<tr>
<td>TS40</td>
<td>Failing to comply with direction of a constable or traffic warden.</td>
</tr>
<tr>
<td>TS50</td>
<td>Failing to comply with traffic sign (excluding 'stop' sign, traffic lights or double white lines).</td>
</tr>
<tr>
<td>TS60</td>
<td>Failing to comply with school crossing patrol sign.</td>
</tr>
<tr>
<td>TS70</td>
<td>Undefined failure to comply with a traffic direction or sign.</td>
</tr>
</tbody>
</table>

MAJOR TRAFFIC OFFENCES.
An isolated conviction, without disqualification, for a major traffic offence will require careful consideration of the facts and will at the very least merit a warning as to future driving and advice on the standard expected of hackney carriage and private hire vehicle drivers. However, where the conviction is within 6 months prior to the date of application, or where there is more than one conviction of this type of offence within the last 2 years, the application will normally be refused and no further application should be considered until a period of 3 years, free from convictions, has elapsed.

Examples of offences covered under this section include:

<table>
<thead>
<tr>
<th>Code</th>
<th>Offence Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>CD10</td>
<td>Driving without due care and attention.</td>
</tr>
<tr>
<td>CD20</td>
<td>Driving without reasonable consideration for other road users.</td>
</tr>
</tbody>
</table>
CD30  Driving without due care and attention or without reasonable consideration for the other road users.

IN10  Using a vehicle uninsured against third party risks.

BA10  Driving whilst disqualified by order of Court.

BA30  Attempting to drive whilst disqualified by order of Court.

An application received which details one of the following offences on the D.V.L.A. driving licence (DD40, DD60, DD80) will automatically be refused, or a current licence suspended or revoked. No further application will be approved until such time as that conviction is removed under the Rehabilitation of Offenders period.

DD40  Dangerous driving.

DD60  Manslaughter or culpable homicide.

DD80  Causing death by reckless driving.

DISQUALIFICATION.
Where a period of disqualification has been imposed, an application will not be considered until the D.V.L.A. driving licence has been restored for a period of 12 months and no further motoring conviction has been endorsed on it in that period. Should the D.V.L.A. licence demonstrate a further conviction since the disqualification period, then a 12 month period must elapse from the date of the last conviction on the D.V.L.A. licence before an application is approved.

TOTTING-UP.
In ‘totting-up’ cases where disqualification is considered by the court, even if the court does not disqualify a driver (eg because of exceptional circumstances) the Council is likely to refuse a hackney carriage or private hire driver’s licence application and the applicant will normally be expected to show a period of 12 months free from conviction from the date the court made its finding of exceptional circumstances justifying the non-disqualification.

Drink and Drugs
A serious view should be taken of convictions of driving or being in charge of a vehicle while under the influence of drink or drugs. An isolated incident should not necessarily debar an applicant but strict warnings should be given as to future behaviour.

More than one conviction for these offences should raise grave doubts as to the applicant’s fitness to hold a licence. At least 3 years should elapse (after the restoration of the driving licence) before an applicant is considered for a licence.

DRUNKENNESS - with a motor vehicle:

Examples of offences covered under this section include:

DR10  Driving or attempting to drive with alcohol level above limit.

DR20  Driving or attempting to drive while unfit through drink or drugs.

DR30  Driving or attempting to drive then refusing to supply a specimen for analysis.

DR40  In charge of a vehicle while alcohol level above limit.

DR50  In charge of a vehicle while unfit through drink.

DR60  In charge of a vehicle then refusing to supply a specimen for analysis.

DR70  Failing to provide a specimen for breath test.
DRUNKENNESS - not with a motor vehicle:
An isolated conviction for drunkenness will not necessarily debar an applicant from gaining a licence. However a number of convictions for drunkenness could indicate a medical problem necessitating critical examination. Each case will be considered on its own facts.

DRUGS – with a motor vehicle:

Examples of offences covered under this section include:

<table>
<thead>
<tr>
<th>Code</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>DG10</td>
<td>Driving or attempting to drive with a drug level above specified limit.</td>
</tr>
<tr>
<td>DG60</td>
<td>Causing death by careless driving with drug level above the limit.</td>
</tr>
<tr>
<td>DG80</td>
<td>Driving or attempting to drive when unfit through drugs.</td>
</tr>
<tr>
<td>DG90</td>
<td>In charge of a vehicle when unfit through drugs.</td>
</tr>
</tbody>
</table>

DRUGS.
An application will not be considered until a minimum of 3 years free of conviction is shown.

Examples of offences within this category will include:

1. Possessing Controlled Drug.
2. Possessing Controlled Drug with Intent to Supply.
3. Producing Controlled Drug.
4. Import Drugs.

INDENCENCY OFFENCES.
An application will not be considered until a period of 3 years free of conviction is shown and any application with a conviction within this category will be put before the Licensing Sub-Committee for determination.

Offences within this category will include:

1. Indecent Exposure.
2. Indecent Exposure to the Annoyance of Residents.
3. Indecent Exposure with intent to insult a female.
4. Unlawful sexual intercourse.
5. Importuning.
6. Gross indecency with Female.
7. Gross indecency with Male.
8. Indecent assault on Female.
9. Living Off Immoral Earnings.
11. Possessing or Distributing Obscene Material.
13. Rape.
14. Indecent or Nuisance telephone Calls.

VIOLENCE.
An application will not be considered until a minimum period of 3 years free of conviction is shown with the exception of 9,10, and 11 when 2 years for a single offence will be the appropriate period.
Examples of offences within this category will include:

<table>
<thead>
<tr>
<th>No.</th>
<th>Offence</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Common Assault</td>
</tr>
<tr>
<td>2.</td>
<td>Assault – Section 47.</td>
</tr>
<tr>
<td>4.</td>
<td>Grievous Bodily Harm – Section 18.</td>
</tr>
<tr>
<td>5.</td>
<td>Assault - Police.</td>
</tr>
<tr>
<td>6.</td>
<td>Affray.</td>
</tr>
<tr>
<td>7.</td>
<td>Riot.</td>
</tr>
<tr>
<td>8.</td>
<td>Manslaughter or Culpable Homicide with Driving.</td>
</tr>
<tr>
<td>9.</td>
<td>Using Threatening, Abusive Words or behaviour.</td>
</tr>
<tr>
<td>11.</td>
<td>Drunk and Disorderly.</td>
</tr>
<tr>
<td>17.</td>
<td>Possess Firearm with Intent.</td>
</tr>
<tr>
<td>18.</td>
<td>Criminal Damage.</td>
</tr>
<tr>
<td>20.</td>
<td>Resist Arrest.</td>
</tr>
<tr>
<td>22.</td>
<td>Murder.</td>
</tr>
</tbody>
</table>

An applicant with a conviction for murder will not be considered.

DISHONESTY.

Hackney carriage and private hire vehicle drivers are expected to be persons of trust. The widespread practice of delivering unaccompanied property is indicative of the trust that business people place in drivers. Moreover, it is comparatively easy for a dishonest driver to defraud the public by demanding more than the legal fare etc. Overseas visitors can be confused by the change in currency and become "fair game" for an unscrupulous driver.

A serious view will therefore be taken of any conviction involving dishonesty. In general, a period of 3 to 5 years free of conviction should be required before entertaining an application.

Examples of offences in this category will include:

<table>
<thead>
<tr>
<th>No.</th>
<th>Offence</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Theft.</td>
</tr>
<tr>
<td>2.</td>
<td>Theft – Shoplifting.</td>
</tr>
<tr>
<td>3.</td>
<td>Theft – Employee.</td>
</tr>
<tr>
<td>8.</td>
<td>Fraudulent Use.</td>
</tr>
<tr>
<td>9.</td>
<td>Handling.</td>
</tr>
<tr>
<td>10.</td>
<td>Receiving.</td>
</tr>
<tr>
<td>11.</td>
<td>Forgery.</td>
</tr>
<tr>
<td>12.</td>
<td>Conspiracy to Defraud.</td>
</tr>
<tr>
<td>13.</td>
<td>Obtain Money by Deception.</td>
</tr>
<tr>
<td>15.</td>
<td>Deception.</td>
</tr>
<tr>
<td>16.</td>
<td>False Accounting.</td>
</tr>
<tr>
<td>17.</td>
<td>False Statement to Obtain Benefit.</td>
</tr>
<tr>
<td>18.</td>
<td>Going Equipped.</td>
</tr>
<tr>
<td>20.</td>
<td>Allow to be Carried in Stolen Vehicle.</td>
</tr>
<tr>
<td>21.</td>
<td>Perverting the Course of Justice.</td>
</tr>
</tbody>
</table>

NOTE: In the Council’s view this statement and the guidelines that follow are compatible with the rights and freedoms under the European Convention on Human Rights.

Handling, Use, Retention and Disposal of Disclosure & Barring Service Information

As an organisation using the Disclosure & Barring (D&B) service to assess the suitability of applicants for taxi licenses, East Suffolk Council complies with the D&B Code of Practice regarding the correct handling, use, storage, retention and disposal of Disclosures and Disclosure information. It also complies with the obligations under the Data Protection Act and other relevant legislation pertaining to the safe handling, use, storage, retention and disposal of Disclosure information.
1. **CONDUCT OF DRIVERS.**

   a) Drivers shall adopt a presentable, clean and tidy appearance at all times by wearing:

      i. a collared shirt. If a tie is not worn the top button of the garment may be unfastened. A polo shirt which is plain in colour and carries a small logo may be worn. T-shirts are not acceptable:

      ii. tailored trousers (tailored shorts may be worn during the period May-September inclusive). Smart jeans may be worn;

      iii. a jumper and/or jacket if appropriate;

      iv. appropriate driving shoes (sandals with no heel strap, flip flops and carpet slippers are not acceptable)

   *Note:* Drivers may wear an appropriate dress/skirt and top in lieu of items i) and ii). High heeled shoes (over 1½"/3.5 cm) are not acceptable.

   b) Drivers shall behave in a civil and orderly manner at all times, to passengers, to other road users and to members of the public. In particular, without the consent of the hirer, a driver will not:

      i. eat or drink in the vehicle;

      ii. play any radio or other sound producing equipment, other than for the purpose of sending and receiving messages in connection with the operation of the vehicle. Any such equipment will be operated at a volume which does not cause nuisance or annoyance to any person, whether inside or outside the vehicle.

   c) Drivers shall carry out a daily inspection of the vehicle to check:

      i. Seat belts

      ii. Fluid levels

      iii. Tyres

      iv. Windscreen washers and wipers

      v. Lights

      vi. Fire Extinguisher

   reporting any defects to the vehicle proprietor and arranging for them to be rectified before commencing work.

   d) Drivers shall notify the Council in writing and **within seven days** of:

      i. any change of address

      ii. any conviction or caution imposed during the period of the licence

      iii. any endorsement/speeding offence on DVLA licence. This includes receiving a Fixed Penalty Summons in the post following being caught on a fixed camera or camera van, and receiving a Fixed Penalty Summons on the spot after being caught by a police officer with a camera.

   *Note:* it is a requirement to report a speeding offence even if a driving awareness course is offered to prevent points being awarded on a DVLA licence. Notifying the Council for our records within the required time will not result in penalty points being accrued on your local authority drivers licence; not notifying the Council will attract 5 penalty points.

   e) Drivers shall wear the identification badge issued by the Council at all times and carry the licence document when operating a licensed vehicle. On expiry of the licence the badge will be returned immediately to the Council.
2. CARRYING PASSENGERS.
   a) The driver will arrive punctually at the appointed time and place to pick up a passenger, unless delayed or prevented by a sufficient cause;
   b) Except when picking up from commercial premises where such action is inappropriate, a driver will call personally at the appointed place to announce arrival. He/she will not sound the car horn for this purpose.
   c) A driver will provide reasonable assistance with loading and unloading of luggage and shopping and ensure that the passenger enters and leaves the vehicle safely.
   d) A driver will take all reasonable steps to ensure that passenger(s) are conveyed safely to their destination(s). Where a journey is being carried out by a private hire driver, the destination(s) shall be that/those agreed by the private hire operator when the journey was booked.
   e) A driver will only carry additional passengers with the consent of the hirer and the number of passengers must not exceed the number for which the vehicle is licensed. Passengers under 10 years old must be conveyed in the rear of the vehicle.
   f) The driver will take the shortest route by distance unless the passenger specifically requests an alternative route.

3. E-CIGARETTES
   Drivers shall not use e-cigarettes to ‘vape’ in a vehicle licensed by either East Suffolk Council at any time.

4. CARRYING ANIMALS.
   A driver must not refuse to carry a guide dog when requested to do so, but has discretion to carry any other animal in the custody of or with the agreement of the hirer provided it is kept under control at all times. Animals must not be carried on the seats of the vehicle.

   Note: The Disability Discrimination Act 1995 requires drivers to carry guide, hearing and other assistance dogs accompanying disabled people unless the driver has obtained exemption on medical grounds.

5. CHARGING.
   a) If the vehicle is fitted with a meter it must be used as follows, unless a mutually agreed price has been pre-arranged:
      i. the meter must be switched on immediately prior to the commencement of the journey;
      ii. the meter reading must be illuminated and must not be cancelled until the journey has been paid for, unless credit is to be given. The driver will not demand a fare greater than that displayed on the meter.
   b) If the vehicle is not fitted with a meter the driver will check the fare agreed between the hirer and the operator before the journey begins and will not demand a greater fare.
   c) A receipt will be provided on request.

6. ON COMPLETION OF THE JOURNEY.
   As soon as practicable after each journey the driver will search the vehicle for any property accidentally left there. If such property is found or handed to the driver by a subsequent passenger, the driver will:
   a) as soon as possible, and in any event within 48 hours if not sooner claimed by or on behalf of the owner, take the property to the Council offices and obtain a receipt.
   b) be entitled to receive an amount equal to 5p in the pound of its estimated value (or the fare for delivering it to the Council Offices, whichever is the greater) from the person reclaiming the property.
   c) if the property is not reclaimed it will be returned to the driver after a period of six months.
7. **MEDICAL STANDARDS**
   Licensees shall renew medical certificates as laid down in the Council’s Statement of Medical Standards. In addition, licensees shall notify the Council within seven days of any change in their medical circumstances as described in the Council’s Statement of Medical Standards.

8. **ACCIDENTS**
   In the event of an accident occurring, licensees shall comply with the requirements laid down in the Council’s accident reporting procedure.

9. **GENERAL CONDITION**
   a) A licence obtained by any form of payment that is subsequently dishonoured will render the licence invalid. The licence document and driver’s badge must be returned to the Council until an alternative form of acceptable payment is made.
   b) The licence document and driver’s badge remain the property of the Council and it must be informed forthwith if lost or stolen.

10. **AMENDMENT TO CONDITIONS**
    The Council may at its discretion, at any time add to, delete or amend any of these conditions. Amendments to the conditions will come into effect as soon as notification has been received by the licensed driver.
On 1st April 2019 the Suffolk Coastal and Waveney districts are abolished as local government areas and the District Councils are wound up and dissolved. Byelaws in the name of Suffolk Coastal District Council or Waveney District Council are enforceable by East Suffolk Council.

APPENDIX E

HACKNEY CARRIAGE BYELAWS – SUFFOLK COASTAL DISTRICT COUNCIL

Made under section 68 of the Town Police Clauses Act 1847, and section 171 of the Public Health Act 1875, by the Suffolk Coastal District Council with respect to hackney carriages in the Suffolk Coastal District.

Interpretation
1. Throughout these byelaws "the Council" means the Suffolk Coastal District Council and "the district" means the Suffolk Coastal District.

Provisions regulating the manner in which the number of each hackney carriage corresponding with the number of its licence, shall be displayed.

2 a) The proprietor of a hackney carriage shall cause the number of the licence granted to him in respect of the carriage to be legibly painted or marked on the outside and inside of the carriage, or on plates affixed thereto.

b) A proprietor or driver of a hackney carriage shall:
   I. not wilfully or negligently cause or suffer any such number to be concealed from public view while the carriage is standing or plying for hire;
   II. not cause or permit the carriage to stand or ply for hire with any such painting, marking or plate so defaced that any figure or material particular is illegible.

Provisions regulating how hackney carriages are to be furnished or provided.

3. The proprietor of a hackney carriage shall:
   a) provide sufficient means by which any person in the carriage may communicate with the driver;
   b) cause the roof or covering to be kept water-tight;
   c) provide any necessary windows and a means of opening and closing not less than one window on each side;
   d) cause the seats to be properly cushioned or covered;
   e) cause the floor to be provided with a proper carpet, mat, or other suitable covering;
   f) cause the fittings and furniture generally to be kept in a clean condition, well maintained and in every way fit for public service;
   g) provide means for securing luggage if the carriage is so constructed as to carry luggage;
   h) provide an efficient fire extinguisher which shall be carried in such a position as to be readily available for use; and
   i) provide at least two doors for the use of persons conveyed in such carriage and a separate means of ingress and egress for the driver.

4. The proprietor of a hackney carriage shall cause the same to be provided with a taximeter so constructed, attached, and maintained as to comply with the following requirements, that is to say:
   a) the taximeter shall be fitted with a key, flag or other device, the operation of which will bring the machinery of the taximeter into action and cause the word "HIRED" to appear on the face of the taximeter;
b) such key, flag, or other device shall be capable of being locked in such a position that the machinery of the taximeter is not in action and that no fare is recorded on the face of the taximeter;

c) when the machinery of the taximeter is in action there shall be recorded on the face of the taximeter in clearly legible figures a fare [not exceeding] the rate or fare which the proprietor or driver is entitled to demand and take for the hire of the carriage by distance and time in pursuance of the tariff fixed by the Council;

d) the word "FARE" shall be printed on the face of the taximeter in plain letters so as clearly to apply to the fare recorded thereon;

e) the taximeter shall be so placed that all letters and figures on the face thereof are at all times plainly visible to any person being conveyed in the carriage, and for that purpose the letters and figures shall be capable of being suitably illuminated during any period of hiring; and

f) the taximeter and all the fittings thereof shall be so affixed to the carriage with seals or other appliances that it shall not be practicable for any person to tamper with them except by breaking, damaging or permanently displacing the seals or other appliances.

Provisions regulating the conduct of the proprietors and drivers of hackney carriages plying within the district in their several employments, and determining whether such drivers shall wear any and what badges.

5. The driver of a hackney carriage provided with a taximeter shall:
   a) when standing or plying for hire, keep the key, flag or other device fitted in pursuance of the byelaw in that behalf locked in the position in which no fare is recorded on the face of the taximeter;
   b) before beginning a journey for which a fare is charged for distance and time, bring the machinery of the taximeter into action by moving the said key, flag or other device, so that the word "HIRED" is legible on the face of the taximeter and keep the machinery of the taximeter in action until the termination of the hiring; and
   c) cause the dial of the taximeter to be kept properly illuminated throughout any part of a hiring which is between half an hour after sunset and half an hour before sunrise and also at any other time at the request of the hirer.

6. A proprietor or driver of a hackney carriage shall not tamper with or permit any person to tamper with any taximeter with which the carriage is provided, with the fittings thereof, or with the seals affixed thereto.

7. The driver of a hackney carriage shall, when plying for hire in any street and not actually hired:
   a) proceed with reasonable speed to one of the stands appointed by the Council;
   b) if a stand, at the time of his arrival, is occupied by the full number of carriages authorised to occupy it, proceed to another stand;
   c) on arriving at a stand not already occupied by the full number of carriages authorised to occupy it, station the carriage immediately behind the carriage or carriages on the stand and so as to face in the same direction; and
   d) from time to time when any other carriage immediately in front is driven off or moved forward cause his carriage to be moved forward so as to fill the place previously occupied by the carriage driven off or moved forward.
8. A proprietor or driver of a hackney carriage, when standing or plying for hire, shall not make use of the services of any other person for the purpose of importuning any person to hire such carriage.

9. The driver of a hackney carriage shall behave in a civil and orderly manner and shall take all reasonable precautions to ensure the safety of persons conveyed in or entering or alighting from the vehicle.

10. The proprietor or driver of a hackney carriage who has agreed or has been hired to be in attendance with the carriage at an appointed time and place shall, unless delayed or prevented by some sufficient cause, punctually attend with such carriage at such appointed time and place.

11. A proprietor or driver of a hackney carriage shall not convey or permit to be conveyed in such carriage any greater number of persons than the number of persons specified on the plate affixed to the outside of the carriage.

12. If a badge has been provided by the Council and delivered to the driver of a hackney carriage he shall, when standing or plying for hire, and, when hired, wear that badge in such position and manner as to be plainly visible.

13. The driver of a hackney carriage so constructed as to carry luggage shall, when requested by any person hiring or seeking to hire the carriage:
   a) convey a reasonable quantity of luggage;
   b) afford reasonable assistance in loading and unloading; and
   c) afford reasonable assistance in removing it to or from the entrance of any building, station, or place at which he may take up or set down such person.

Provisions fixing the rates or fares to be paid for hackney carriages within the district, and securing the due publication of such fares.

14. The proprietor or driver of a hackney carriage shall be entitled to demand and take for the hire of the carriage the rate or fare prescribed by the Council the rate or fare being calculated by distance and time unless the hirer expresses at the commencement of the hiring his desire to engage by time.

Provided always that where a hackney carriage furnished with a taximeter shall be hired by distance and time the proprietor or driver thereof shall not be entitled to demand and take a fare greater than that recorded on the face of the taximeter, save for any extra charges authorised by the Council which it may not be possible to record on the face of the taximeter.

15. a) The proprietor of a hackney carriage shall cause a statement of the fares fixed by the Council to be exhibited inside the carriage, in clearly distinguishable letters and figures.
   b) The proprietor or driver of a hackney carriage bearing a statement of fares in accordance with this byelaw shall not wilfully or negligently cause or suffer the letters or figures in the statement to be concealed or rendered illegible at any time while the carriage is plying or being used for hire.

Provisions securing the safe custody and re-delivery of any property accidentally left in hackney carriages, and fixing the charges to be made in respect thereof.

16. The proprietor or driver of a hackney carriage shall immediately after the termination of any hiring or as soon as practicable thereafter carefully search the carriage for any property which may have been accidentally left therein.
17. The proprietor or driver of a hackney carriage shall, if any property accidentally left therein by any person who may have been conveyed in the carriage be found by or handed to him:-

a) carry it as soon as possible and in any event within 48 hours, if not sooner claimed by or on behalf of its owner, to the office of the Council, and leave it in the custody of the officer in charge of the office on his giving a receipt for it; and

b) be entitled to receive from any person to whom the property shall be re-delivered an amount equal to five pence in the pound of its estimated value (or the fare for the distance from the place of finding to the office of the Council, whichever be the greater) but not more than five pounds.

Penalties

18. Every person who shall offend against any of these byelaws shall be liable on summary conviction to a fine not exceeding Level 2 on the standard scale and in the case of a continuing offence to a further fine not exceeding two pounds for each day during which the offence continues after conviction therefore.

*The words in brackets may be substituted with "equal to" subject to amendment of the byelaws*
On 1st April 2019 the Suffolk Coastal and Waveney districts are abolished as local government areas and the District Councils are wound up and dissolved. Byelaws in the name of Suffolk Coastal District Council or Waveney District Council are enforceable by East Suffolk Council.

HACKNEY CARRIAGE BYELAWS – WAVENEY DISTRICT COUNCIL

Made under section 68 of the Town Police Clauses Act 1847, and section 171 of the Public Health Act 1875, as amended by the Local Government Act 1972 by the Waveney District Council with respect of hackney carriages in Waveney.

Interpretation
1. Throughout these byelaws "the Council" the District Council of Waveney and "the district" means Waveney.

Provisions regulating the manner in which the number of each hackney carriage corresponding with the number of its licence, shall be displayed.

2. a) The proprietor of a hackney carriage shall cause the number of the licence granted to him in respect of the carriage to be legibly painted or marked on the outside and inside of the carriage, or on plates affixed thereto.

b) A proprietor or driver of a hackney carriage shall:

III. not wilfully or negligently cause or suffer any such number to be concealed from public view while the carriage is standing or plying for hire;

IV. not cause or permit the carriage to stand or ply for hire with any such painting, marking or plate so defaced that any figure or material particular is illegible.

Provisions regulating how hackney carriages are to be furnished or provided.

3. The proprietor of a hackney carriage shall:

a) provide sufficient means by which any person in the carriage may communicate with the driver;
b) cause the roof or covering to be kept water-tight;
c) provide any necessary windows and a means of opening and closing not less than one window on each side;
d) cause the seats to be properly cushioned or covered;
e) cause the floor to be provided with a proper carpet, mat, or other suitable covering;
f) cause the fittings and furniture generally to be kept in a clean condition, well maintained and in every way fit for public service;
g) provide means for securing luggage if the carriage is so constructed as to carry luggage;
h) provide an efficient fire extinguisher which shall be carried in such a position as to be readily available for use; and
i) provide at least two doors for the use of persons conveyed in such carriage and a separate means of ingress and egress for the driver.

4. The proprietor of a hackney carriage shall cause the same to be provided with a taximeter so constructed, attached, and maintained as to comply with the
following requirements, that is to say:-

a) the taximeter shall be fitted with a key, flag, or other device, the turning of which will bring the machinery of the taximeter into action and cause the word "HIRED" to appear on the face of the taximeter;
b) such key, flag, or other device shall be capable of being locked in such a position that the machinery of the taximeter is not in action and that no fare is recorded on the face of the taximeter;
c) when the machinery of the taximeter is in action there shall be recorded on the face of the taximeter in clearly visible figures a fare equal to the rate or fare which the proprietor or driver is entitled to demand and take for the hire of the carriage by time as well as for distance in pursuance of the tariff fixed by the Council in that behalf;
d) the word "FARE" shall be printed on the face of the taximeter in plain letters so as clearly to apply to the fare recorded thereon;
e) the taximeter shall be so placed that all letters and figures on the face thereof are at all times plainly visible to any person being conveyed in the carriage, and for that purpose the letters and figures shall be capable of being suitably illuminated during any period of hiring; and
f) the taximeter and all the fittings thereof shall be so affixed to the carriage with seals or other appliances that it shall not be practicable for any person to tamper with them except by breaking, damaging or permanently displacing the seals or other appliances.

Provisions regulating the conduct of the proprietors and drivers of hackney carriages plying within the district in their several employments, and determining whether such drivers shall wear any and what badges.

5. The driver of a hackney carriage provided with a taximeter shall:

a) when standing or plying for hire, keep the key, flag or other device fitted in pursuance of the byelaw in that behalf locked in the position in which no fare is recorded on the face of the taximeter;
b) before beginning a journey for which a fare is charged for distance and time, bring the machinery of the taximeter into action by moving the said key, flag or other device, so that the word "HIRED" is legible on the face of the taximeter and keep the machinery of the taximeter in action until the termination of the hiring; and

c) cause the dial of the taximeter to be kept properly illuminated throughout any part of a hiring which is during the hours of darkness as defined for the purpose of the Road Traffic Act 1974 and also at any other time at the request of the hirer.

6. A proprietor or driver of a hackney carriage shall not tamper with or permit any person to tamper with any taximeter with which the carriage is provided, with the fittings thereof, or with the seals affixed thereto.

7. A proprietor or driver of a Hackney Carriage shall not stand or ply for hire or cause or permit any Hackney Carriage to stand or ply for hire if the taxi meter with which the carriage is provided or the fittings thereof or the seals affixed thereto (all in accordance with the requirements of these byelaws) have been broken, damaged or otherwise tampered with.

8. The driver of a hackney carriage shall, when plying for hire in any street:-

a) proceed with reasonable speed to one of the stands fixed by the byelaw in that behalf;
b) if a stand, is occupied by the full number of carriages authorised to occupy it, proceed to another stand;

c) on arriving at a stand not already occupied by the full number of carriages authorised to occupy it, station the carriage immediately behind the carriage or carriages on the stand and so as to face in the same direction; and

d) from time to time when any other carriage immediately in front is driven off or moved forward cause his carriage to be moved forward so as to fill the place previously occupied by the carriage driven off or moved forward.

9. A proprietor or driver of a hackney carriage, when standing or plying for hire, shall not, by calling out or otherwise, importune any person to hire such carriage and shall not make use of the services of any other person for the purpose.

10. The driver of a hackney carriage shall behave in a civil and orderly manner and shall take all reasonable precautions to ensure the safety of persons conveyed in or entering or alighting from the vehicle.

11. The proprietor or driver of a hackney carriage who has agreed or has been hired to be in attendance with the carriage at an appointed time and place shall, unless delayed or prevented by some sufficient cause, punctually attend with such carriage at such appointed time and place.

12. A proprietor or driver of a hackney carriage shall not convey or permit to be conveyed in such carriage any greater number of persons than the number of persons specified on the plate affixed to the outside of the carriage.

13. If a badge has been provided by the Council and delivered to the driver of a hackney carriage he shall, when standing or plying for hire, and, when hired, wear that badge in such position and manner as to be plainly visible.

14. The driver of a hackney carriage so constructed as to carry luggage shall, when requested by any person hiring or seeking to hire the carriage:-

   a) convey a reasonable quantity of luggage;

   b) afford reasonable assistance in loading and unloading; and

   c) afford reasonable assistance in removing it to or from the entrance of any building, station, or place at which he may take up or set down such person.

**Provisions fixing the Stands of hackney carriages**

15. Each of the several places specified in a Regulation made in pursuance of Section 63 of the Local Government (Miscellaneous Provisions) Act 1976, shall be a stand for such number of hackney carriages as is specified in the said Regulations.

**Provisions fixing the rates or fares to be paid for hackney carriages within the district, and securing the due publication of such fares.**
16. The proprietor or driver of a hackney carriage shall be entitled to demand and take for the hire of the carriage the rate or fare prescribed by the Council the rate or fare being calculated by time and distance unless the hirer expresses at the commencement of the hiring his desire to engage by time for a journey terminating outside the licensing area.

Provided always that where a hackney carriage furnished with a taximeter shall be hired by time and distance the proprietor or driver thereof shall not be entitled to demand and take a fare greater than that recorded on the face of the taximeter, together with any extra charges prescribed by the Council so recorded.

17. a) The proprietor of a hackney carriage shall cause a statement of the fares fixed by Council resolution to be exhibited inside the carriage, in clearly distinguishable letters and figures.

b) The proprietor or driver of a hackney carriage bearing a statement of fares in accordance with this byelaw shall not wilfully or negligently cause or suffer the letters or figures in the statement to be concealed or rendered illegible at any time while the carriage is plying or being used for hire.

Provisions securing the safe custody and re-delivery of any property accidentally left in hackney carriages, and fixing the charges to be made in respect thereof.

18. The proprietor or driver of a hackney carriage shall immediately after the termination of any hiring or as soon as practicable thereafter carefully search the carriage for any property which may have been accidentally left therein.

19. The proprietor or driver of a hackney carriage shall, if any property accidentally left therein by any person who may have been conveyed in the carriage be found by or handed to him:-

a) carry it as soon as possible and in any event within 48 hours, if not sooner claimed by or on behalf of its owner, to the office of the Council, and leave it in the custody of the officer in charge of the office on his giving a receipt for it; and

b) be entitled to receive from any person to whom the property shall be re-delivered an amount equal to five pence in the pound of its estimated value (or the fare for the distance from the place of finding to the office of the Council, whichever be the greater) but not more than five pounds.

Penalties

20. Every person who shall offend against any of these byelaws shall be liable on summary conviction to a penalty not exceeding Level 2 and in the case of a continuing offence to a further fine not exceeding two pounds for each day during which the offence continues after conviction therefore.
PENALTY POINT SCHEME

1. **General Purpose**
The purpose of this licensing scheme is to give licensees clear guidance about the consequence of non-compliance with the Council’s licensing requirements.

Where appropriate, the Council’s Licensing staff has discretion to give a verbal warning for a first offence in any category, but subsequent offences will be subject to penalty points in accordance with this scheme. In circumstances where the imposition of penalty points may not be appropriate, a licensee may be required to appear at a Licensing Hearing.

2. **Procedure for Imposing Penalty Points**
Prior to the imposition of penalty points, a licensee will be notified of the breach of condition(s), and be advised that penalty points will be imposed.

Licensees will be given 14 days in which to appeal. If no appeal is lodged within that period, penalty points in accordance with the notice will be recorded against the licensee and endorsed in his/her licence book.

3. **Appeals**
Where an appeal is lodged within the 14 day period, penalty points will not be recorded until such time as the appeal has been heard. Appeals against the addition of points to a licence will be heard by the Licensing Sub-Committee.

4. **Rehabilitation from Penalty Points**
Penalty points will be removed from a licence 3 years after the date on which they were recorded.

5. **Appearance before the Licensing Committee.**
Where a licensee incurs 12 or more penalty points in any three year period, the licensee will appear before a Licensing Sub-Committee for members to determine the appropriate action to be taken as a consequence of the incidents non-compliance.

A licensee may appeal to the Magistrates' Court against the decision of the Licensing Sub-Committee.

**GROUP 1: 5 PENALTY POINTS**

1.1 Failure to maintain vehicle in accordance with the requirements of the law. (V)

1.2 Any action which invalidates the insurance cover for the vehicle. (V&D)

1.3 Carrying more passengers than the vehicle is licensed for. (D)

1.4 Failure to report an accident/damage to the vehicle. (V)

1.5 Failure to report a change in medical circumstances as described in the Council’s ‘Statement of Medical Standards’. (D)

1.6 Failure to report any conviction or caution imposed during the period of the licence. (D)
(This includes any driving licence endorsements).
GROUP 2 : 4 PENALTY POINTS
2.1 Failure to notify of change of address (V&D)
2.2 Failure to produce documents to the Council as required. (V&D)
2.3 Failure to return identification plates and licences on renewal. (V)
2.4 Failure to produce mid-term mechanical inspection. (V)
2.5 Failure to inform the Council of transfer of interest in whole or in part in the vehicle. (V)
2.6 Failure to seek approval of the Council prior to making any alterations to the vehicle. (V)
2.7 Failure to comply with the Council’s CCTV Policy. (V)

GROUP 3 : 3 PENALTY POINTS
3.1 Failure to maintain a clean and tidy vehicle. (V&D)
3.2 Failure to maintain presentable, clean and tidy appearance and wear appropriate clothing and footwear. (D)
3.3 Failure to carry out daily vehicle check. (D)
3.4 Failure to wear driver’s badge. (D)
3.5 Refusal to carry guide dog when requested to do so. (D)
3.6 Failure to provide receipt when requested. (D)
3.7 Failure to display identification plates correctly. (V)
3.8 Failure to display fare tariff correctly (Hackney Carriage Proprietors Only.) (V&D)

Key:- (V) = Points will be endorsed on Vehicle Licence (i.e. vehicle proprietor’s responsibility)
(D) = Points will be endorsed on the Driver’s Licence

GROUP 4 :
4.1 Complaints found to be justified relating to:
   a) Uncivil and disorderly behaviour.
   b) Promptness of arrival (failure to comply with drivers’ licence condition 2(a)
   c) Announcement of arrival (failure to comply with drivers’ licence condition 2(b).
   d) Failure to assist passenger.
   e) Incorrect charging procedures.
   f) Compromising safety of passenger.
   g) Complaint found justified relating to failure to complete journey in accordance with the contract made by the passenger with the private hire operator.

will be reported straight to a sub-committee for determination.
Vehicle proprietors **MUST** report any accident damage that affects the safety, performance, appearance or passenger comfort/convenience **within 72 hours** by contacting one of the Council’s vehicle inspectors at either of the Norse depots or one of the agency garages, who will decide whether the accident damage is either **major** or **minor**. The vehicle inspector will complete an accident report form which will be sent to the Licensing Team to inform them about the accident.

**Major damage** is damage that impairs:

a) Chassis and under parts of the vehicle

b) Correct operation of doors, boot and bonnet of the vehicle

c) Correct operation of lights, indicators etc.

d) Structural integrity of pillars A, B or C (refer to Manual of Inspection Standards)

**Minor damage** is damage that is not major.

If the vehicle inspector considers the damage to be **major**, he will issue an unfit vehicle notice and you will be required to surrender your plates. Repairs to the vehicle must be completed within 2 months from the date of the unfit vehicle notice otherwise the vehicle licence will be revoked.

Once the vehicle has been repaired, you should contact the vehicle inspector to make an appointment for the vehicle to be re-inspected. Providing the vehicle inspector is satisfied that the repairs have been carried out satisfactorily, the unfit vehicle notice will be lifted and the plates re-issued. The Licensing Team will receive confirmation from the vehicle inspector that the vehicle plates have been reinstated.

If the vehicle inspector considers the damage to be **minor**, you will be allowed to continue using the vehicle pending repair. You will be given a notice advising you of the time-scale in which the vehicle must be presented for re-inspection after repair. In the event that you fail to get the repair carried out within the time-scale or to a satisfactory standard, the vehicle will be suspended and you will be required to return the plates to the vehicle inspector within 7 days from the date that the vehicle repair should have been undertaken. The Licensing Team will receive confirmation from the vehicle inspector as to whether the vehicle has been satisfactorily repaired or whether the vehicle licence has been suspended.
Minimum System Specification

Any system, installed in vehicles licensed by East Suffolk Council, shall, as a minimum:

1. Meet the current Information Commissioner data protection requirements.

2. Be capable of date & time system identification stamping.

3. Be capable of recording and storing images for a minimum period of seven days.

4. Be capable of capturing images that, in low light conditions, must be of sufficient quality to enable identification of any person travelling in the vehicle and be of such quality that they can be used for prosecution purposes.

5. Be capable of storing images in a manner, which prevents them being removed, downloaded or viewed by the driver or any other person travelling in the vehicle.

6. Provide that images are only capable of being downloaded by a system administrator.

7. Provide that images are digitally encrypted. De-encryption software required to view the recorded images must be supplied to the Council free of charge before the system is installed in the vehicle.

8. Provide that the hard disk or any other secure digital device (for example SD card), is not able to be accessed by the driver or any other person travelling in the vehicle.

9. Provide that the data unit is stored separately from the camera(s) and out of view of person travelling in the vehicle.

10. Provide that cameras are capable of being fitted in locations that do not affect the safety of any person travelling in the vehicle, and located as securely and discreetly as possible to avoid passengers travelling in the vehicle from tampering with them.

11. Any system must be marked with the EMC [Electro Magnetic Compatibly] Certification which signifies that it meets the European Industry Standard.

Application process for a CCTV system to be installed in licensed vehicles:

1. Any individual who wishes to apply to the Council for the approval of a CCTV system must apply in writing to the Council giving details of the system they propose to use specifying the number / location of cameras.

2. The applicant must provide evidence that the product complies with the Council’s minimum recommended specification.

3. The applicant must provide the name and contact details for the system administrator for their proposed equipment.
4. The Council will issue the applicant with written confirmation that their system is either approved or not approved for use in vehicles licensed by East Suffolk Council.

5. The same approval will be required for each new product, or any modification to an existing approved product.

**Conditions:**

1. No CCTV system shall be installed in a vehicle unless it has previously been approved.

2. No CCTV system shall be installed in a vehicle without the prior written consent of the Council.

3. The number and location of cameras shall not be varied without the prior written consent of the Council.

4. An advisory notice shall be displayed inside the vehicle on each of the rear side passenger windows. The notices shall be positioned in a prominent position where they can be easily read by persons both inside and outside of the vehicle. The proprietor shall ensure that the notices are maintained in a clean and legible condition.

5. The proprietor shall ensure that the system is properly and regularly maintained and serviced in accordance with the manufacturer’s instructions by a suitably qualified person.

6. Written records of all maintenance and servicing shall be made and retained by the proprietor for a minimum of 12 months. Such written records shall be made available on demand by an authorised officer of the Council or a Police officer.

7. Upon request for image retrieval by an officer of the Council or a police officer the proprietor shall ensure that the CCTV system is made available to the system administrator, as soon as reasonably practicable, and in any event within 7 days of the request.

8. Should the retrieval of images be required for insurance claim purposes the Council should be informed that a request is being made to the administrator and the details of the application

9. The proprietor of the vehicle shall take all reasonable steps to ensure that any driver of the vehicle is made aware of every condition in relation to any installed CCTV system and has been given adequate instruction regarding the need for the system to be made available as soon as reasonably practicable, and in any event within 7 days of any authorised request for any image retrieval.

10. The proprietor shall ensure that notification is lodged with the Information Commissioner to cover the purposes for which the CCTV system is used.
APPENDIX J

CONDITIONS TO BE ATTACHED TO
HACKNEY CARRIAGE AND PRIVATE HIRE VEHICLE LICENCES

1. The vehicle shall comply at all times with the law and the licensee shall produce such evidence of insurance, MOT, registration and excise licence as the Council may require.

2. The vehicle must pass the Council’s annual and ‘mid-term’ mechanical inspections.

3. The vehicle must comply with:
   a) The Council’s vehicle specification;
   b) The Council’s manual of inspection standards.

Whilst the vehicle licence is in force:

4. The vehicle must be maintained so that:-
   a) It is free of unpleasant odours;
   b) It has a clean interior which includes:
      • seats which are not stained, clear of food debris and animal hairs;
      • carpets which are not stained, clear of food, debris, mud and dirt.
   c) It has a clean exterior, which includes door arches and sills which are clear of dirt, oil and grease;
   d) A clean and tidy boot so that luggage is not soiled.

5. Identification plates will be issued to proprietors of licensed private hire and hackney carriage vehicles but will remain the Council’s property. If the plates or brackets are lost or damaged, a charge will be made for a replacement.

   The plates must be fixed to licensed vehicles as follows:-

   **Large External Plate**
   Must be fixed to the vehicle adjacent, above or below the registration plate, so that it is clearly visible. It must not be placed in the rear window or in such a way that it is obscured by the registration plate or rear bumper.

   **Small Internal Plate**
   Must be fixed inside the vehicle in the front windscreen with the luminous side visible from the outside.

6. **Additional Signage**
   a) All Licensed Vehicles
      “No Smoking” signs must be displayed in accordance with the Smoke-free (Signs) Regulations 2012
   b) Hackney Carriage Only
      i) must have an illuminated sign fixed to the roof bearing the word “taxi” and no other word.
      ii) must display and maintain the scale of fares fixed by the Council so as to be clearly visible to passengers.
      iii) must be fitted with a meter which is clearly visible to all passengers.
(In the event that a proprietor chooses to use the taxi meter to discount the approved fare a notice must be displayed to inform passengers.)

iv) may display:-
  - an illuminated “for hire” sign;
  - windscreen sticker with the name and number of the taxi firm fitted in a manner that does not obscure the driver’s view and swept area;
  - any other non-luminous sign or advertisement which must comply with the British Code of Advertising, Sales Promotion and Direct Marketing.

c) Private Hire Only

i) must not have a sign or advertisement which includes the word “taxi” or “cab” in any form.
ii) must not have an illuminated sign of any description
iii) may be fitted with a meter which must be clearly visible to all passengers.
iv) may display any non-luminous sign or advertisement which must comply with the British Code of Advertising, Sales Promotion and Direct Marketing

7. The proprietor of a licensed vehicle shall:

a) Comply with the Council’s accident reporting procedure;

b) Notify the Council within 14-days of any transfer of interest in whole or in part in the vehicle to any other person not specified in the vehicle licence;

c) Seek approval of the Council prior to making any alterations that will change the specification, design, condition or appearance of a licensed vehicle.

d) Notify the Council of change of address within 7 days

8. E-CIGARETTES

The use of e-cigarettes to ‘vape’ is prohibited in any vehicle licensed by East Suffolk Council – this condition relates to both drivers and passengers.

AMENDMENT TO CONDITIONS

The Council may in its discretion and, at any time add to, delete or alter any of these conditions. Any amendments so made will come into effect as soon as the holder of the hackney carriage vehicle licence has been notified. For the avoidance of any doubt this means that immediately upon such notification the licence will be subject to such amended conditions with immediate effect.

Notification will be taken to have been effected by the Council writing to the Licensee at the address shown on the face of the licence.
1. The Licensee shall keep records (in written or computer format) of all journeys undertaken by vehicles operated by him in a manner approved by the Council. *Records shall include:*-

(1) Records of all journeys booked with a private hire operator (regardless of whether a hackney carriage, private hire vehicle or *modified private hire vehicle* will be used to carry out the journey) *shall be kept.*

(2) Each booking shall be entered into the register at the time it is made.

(3) The date of the journey shall be clear, either against each entry or at the beginning of each day. The register will be kept in date order.

(4) Each entry shall contain the following information: -

   (a) the name of the hirer  
   (b) the time the vehicle is required  
   (c) the pick-up point  
   (d) the destination specified by the hirer when the booking is made  
   (e) the driver employed to carry out the booking, or, if the booking was transferred to another private hire vehicle operator, the name of that operator. If the call sign is used to identify the driver each call sign will be unique to a driver.

(5) In addition to the above, where a modified private hire vehicle is employed, a copy of the written confirmation provided to the hirer and driver of the vehicle shall be kept available for inspection.

(6) The records of all vehicles employed by a private hire vehicle operator shall include the: -

   (a) vehicle owner  
   (b) registration number  
   (c) details of vehicle insurance and its expiry date  
   (d) details of Certificate of Compliance / MOT and its expiry date  
   (e) details of hackney carriage, private hire vehicle or modified private hire vehicle licence and its expiry date.  
   (f) the name of the driver of such vehicles and the unique call sign allocated to such drivers.  
   (g) if modified private hire vehicles are employed, details of DVLA driving licence including Class of vehicle driver is entitled to drive.  
   (h) details of hackney carriage or private hire vehicle driver’s licence and expiry date  
   (i) the dates and times during which each vehicle is employed.

All the above records (or the relevant pages if the records are kept in loose-leaf form, or print-out if computerised) shall be retained for a minimum of 6 months and be available for inspection at any reasonable time without notice by an authorised officer of the Council. Such officer shall be empowered to take the books from the premises if necessary.
2. The operator shall provide a prompt, efficient and reliable service to members of the public at all reasonable times and for this purpose shall in particular:

(a) Ensure, when a private hire vehicle has been hired, that:

   (i) the vehicle and driver, unless delayed or prevented by sufficient cause, punctually attend the appointed time and place;
   (ii) the vehicle and driver complete the journey as agreed with the hirer;
   (iii) a means by which the driver of the vehicle can report any delays or difficulties which may occur throughout the journey is provided;
   (iv) appropriate assistance is provided in the event of difficulty;
   (v) a means be provided by which the driver of a private hire vehicle can report any delays or difficulties which may occur throughout the journey.

(b) Keep clean, adequately heated, ventilated and lit any premises which the operator provides and to which the public have access, whether for the purpose of booking or waiting.

(c) Ensure that any waiting area provided by the operator has adequate seating facilities.

(d) Ensure that any telephone facilities and radio equipment provided are maintained in a sound condition and that any defects are repaired promptly.

3. The operator shall notify the Council in writing

(a) Immediately upon the receipt of any complaints concerning a contract for hire, or purported contract, relating to or arising from his business and of the action (if any) which he proposes to take.

(b) Within seven days of any change of his address (including any address from which he operated or otherwise conducts his business as an operator) during the period of the licence.

(c) Within seven days of any other change in the business arrangements. This includes communication equipment, record formats and the vehicles and drivers used to carry out booked journeys.

(d) Within seven days of any conviction imposed on him (or if the business is a company or partnership, on any directors or partners) during the period of the licence.

4. In addition to the above, if modified private hire vehicles are employed to carry out journeys the following conditions also apply:

(a) Only bookings made at least 24 hours in advance of the journey commencement time may be accepted.

(b) Written confirmation of the of the booking must be provided to the hirer and to the driver of the vehicle stating:

   i) the name and address of the hirer
   ii) details of the journey (time, pick-up point and destination and return, if any) and the date on which the booking is made
   iii) charge
   iv) a statement as to the maximum number of passengers that may be carried in the vehicle.

(c) Only licensed private hire vehicle drivers that hold a valid DVLA Group 2 licence permitting them to drive large goods vehicles, buses and coaches may carry passengers in such vehicles.
5. A licence obtained by any form of payment that is subsequently dishonoured will render the licence invalid. The licence document must be returned to the Council until an alternative form of acceptable payment is made.

The licence document remains the property of the Council and it must be informed forthwith if lost or stolen.

6. Use of Mobile Telephones:

(a) The use of mobile phones, when not linked to online facilities, is only permitted between Midnight and 7am and is subject to the Operator’s booking records being updated immediately at the end of each period;

(b) The use of mobile phones, linked to online facilities to enable automated diaries to be accessed can be used at anytime when used in conjunction with an online booking facility which ensures that bookings are recorded immediately;

(c) A means by which a driver of a private hire vehicle can report any delays or difficulties which may occur throughout a journey is provided and to ensure that assistance is made available to passengers as appropriate;

(d) The use of Citizens’ Band radio is not permitted for any purpose in connection with the taking of bookings or relaying them to a driver;

(e) The use of scanning equipment is prohibited.

7. The Council, may use its discretion, at any time add to, delete or amend any of these conditions. Amendments to the conditions will come into effect as soon as notification has been received by the licensed operator.
CUSTOMER CARE STATEMENT EXAMPLE

You are entitled to expect us:

To provide an efficient service

    by dealing with your enquiry promptly

    by providing staff who are trained to handle your booking enquiry and your
    journey expertly and competently

    by keeping our costs down

To help you

    by being courteous at all times

    by identifying ourselves. All staff will wear a badge

    to understand your rights and obligations

To be accountable for what we do

    by settling standards

    by treating you fairly if we fail to live up to those standards