a) This Agreement is not legally binding upon HCA, Waveney District Council and Suffolk Coastal District Council.

b) Nothing contained in or carried out pursuant to this Agreement and no consents given by the Agency or the Council will prejudice the Agency's or the Council's (as appropriate) rights, powers or duties and/or obligations in the exercise of its functions or under any statutes, byelaws, instruments, orders or regulations.

c) This Agreement is without prejudice to the Council's and/or the Agency's functions as a local planning authority and both parties may continue to exercise such functions as if they were not a party to this Agreement.

d) This Agreement is subject to the constitutional right of any future Parliament and/or the Agency's Sponsor Department to determine the amount of money to be made available to the Agency in any year and the purpose for which such money can be used.

e) This Agreement is also subject to the terms of the Framework Document between the Agency and its sponsor department, as the same may be amended or replaced from time to time.

DECEMBER 2010
EAST SUFFOLK

LOCAL INVESTMENT PLAN

CONTENTS

1. Introduction to the Local Investment Plan
2. East Suffolk in context
3. Shaping the Future of East Suffolk – Vision
4. Objectives and Challenges
5. Investment Priorities

Further narrative and supporting evidence is available as a set of appendices referred to in this LIP and collated as a separate supporting document.

APPENDICES

1. Policies, Partnerships and Evidence Base
2. Profile of East Suffolk
3. Detailed Narrative on the Investment Priorities
4. Prioritization Assessment Tables
INTRODUCTION TO THE LOCAL INVESTMENT PLAN

1.1 Background and Process

This Local Investment Plan (LIP) has been collated at the request of the Homes and Communities Agency with the aim of ensuring that its future investment is focused on local priorities in each local authority area. The document aims to:

- Align existing local strategies to ensure they are consistent with local targets.
- Provide a clear and consistent message about the reasons for those investment priorities,
- Provide a framework for making choices within limited resources, and,
- Identify a list of potential investment opportunities that will deliver more affordable housing in particular.

It is a joint initiative between Suffolk Coastal District Council and Waveney District Council acknowledging the similarities in the key issues facing the two areas and the opportunity that this presents both Councils’, and its partners, to deliver more for both authorities by working better together. For the purposes of this document the joint area is known as East Suffolk. The two Councils now have a joint management structure designed to maximise these opportunities which has been carefully put together by the Council’s Leaders to meet the similar priorities they each face. This is an exciting but challenging time in the public sector but with this new approach it will enable positive strides to be made in delivering sustainable growth and regeneration to help meet the needed housing and employment provision while maintaining and enhancing the existing high quality built and natural environment.

This LIP considers a wide range of opportunities reflecting the uniqueness of the area and proposes a number of future investments aimed at mitigating the effects of recognised challenges for East Suffolk including:-

- Regeneration of seaside towns facing significant social and economic problems;
- Decommissioning of existing and construction of new nuclear power generation plant;
- Maximising employment and service opportunities related to the predicted growth in the offshore renewable energy sector;
- Retention and expansion of a world renowned container port
- Development and expansion of new and existing ICT research centres;
- Retention and revitalisation of attractive market towns and villages facing community and housing needs issues; and
- Protection and/or adaption of coastal communities and rural areas at threat of erosion through climate change.

The range of issues this document addresses is significant but at the heart of it is the need to develop skills, create employment and house people in homes that are fit for purpose and are in the right location to meet the economic and social drivers. It is this investment that will help both councils deliver upon their common objectives.

1.2 Local Investment Plan Development and Consultation

This LIP has identified a number of key sites/opportunities for investment in the short to medium term which have not only evolved as a result of consultation and engagement with partners including Suffolk County Council, but also from a number of current development plans already in place including the 1st East Area Action Plan and Integrated Development Plan (IDP) for Lowestoft and the IDP for the Haven Gateway Sub-Region. Key partners from those organisations were engaged during the preparation of the LIP and amendments made subsequently as appropriate.

East Suffolk Local Investment Plan 2010 - 2015
A pre-submission draft of the LIP was issued for consultation to key stakeholders and Cabinets from both authorities’ during December 2010. No adverse comments or proposed revisions were received from the key stakeholders and no amendments were requested by Waveney District Council’s Cabinet. Textural amendments agreed by Suffolk Coastal District Council’s Cabinet have been included in the submission version of this LIP.

The present development stage of an investment and subsequent availability of data related to each, significantly influences the outcome of the assessment process. This not only affects initial priority ratings but necessitates an on going review of investments during the life of the plan. It should also be noted that while a relative high rating based on value for money and deliverability will be used as a guide to taking forward investments, it is anticipated that some investments which have a lower rating may still be supported for a number of reasons.

1.3 People and Communities

People and Communities are at the core of this document and therefore the measures relating to BME groups, young people, accessibility, ageing population and workforce, Gypsies and Travellers and the like have been imbedded within the Spatial and Thematic investments proposed throughout this LIP.

However it should be noted that due to concurrent preparation, development and completion time frames the contents and recommendations of the recently completed county wide assessment of support needs and the Suffolk Supporting People annual plan have not been fully considered or encompassed within this issue of the LIP. Where appropriate further comment and amendments to the proposals contained within this LIP will be included in the first annual review.

1.4 Governance

The document preparation included partner organisations as well as wider consultation. The final document has been presented to both Cabinets and has been agreed and signed off. In doing this it is acknowledged that this is a living document that may have to be changed / amended as necessary to reflect new and emerging circumstances. The appropriate Committees at Suffolk Coastal and Waveney approved the LIP during November/December 2010. The document will be reviewed at least annually and the relevant Committees updated on the results of the reviews.

1.5 The Future

Government is offering local areas the opportunity to take control of their future economic development. Local enterprise partnerships (LEP’s) will be locally owned partnerships between businesses and local authorities to drive economic growth across an economic area. They will be a key vehicle in delivering Government objectives for economic growth, decentralisation and helping to rationalise the regional tier, while also providing a means for local authorities to work together with business in order to quicken the economic recovery.

The financial pressures on the public sector will continue for the foreseeable future and as a result both Suffolk Coastal and Waveney need to continue to be innovative about how cost effective/high quality services are delivered in the future.

A joint working partnership between Suffolk Coastal District Council and Waveney District Council has been developed which has seen the two authorities formally agree that both Councils are each other’s preferred partner for shared services while not excluding partnership working with any other organisation.

While both Councils will be sharing resources to generate greater efficiency, Suffolk Coastal and Waveney remain separate political bodies and therefore will be independent from one another in law. A Joint Partnership Board has been established to consider shared service proposals between
the two Councils and advise each Cabinet accordingly and a joint management team has now been established.

1.6 Policy Context

A number of documents were used as supporting evidence within the Investment Plan and these are set out within Appendix 1. The chart below sets out the key documents drawn upon when developing the evidence base for the Plan.

1.7 Delivery Time Frame and Expenditure Profile

The investments in this document are rooted in a number of strategic documents adopted or in preparation for adoption by the authorities’ and their partners. Two key sets of documents which are required prior to determination of the delivery time frame and expenditure profile are the LDF’s for each authority which have yet to be completed. Added to which the present economic downturn and rapid change in central government policy have already and will continue to have and impact on the ability to bring forward investments to any planned timetable.

Taking the above statements into account the delivery timetable and expenditure profile for this LIP will be introduced as part of the first annual review. Prioritization assessments for each intervention will also be provided in tabular form within Appendix 4 of the supporting document.
1.8 Summary of the Plan

The Local Investment Plan identifies and prioritises the key themes, investments and projects which relate to housing and regeneration in East Suffolk. It provides a framework for making choices within limited resources and highlights where support from the Homes and Communities Agency is or may be sought as part of the funding package applicable to each priority investment. Although the focus of the Investment Plan is on the administrative boundaries of Suffolk Coastal District Council and Waveney District Council, it should be recognised that activity will not be constrained by those boundaries and where opportunities arise the Councils will work with partners and others in neighbouring authorities.

A set of 17 objectives have been identified and represent the basic targets needed to meet the vision as identified within the Sustainable Communities Strategies for both Suffolk Coastal and Waveney. In order to meet the objectives set and challenges identified within Section 4, a number of priorities have been identified as to where future investment is required. These fall into two basic groups, Thematic and Spatial.

‘Thematic’ priorities. These are generic in their nature and fall under five basic headings:

1. Meeting Housing Needs
2. Supporting the Economy
3. Transport
4. Utilities (Gas, Electricity, Broadband, Water and Drainage)
5. Coastal and Estuary Adaptation

‘Spatial’ priorities. These are ‘Key Sites’ and interventions where investment is required and are identified under four spatial headings:

6. Lowestoft
7. Martlesham
8. Felixstowe
9. Market Towns & the Rural Areas

Proposed future investments relating to the Thematic and Spatial priorities listed above are covered in Section 5.
2. EAST SUFFOLK IN CONTEXT

2.1 The Local Investment Plan identifies and prioritises the key themes, investments and projects which relate to housing and regeneration in East Suffolk (shaded area as shown in Map.1 below).

2.2 East Suffolk covers some 127,000 hectares (490 sq miles) with an open coastline of 63 miles and is now home to 243,500 people (mid 2008 estimate) and the majority (around 60%) live in the larger urban areas such as Lowestoft, the Ipswich eastern fringe, Felixstowe and the market towns. Lowestoft, situated in the north-eastern corner of East Suffolk, is the largest town (2nd largest in the county).
with a population of 58,660 which rises to 71,180 if the growing parishes of Carlton Colville and Oulton are included. Felixstowe, in the south-eastern corner, is the second largest with a population of 24,340 (30,130 if the two adjacent Trimley communities are included). On the eastern fringe of Ipswich the three parishes of Martlesham, Purdis Farm and Rushmere St Andrew plus the town of Kesgrave have a combined population of 27,690.

The rural part of East Suffolk gains its identity from the 9 historic towns of Aldeburgh, Beccles (with Worlingham), Bungay, Framlingham, Halesworth, Leiston, Saxmundham, Southwold (with Reydon) and Woodbridge (with Melton) having a total population of 55,710. Outside these towns are larger villages such as Kessingland (4,390), Rendlesham (2,880) and Wickham Market (2,220) and then the rural hinterlands characterised by small hamlets and scattered communities where 56 out of 160 parishes have populations of 300 people or less.

The East Suffolk area attracts many second homeowners especially along the coast which has by far the greatest concentration in areas such as Southwold (with 34%), Walberswick (34%), Aldringham (31%), Aldeburgh (28%), Wangford (17%) and Kessingland (11%). The average house price in between Jan-Mar 2010 was £217,537 (Waveney £179,436 and Suffolk Coastal 255,638) however price variations exist across the district with parts of Lowestoft selling houses at £90,000, Felixstowe at £170,000, Halesworth at £220,000, Framlingham at £230,000 Woodbridge at £260,000 and Southwold at £300,000.

An ageing population creates a specific housing need for the Councils as older people now form a substantial proportion of the population of East Suffolk and this is set to increase over the next 20 years. Gypsies and Romanies constitute a very small proportion of the population however the area is a destination for New Age Travellers.

In the 2007 Index of Multiple of Deprivation, which ranks all districts nationally against a collective basket of indicators, Suffolk Coastal was ranked at 274th and Waveney 114th out of 354 districts. This places Waveney as the 114th most deprived district and within the worst performing third of all districts nationally. Thirty neighbourhood areas (Super Output Areas as defined for the 2001 Census) in the whole of Suffolk fall within the most deprived 20% in England, of which eleven are in Lowestoft. In Felixstowe the south and west wards have significant levels of multiple deprivation. Other reports identify a number of ‘hidden pockets’ of deprivation in rural areas including parts of Peasenhall, Saxmundham and Willingham.

Young people with skills will often leave the area for further education and do not return. Waveney has significantly more people employed in elementary occupations with relatively few employed at management grade compared with the regional averages. 16.4% of the working population in Waveney have no formal qualifications compared to 10.4% in Suffolk Coastal, 11.8% for the Eastern region and 12.3% in England.
Dependency on benefits is an issue particularly within Waveney as there are currently more people on incapacity benefit than are unemployed. In February 2010, 21,460 people were on incapacity benefit in Suffolk, of which 4,880 (22.7%) were in Waveney and 2,960 (13.7%) in Suffolk Coastal. This compares to 3,085 (4.7%) people for Waveney and 1,259 (1.7%) in Suffolk Coastal on the claimant count.

Given the geographic remoteness and poor communications network serving some parts of East Suffolk, improving the transport accessibility throughout the area is integral to its regeneration. The primary length of trunk road in the area is the A14 running between Felixstowe and Ipswich which links eventually to the national motorway network. Congestion issues arise on the Orwell Bridge as well within the centre of Lowestoft. There is a commitment to improving the service on the East Coast Line, up-grading it to an hourly service in association with signaling and line improvements. Improved rail infrastructure is needed to allow more freight to be moved by rail. Local concerns arise regarding the impact of lorry traffic on rural roads by new employment activity but also by agricultural-related works.

The natural and built environment of East Suffolk is of a very high quality with international as well as national status designations covering large parts including a number of settlements, an extensive area of the coast is highlighted for its natural beauty, landscape, geodiversity and wildlife value with national and international designations. The coastline is continually changing with some areas experiencing some of the most dramatic losses of land in the country through coastal erosion which will be compounded by climate change and sea level rise.

Visitors and residents value the outstanding quality of life of the area and its access to the sea, the countryside and The Broads. The area has some of the finest beaches in the country and vast tracts of the coastal strip have wildlife and natural landscape of designated national importance. However, the relative sparseness of the population and the remoteness of most of the rural villages in East Suffolk from the main communication corridors and urban services present the area with special challenges.

The area faces challenges of declining industry, particularly in Lowestoft as well as pockets of high social and economic deprivation, reflected in poor skills levels, low wages and the outward migration of young people. A key challenge in particular is the regeneration of the two towns of Lowestoft and Felixstowe to increase local prosperity, improve lives and attract investment. The area is, however, being recognised for its growing potential to become a leading centre for the Energy industry. The announcements made by Crown Estates on the locations of offshore wind farms and the proposed further development of the nuclear power facility at Sizewell places East Suffolk in a prime position to reap the benefits from these major investments.

So, while the area has massive potential and opportunity for dramatic improvement in both economic performance and resultant quality of life, there still remains numerous and substantive challenges.

Please refer to Appendix 2 for a more detailed profile of the East Suffolk area.
3. **SHAPING THE FUTURE OF EAST SUFFOLK – THE VISION**

3.1. **INTRODUCTION TO THE VISION**

The Vision derives from the profile of the area (See Appendix 2 in the Supporting Document) and is aligned to the priorities identified in the Sustainable Community Strategies. The Vision is distinctive to East Suffolk. It represents an ambition of how the area will look and function in the year 2028. Its alignment with the Suffolk Community Strategy will help to ensure that the Suffolk Coastal and Waveney District Councils and their partner organisations/service providers are working towards and investing in an agreed set of outcomes.

The overarching Vision of East Suffolk In 2028 is:

‘Having built on the best of the past by 2028 East Suffolk will be a vibrant place where modern enterprise and natural beauty come together to create a place of environmental innovation and rural quality of life. A confident and prosperous place, with a transformed economy and an international reputation, that attracts inward investment, has pride in its heritage and welcomes growing numbers of visitors. A place that is well connected; and a healthy, safe place where people want to, and are able to, live, work and relax’

3.2. **Themes of the East Suffolk vision**

To achieve the vision four fundamental themes and strategic priorities have been identified in line with the Suffolk Community Strategy “Transforming Suffolk”:

1. **A Prosperous and Vibrant Economy**
2. **Creating the Greenest County**
3. **Learning and Skills for the Future**
4. **Safe, Healthy and Inclusive Communities, including a broad range of housing to meet a wide spectrum of the areas needs**

A summary of each theme is as follows:

3.3. **A Prosperous and Vibrant Economy**

East Suffolk will have a strong, innovative, diverse and sustainable economy, based on a culture of enterprise. There will be a strong intellectual knowledge base and economic prosperity will reflect our strategic European location and an integrated transport system with improved accessibility within the Districts, and to other key centres in the Region, the rest of the country and abroad.

The area will be recognized nationally and internationally as a market leader in ICT research and development at Martlesham Heath and as a significant sub-region for research, development and supply of sustainable energy supported by delivery of important physical regeneration initiatives at Sizewell and the two main ports of Lowestoft and Felixstowe.

There will be a strong and diverse economy with a workforce that possesses appropriate skills for local employment, and suitable employment opportunities exist. There will no longer be a disproportionate number of educated young people leaving the area to find work or further
education and there will also be adequate provision for young people in the lower skills bracket to find work and develop the right skills and qualifications.

Enterprise will be encouraged in rural areas and market towns. Business will want to locate to the area and planning policies will support the right environment for strong economic growth. Small and medium sized businesses will be growing and prospering.

The transport infrastructure, in particular the rail network and the A14 and A12, will have developed to support business growth. To provide a realistic alternative for people to the use of the private motor car for key journeys, public transport provision will have been extended, concentrating on links between the major residential, employment and commercial areas and major leisure and recreation facilities. Local foot and cycle path networks will have been improved and extended to discourage the use of the car for short trips to local facilities etc.

Residents and visitors will enjoy the quality and variety of lifestyles offered by the Broads, coast and the countryside in a sustainable way. East Suffolk will be a year-round tourism destination with visitors from home and abroad, and high quality tourism accommodation, conference and cultural facilities will be available.

3.4. Creating the Greenest County

East Suffolk will be an attractive and accessible rural, coastal and urban environment that is an international centre of environmental excellence and a leading area for partnership working, best practice and innovative approaches to tackling the causes and effects of climate change. An integrated approach to managing the coastal area, including the estuaries, will be in place, addressing the impact of climate change and sea level rise on the coastline and supporting strong communities, a resilient economy and a high quality natural environment. The significant potential effects of climate change on agricultural production and knock-on effects on rural communities, many of whom are reliant upon a thriving agricultural industry, will be recognised and managed in the short, medium and longer term.

Significant investment will have been made in the creation of a green infrastructure network across the area. This will be for the benefit of wildlife through the provision of green corridors, and by providing alternative recreation/leisure space for residents and tourists.

The built environment will be developing to the highest environmental standards, biodiversity and landscapes will be protected and low energy buildings and sustainable construction methods will be common practice. Delivery of low carbon and renewable energies will have increased; consistently bettering Government targets on climate change and CO2 emissions”

3.5. Learning and Skills for the Future

East Suffolk needs a high quality, responsive education and training system across the whole area which will enable each person to achieve their potential and will bring prosperity to them, their families and their Communities.

The levels of education attainment, skills and training will have improved and aspirations raised to ensure young people progress and achieve while supporting a productive and competitive business base. The rate of progression into higher and further education will be improved and enhanced through
the developments at University Campus Suffolk and Lowestoft College, providing opportunities to improve the employability of all residents.

Linkages between business and education will be enhanced to ensure the delivery of a sustainable knowledge and skills base to meet the future needs of employers within the energy industry in particular.

The current three tier school system will have successfully transferred to two-tier and considerable development will have taken place to provide high quality learning environments. Schools will be integrated with the community, high education levels will be achieved, and further education into and through adulthood will be easily accessible throughout the community. Learning will be valued for its own sake by a population that is confident, cultured and knowledgeable.

3.6. Safe, Healthy and Inclusive Communities

All the people who live in East Suffolk will have reasonable access to services and the area will be one of excellence for rural accessibility. Closer partnership working will help deliver a behavioral change towards an increase in the use of public and community transport and a reduced need for personal transport, having the additional benefit of contributing towards CO₂ reduction.

All of the residents in East Suffolk will have the opportunity to live in a decent home in a healthy, inclusive and cohesive community where the incidences of poverty will have been reduced.

Growth Point or similar status in the Haven Gateway sub-region and physical regeneration within the Lowestoft Outer Harbour and Lake Lothing area will have brought real benefits by ensuring that increased jobs and housing levels have been achieved in parallel with one another and with the required infrastructure, but sensitively and in a way which maintains the quality of the local environment.

A flexible approach to development policies in the rural areas will enable the development of new housing in order to meet local needs, thereby building sustainable, thriving and supportive rural communities.

A sustainable mix of housing will have been provided recognising new lifetime homes in areas of high elderly population and affordable housing to encourage young people to stay in the area and work locally.

Local people will be fully engaged in decision making for their communities and parish/town plans will have an increasing role to play. Local people will be involved in making their communities safer. Greater involvement, increased prosperity and inclusiveness will mean that crime rates and fear of crime is reduced.

The provision of better access to leisure facilities, open spaces within or adjacent to urban development areas and the wider countryside will have had the benefit of encouraging a healthier lifestyle, both mental and physical. The population will be comparatively healthy, with people taking more habitual physical activity by utilising the range of high quality sports and recreation facilities available to them.
Residents will have their health care needs met by a network of mainly local services that have a reputation for excellence. Health inequalities between those living in relatively deprived areas and those living elsewhere will have been reduced, so that life expectancy and the incidence of ill-health will be to the same improved level across the District’s and on a par with the Region.

A combination of higher levels of employment, increased personal wealth, greater community empowerment and better social and medical support will have improved the mental health of the community and people will generally be happier.
### 4. OBJECTIVES AND CHALLENGES

#### 4.1. The following 17 Objectives represent the basic targets which need to be set in order to achieve the Vision.

<table>
<thead>
<tr>
<th>No.</th>
<th>Objective</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Housing Growth</td>
<td>To meet the housing requirements of the area</td>
</tr>
<tr>
<td>2.</td>
<td>Local Housing</td>
<td>To provide for the full range of housing needs within the area</td>
</tr>
<tr>
<td>3.</td>
<td>Economic Development</td>
<td>To support the growth and regeneration of the local economy and to build on elements of its unique economic profile</td>
</tr>
<tr>
<td>4.</td>
<td>The Rural Economy</td>
<td>To sustain, support and diversify the rural economy</td>
</tr>
<tr>
<td>5.</td>
<td>Tourism</td>
<td>To recognise the importance of Tourism to the area and promote as a place to visit</td>
</tr>
<tr>
<td>6.</td>
<td>Skills</td>
<td>To provide a high quality, responsive education and training provision across the area which develops a workforce qualified to meet the needs of future employment opportunities</td>
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<tr>
<td>7.</td>
<td>Transport</td>
<td>To enhance the transport network across the area</td>
</tr>
<tr>
<td>8.</td>
<td>Physical and Community Infrastructure</td>
<td>To ensure that, as a priority, adequate infrastructure such as utilities, ICT or community facilities are provided at an appropriate time, in order to address current deficiencies and meet the needs of new development</td>
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<tr>
<td>9.</td>
<td>Climate Change</td>
<td>To adapt to and mitigate against the potential effects of climate change, and minimise the factors which contribute towards the problem</td>
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<tr>
<td>10.</td>
<td>The Coast</td>
<td>To secure the continuing prosperity and qualities of coastal areas and communities, while responding to climate change and the natural processes that occur along the coast</td>
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<tr>
<td>11.</td>
<td>Accessibility</td>
<td>To promote better access to housing, employment, services and facilities for every member of the community</td>
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<tr>
<td>12.</td>
<td>Sustainability</td>
<td>To deliver sustainable communities through better integrated and sustainable patterns of land use, movement, activity and development</td>
</tr>
<tr>
<td>13.</td>
<td>Health</td>
<td>To encourage and enable the community to live and enjoy a healthy lifestyle</td>
</tr>
<tr>
<td>14.</td>
<td>Lowestoft</td>
<td>To deliver the regeneration outcomes set out in the Lowestoft Outer Harbour and Lake Lothing AAP</td>
</tr>
<tr>
<td>15.</td>
<td>Martlesham</td>
<td>To deliver both new housing, integrated into the existing community, and new employment, founded on the current high tech skills and reputation</td>
</tr>
<tr>
<td>16.</td>
<td>Felixstowe</td>
<td>To sustain and enhance the vitality and viability of Felixstowe</td>
</tr>
<tr>
<td>17.</td>
<td>Market Towns</td>
<td>To sustain and enhance the vitality and viability of the market towns as retail, service, and employment centres serving their local populations and that of their neighbouring rural communities</td>
</tr>
</tbody>
</table>

#### 4.2. The following challenges that both Suffolk Coastal and Waveney District Council face if the Vision is to be achieved are many fold. The recent budget announcements by the Government and the pressures on public investment and resources will mean that significant local investment and support will be required to meet the challenges below.
<table>
<thead>
<tr>
<th>PRIORITIES</th>
<th>CHALLENGES</th>
<th>RELATED OBJECTIVES</th>
</tr>
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<tbody>
<tr>
<td>Demographics</td>
<td>An ageing population</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Loss of young people</td>
<td>2</td>
</tr>
<tr>
<td>Housing</td>
<td>A growing disparity between lower quartile average wages and property prices</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Imbalance between housing needs and supply</td>
<td>1, 15</td>
</tr>
<tr>
<td></td>
<td>Lack of houses at prices affordable to local people</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Lack of social rented housing</td>
<td>2</td>
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<tr>
<td></td>
<td>Second homeowners – denying local people the opportunity to buy homes, particularly small ones in certain locations</td>
<td>2</td>
</tr>
<tr>
<td></td>
<td>Lack of authorised sites for Gypsies and Travellers</td>
<td>2</td>
</tr>
<tr>
<td>Economic and Skills</td>
<td>To deliver the regeneration outcomes set out in the Lowestoft Outer Harbour and Lake Lothing AAP including maximising the opportunities from major investment in offshore renewables</td>
<td>4, 5</td>
</tr>
<tr>
<td></td>
<td>Regeneration of Felixstowe as a tourist destination and maintaining its status as the country’s premier container port</td>
<td>5</td>
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<td></td>
<td>Declining levels of public intervention funding nationally and at regional and EU levels, e.g. loss of Objective 2 and assisted areas status in Lowestoft</td>
<td>14</td>
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<td></td>
<td>Reducing the impact of recession and the time taken for recovery from the impact of the recession</td>
<td>3</td>
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<td></td>
<td>More recognition of the potential for investment in the economy</td>
<td>3, 6, 15</td>
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<td></td>
<td>Viability of brownfield development taking into account the costs associated with relocation of existing businesses, demolition, decontamination, infrastructure provision and flood protection in key areas e.g. Lowestoft)</td>
<td>3</td>
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<tr>
<td></td>
<td>The economic impact of the decommissioning of Sizewell A and the huge opportunities associated with new nuclear provision at Sizewell C</td>
<td>3, 4</td>
</tr>
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<td></td>
<td>Balance the needs for economic growth with the maintenance of the quality of the Districts’ natural environment and general quality of life</td>
<td>3</td>
</tr>
<tr>
<td></td>
<td>The pressure to develop existing employment sites for other uses, notably residential development</td>
<td>3</td>
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<tr>
<td></td>
<td>Decline in traditional employment sectors due to globalisation of trade</td>
<td>3</td>
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<tr>
<td></td>
<td>Addressing the skills gap to meet future growth in the high-tech and energy related sectors</td>
<td>6</td>
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<td></td>
<td>Education attainment levels below regional and national averages</td>
<td>6</td>
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<td></td>
<td>High concentration of 16-18 who fall within the NEET category particularly in Lowestoft</td>
<td>6</td>
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<tr>
<td></td>
<td>High percentage of low skilled jobs in key sectors</td>
<td>6</td>
</tr>
<tr>
<td></td>
<td>Dependency on seasonal employment in some areas</td>
<td>6</td>
</tr>
<tr>
<td></td>
<td>Lack of diversity in terms of employment opportunities</td>
<td>3, 4, 16</td>
</tr>
<tr>
<td></td>
<td>Poor graduate retention</td>
<td>3, 4, 16</td>
</tr>
<tr>
<td></td>
<td>Lack of employment opportunities for young people causing them to leave the area</td>
<td>6</td>
</tr>
<tr>
<td>Category</td>
<td>Issues</td>
<td>References</td>
</tr>
<tr>
<td>-------------------</td>
<td>---------------------------------------------------------------------------------------------</td>
<td>------------</td>
</tr>
<tr>
<td><strong>Transport</strong></td>
<td>Capacity issues identified with the provision of the main utilities</td>
<td>4, 8, 17</td>
</tr>
<tr>
<td></td>
<td>Required update of broadband provision</td>
<td>4, 8, 17</td>
</tr>
<tr>
<td></td>
<td>Secure improvements to the A12 north of Woodbridge to better meet the needs of business related and holiday traffic while improving the quality of life for residents along the route</td>
<td>3, 7, 14</td>
</tr>
<tr>
<td></td>
<td>Provide sustainable measures to reduce traffic congestion within Lowestoft including investment in key highways infrastructure to open up development land within the Lowestoft AAP</td>
<td>14</td>
</tr>
<tr>
<td></td>
<td>Poor rail links and infrastructure with investment required including integrated transport measures</td>
<td>7, 11</td>
</tr>
<tr>
<td></td>
<td>The efficient functioning of the A14 as an important international and local transport route</td>
<td>3, 7, 16</td>
</tr>
<tr>
<td></td>
<td>Threat of flooding to the A12 at Blythburgh</td>
<td>9, 14</td>
</tr>
<tr>
<td></td>
<td>Achieve a balance between the reliance on cars and protecting the environment</td>
<td>12</td>
</tr>
<tr>
<td></td>
<td>Address congestion issues at either end of the East Suffolk area by working with partners e.g. Orwell Bridge and in Great Yarmouth</td>
<td>7</td>
</tr>
<tr>
<td></td>
<td>Addressing concerns regarding the impact of lorry traffic on rural roads by new employment activity but also by agricultural-related works</td>
<td>7, 12</td>
</tr>
<tr>
<td></td>
<td>Provision of transport measures to mitigate the effects of rural isolation, poor access to jobs, leisure and services within East Suffolk</td>
<td>4, 7, 11, 14, 17</td>
</tr>
<tr>
<td><strong>Environmental</strong></td>
<td>Maintaining and enhancing the high quality built, natural and historic environments</td>
<td>12, 17</td>
</tr>
<tr>
<td></td>
<td>Managing and mitigating the pressures of climate change in particular the affects of coastal erosion on the areas communities and the potential flooding of the key regeneration areas within Lowestoft</td>
<td>9, 10</td>
</tr>
<tr>
<td></td>
<td>Promoting energy conservation, energy generation including renewable energy; and energy efficiency</td>
<td>12</td>
</tr>
<tr>
<td></td>
<td>The conservation and efficient management of water resources</td>
<td>12</td>
</tr>
<tr>
<td></td>
<td>Tourism is good for the economy, but the environment and local communities are sensitive to visitor pressure</td>
<td>12</td>
</tr>
<tr>
<td><strong>Community Well-being</strong></td>
<td>Continuing to address and tackle fear of crime</td>
<td>12</td>
</tr>
<tr>
<td></td>
<td>High rate of teenage pregnancies particularly in Lowestoft and Felixstowe</td>
<td>13</td>
</tr>
<tr>
<td></td>
<td>Managing pressure and service provision caused by an ageing population</td>
<td>8, 13</td>
</tr>
<tr>
<td></td>
<td>Pockets of high and persistent deprivation in many of Lowestoft’s inner wards and in some rural areas</td>
<td>14</td>
</tr>
<tr>
<td></td>
<td>Working with partners to secure sufficient infrastructure to support the growth proposed</td>
<td>8, 17</td>
</tr>
<tr>
<td></td>
<td>Tackling the loss and lack of local facilities and services, particularly those offering education, training and social options for young people</td>
<td>3, 6, 8</td>
</tr>
<tr>
<td></td>
<td>Lower life expectancy in deprived urban areas</td>
<td>4, 13</td>
</tr>
<tr>
<td></td>
<td>Addressing the lack of facilities for young people</td>
<td>8, 13</td>
</tr>
</tbody>
</table>
5. INVESTMENT PRIORITIES

In order to meet the challenges and achieve the Vision and Objectives, a number of priorities have been identified as to where future investment is required. These fall into two basic groups:

‘Thematic’ priorities. These are generic in their nature and fall under five basic headings:

1. Meeting Housing Needs
   Social Housing
   Private Housing

2. Supporting the Economy
   Physical Regeneration and Resort Management
   Skills
   Deprivation
   Procurement
   Energy Sector
   Social Cohesion

3. Transport
   Connectivity
   Public Transport

4. Utilities (Gas, Electricity, Broadband, Water and Drainage)
   Sewage Treatment, Network Capacity and Flooding
   Electricity Capacity

5. Coastal and Estuary Adaptation

‘Spatial’ priorities. These are ‘Key Sites’ and interventions where investment is required and are identified under four spatial headings:

6. Lowestoft
7. Martlesham
8. Felixstowe
9. Market Towns & the Rural Areas

Narrative covering the identified priorities and their associated investments are provided in this section. In the majority of cases each investment will be subject to further detailed consideration during the four year lifespan of this document before any request for HCA intervention is made. More detailed narrative together with supporting evidence for each priority investment is included in Appendix 3 in the Supporting Document. Where a request for HCA intervention funding has been made, or is made at some future date, a proforma Investment Priority Assessment will be completed.
THEMATIC PRIORITIES

5.1. INVESTMENT PRIORITY 1 - MEETING HOUSING NEEDS

For Suffolk Coastal the amount of new homes required is set out in the Council’s adopted Interim Planning Policy. In order to achieve the target a minimum of 7,660 new homes need to be provided across the district from the base year of 2009 to the end date of 2026.

In Waveney the adopted Core Strategy requires that at least 5,800 dwellings need to be provided over the period to 2021, a rate of 290 per year. In order to achieve a 15 year supply provision will be made for approximately a further 1,200 dwellings for the period 2021 to 2025 to meet this need.

In both areas to meet this commitment, the amount of land for housing will be provided through existing commitments, new housing allocations, and windfall developments (i.e. those sites which are neither commitments nor allocations and for which it is difficult to predict exactly where development will take place).

Affordable Housing in rural areas is a key priority for the East Suffolk area, particularly given the nature of the population settlements. Both authorities are exploring initiatives such as Community Land Trusts to drive this forward. A full review of Housing options for older people is currently under way involving colleagues at County level who are examining the future shape of residential care. All the sheltered schemes of partner landlords are being looked at as to their long term viability. The future direction of supported housing will depend very much on the revenue funding from Supporting People.

Suffolk Coastal commissioned a Local Housing Assessment, completed in 2006, which identified the affordable housing need of the district as 24% of all new homes. The breakdown of these homes should be:

- 75% social rented homes and
- 25% intermediate affordable homes

In order to achieve this the Suffolk Coastal planning polices require 1 in 3 of all new homes to be affordable ones in developments of 3 units or more in villages and 6 units or more in towns. Further studies have shown this policy approach to be viable.

In Waveney the assessment of housing need is projected at 225 homes per annum over the next 5 years but in reality over the past 3 years, the delivery figure has been much reduced at around 100 each year.

As part of Waveney’s Local Development Framework which is key to the development of new housing supply, an Affordable Housing Viability Study was commissioned in July 2009. This concluded that the previous policy of requiring a 30% Affordable Housing element as part of any scheme of 3 units or more was no longer viable. There is now a requirement on developments of 5 or more dwellings for an element of housing to be included within the development. 20 – 35% of the development will be required as affordable housing dependent on the size of the site.

Some specific areas have been identified for housing development as follows:

- In terms of the Ipswich eastern fringe, in the Core Strategy a single allocation of 2,000 new homes is identified east of the A12 at Martlesham in order to create a new community/neighbourhood alongside, but not overwhelming, existing communities at Martlesham, Martlesham Heath and neighbouring villages. If the planning application is approved then an affordable housing element of 33% will be required which will incorporate a mixture of family and supported housing including housing for older people.
In Felixstowe over the period 2009 to 2026 a minimum of about 1,420 new homes might be created from all sources (excluding small ‘windfall’ developments)

Around 2,200 homes would need to be provided in Lowestoft, taking into account existing completions and sites with planning permission. The majority of these (approx 1500) will be located on previously developed land in the Lake Lothing area, with the rest likely to be accommodated on other brownfield sites within the physical limits of the town.

In addition there are a number of broad issues influencing future housing investment which are as follows:

- There has been a significant increase in the population of both Districts of people over 65 years of age which is set to continue over the next 20 years. This needs to be recognized in any future provision. While the broad approach is to enable older people to remain living in their own homes for as long as possible, there remains the need to provide alternative solutions for people as they become increasingly frail and in need of support.

- As a result a wide range of types of affordable housing are needed including family housing and accommodation to meet a variety of additional needs including housing with support for older people, those with learning disabilities and properties that are suitable for people with physical disabilities. Such properties would be developed as part of Section 106 requirements but also on sites that have been identified and are shown in the tables below. These sites represent the reality of what can be delivered with the appropriate level of investment and as such are realistic in their aspiration.

- Both Councils will examine their existing land holdings to identify any further opportunities for affordable housing development by Registered Social Landlords (RSLs) partners by gifting land at nil value.

- Further work needs to be undertaken in Waveney in respect of rural sites where better need information is required to support such projects. This will be carried out by using the capacity of partner RSLs.

- A Gypsy and Traveller Accommodation assessment identified the need in Suffolk Coastal for the provision of 31 residential pitches for Gypsy and Traveller families in the period 2006 to 2011. In addition it is suggested that Suffolk Coastal might accommodate a site for transit pitches in the Ipswich/Felixstowe area and provide accommodation for “New Travellers” many of whom have lived within the district for a number of years but without provision of authorised sites.

- Waveney has one gypsy and traveller site providing 24 residential pitches, located in Kessingland. The needs for Gypsies and Travellers and Travelling Show-People have been reviewed as part of the Local Development Framework which states that provision should be made for an additional 11 permanent pitches by 2011. In the longer term a smaller site will be required elsewhere in Waveney.

- Under occupancy of the affordable housing stock is also a common issue in both Districts. This can be addressed by the provision of a better “offer” to such households, e.g. bungalow accommodation in the right location and assistance with the organisation of the move. Empty homes and under-occupation will be addressed at the next refresh of this LIP. These are crucial areas for both Councils and under-occupation is particularly important bearing in mind the forthcoming benefit reductions for households in properties considered to be too big.
• A sheltered housing working group meets when required to consider the future of specific schemes related to redundant sheltered stock. A number of homes have already been decommissioned or changed to accommodate other needs groups. Landlords across East Suffolk are similarly reviewing their stock holdings of sheltered housing.

• The impact of the new Affordable Rent products may be significant and this will be monitored closely as the regime unfolds. The new homes bonus is an area of importance as the sums involved could be significant and provide another incentive to see delivery realised.

• Work is being undertaken in both Districts to bring empty properties back into use across the private sector. Suffolk Coastal is about to make it’s first Empty Dwelling Management Order and if successful others will follow. However, formal action is extremely resource intensive and other approaches, including offering grant aid in return for the dwellings being let at affordable rent levels, have also been adopted.

• Stock condition in the private sector remains a concern for both authorities. With a growing older population this issue will grow. For example, the 2007 House Condition Survey in Suffolk Coastal identified more than 5,000 dwellings with Category 1 hazard ratings under the Housing Health and Safety Rating Scheme. Nearly 5,000 dwellings were in need of repair and 3,900 dwellings suffered with excessive cold. Waveney is currently carrying out in new survey. The results of both surveys will influence future investment activity through renovation grant action and realising funding opportunities that are coming forward from the power companies to improve insulation measures and heating methods in homes.

• Both Councils are committed to creating homes with low environmental impacts and high energy efficiency. Levels of achievement will depend upon the financial viability of each scheme.

**Investments**

The investments necessary for each area above are set out within the Spatial Priorities later in this section. However the need for investment in social housing through to 2014 for both Districts is set out in the tables below. Average grant rates have been assumed based on the recent experience but both authorities recognise that pressure on public funding is likely to drive these average rates down further. The sought intervention grant rates are as follows

- £35,000 for a family dwelling,
- £45,000 for a wheelchair dwelling and
- £70,000 for a very sheltered dwelling.

As a result the schemes listed in the two tables below would require an investment in Suffolk Coastal of between £2.300 and £3.990 million, depending on which option is selected at Conford House, Felixstowe, and a total of £4.45m in Waveney. Investment in each scheme will be subject to affordability assessments and will take into account the impact of the new Affordable Rent products and other broad issues as referred to above.

<table>
<thead>
<tr>
<th>Suffolk Coastal</th>
<th>Number of dwellings</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Location</strong></td>
<td></td>
</tr>
<tr>
<td>Mill Hoo, Alderton</td>
<td>9 additional dwellings</td>
</tr>
<tr>
<td>Springfield Road, Aldeburgh</td>
<td>5 dwellings</td>
</tr>
<tr>
<td>Levington Lane, Bucklesham</td>
<td>2 additional dwellings</td>
</tr>
<tr>
<td>Ullswater Road, Campsea Ashe</td>
<td>8 dwellings</td>
</tr>
</tbody>
</table>

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_East Suffolk Local Investment Plan 2010- 2015_
Conford House, Felixstowe  32 flat very sheltered housing scheme (or 14 bungalows, 6 of which will be to wheelchair standard)
Cornwall Road, Felixstowe  3 new dwellings
Cricket Hill Road, Felixstowe  1 additional dwelling
Philip Avenue, Felixstowe  10 new dwellings
Old Post Office Lane, Sutton  7 additional dwellings
Blyth Villas, Sweffling  4 new dwellings
Cavendish Road, Trimley  1 new dwelling

**TOTAL**  82 (or 64) DWELLINGS

<table>
<thead>
<tr>
<th>Location</th>
<th>No. of dwellings</th>
</tr>
</thead>
<tbody>
<tr>
<td>St Margaret’s Road, Lowestoft</td>
<td>24 dwellings</td>
</tr>
<tr>
<td>Six HRA sites at various locations</td>
<td>Producing 20 dwellings per annum</td>
</tr>
<tr>
<td>Normanston Road, Lowestoft</td>
<td>5 bungalows for young people with a physical disability</td>
</tr>
<tr>
<td>Clapham Road, Lowestoft</td>
<td>24 units for young people (to replace Phoenix House)</td>
</tr>
<tr>
<td>The Nordalls, Kessingland</td>
<td>20 dwellings</td>
</tr>
<tr>
<td>Economy Road, Lowestoft</td>
<td>18 dwellings</td>
</tr>
<tr>
<td>Four Acres, Carlton Colville</td>
<td>14 dwellings</td>
</tr>
<tr>
<td>Eastwood Avenue, Lowestoft</td>
<td>2 Bungalows</td>
</tr>
</tbody>
</table>

**TOTAL**  127 DWELLINGS

These investment opportunities have not been specifically timed because they rely on the availability of funding from the Homes and Communities Agency in order to be developed. All of them however are at a point in the development process where they can quickly be brought forward if funding becomes available for example:

- planning approval for the development has been agreed and/or issued, and
- the sites are either owned by the RSL or by the local authority and the conveyance can be completed quickly.

**General development opportunities:**

At the same time there are a significant number of private housing developments with planning approval that will produce when developed affordable housing numbers in both Districts through Section 106 agreements as shown:

<table>
<thead>
<tr>
<th>Location</th>
<th>No. of dwellings</th>
</tr>
</thead>
<tbody>
<tr>
<td>14-18 High Street, Wickham Market</td>
<td>2 dwellings</td>
</tr>
<tr>
<td>Castle Brooks, Framlingham</td>
<td>22 dwellings</td>
</tr>
<tr>
<td>Old scrap yard, Hollesley</td>
<td>11 dwellings</td>
</tr>
<tr>
<td>Station Road, Framlingham</td>
<td>46 dwellings</td>
</tr>
<tr>
<td>The Convent Site, Tower Road, Felixstowe</td>
<td>9 dwellings</td>
</tr>
<tr>
<td>Churchill, Saxmundham</td>
<td>45 dwellings</td>
</tr>
<tr>
<td>Cliff House, Hamilton Gardens, Felixstowe</td>
<td>18 dwellings</td>
</tr>
<tr>
<td>Beresford Drive, Melton</td>
<td>3 dwellings</td>
</tr>
<tr>
<td>Notcutts site, Woodbridge</td>
<td>8 shared ownership dwellings</td>
</tr>
<tr>
<td>Church Street, Saxmundham</td>
<td>14 dwellings</td>
</tr>
</tbody>
</table>
Seaman Avenue, Saxmundham 11 dwellings
Fairfield School Saxmundham 8 dwellings
Area FF Grange Farm, Kesgrave 8 dwellings
Rendham Road, Saxmundham 30 dwellings
TOTAL 235 properties at nil grant.

<table>
<thead>
<tr>
<th>Location</th>
<th>No. of dwellings</th>
</tr>
</thead>
<tbody>
<tr>
<td>Woods Meadow, Lowestoft</td>
<td>165 homes</td>
</tr>
<tr>
<td>Woods Loke</td>
<td>45 flats for older people</td>
</tr>
<tr>
<td>Blyburghgate Beccles</td>
<td>1 house</td>
</tr>
<tr>
<td>Gosford House Beccles</td>
<td>2 flats</td>
</tr>
<tr>
<td>Gosford Road Beccles</td>
<td>4 houses</td>
</tr>
<tr>
<td>Meadowlands Wrentham</td>
<td>6 houses</td>
</tr>
<tr>
<td>TOTAL</td>
<td>223 properties at nil grant.</td>
</tr>
</tbody>
</table>

In addition there are opportunities for the re-development of at least 2 former school sites which would bring in a mix of funded and S 106 properties. There are also a number of opportunities to bring empty homes back into use for a minimal investment of between £5 - £10K.

So far as action in the private housing is concerned - both owner occupied and rented - this will rely upon funding being made available by Government through the Disabled Facilities Grant programme, from the authorities themselves through renovation grant aid and through opportunities arising from assistance being provided by the power companies to support insulation measures.

5.2. INVESTMENT PRIORITY 2 – SUPPORTING THE ECONOMY

The two primary towns of Lowestoft and Felixstowe face very pressing and comparable challenges sharing an agenda for resort management, regeneration, and social cohesion. The towns are major employment locations supporting a wide catchment area with key industries including energy, manufacturing, port-related activities, food and drink and tourism. Significant factors including the activities of 1st East URC and the Haven Gateway Partnership, capital investment in OrbisEnergy and Adastral Park and opportunities in the energy sector, will all help to ensure that East Suffolk has an exciting and prosperous future.

A skills shortage exists in the East Suffolk area and the shortage is set to increase within the next five years as a significant percentage of the workforce reaches retirement age. A shortage of skills is a major contributor to unemployment and as the economy of the area develops will be a significant factor potential employers will take into consideration when deciding whether or not to move into and invest in the area. If the shortage and upwards trend is to be reversed investment in education and specialist skills training premises and courses is required.

The East of England is a major generator of energy and supplies around half of the UK’s domestic gas requirements, generates nuclear power and is the leading region for renewable energy generation. The region’s energy and low carbon sectors form 10% of the UK market and are worth more than £12.9billion with around 6,200 companies employing 103,400 people in the region.

More than £24billion will be invested over the next 10 years around the east coast in offshore renewable energy and Lowestoft is in a prime position to reap the many benefits this investment could bring. Lowestoft is already home to the operations and maintenance base for the 500-megawatt Greater Gabbard scheme off the coast of Sizewell and is ideally placed to capitalise on
the proposed £24bn windfarm development entitled the 'East Anglia Array' which is to be built off the Suffolk and Norfolk coast.

Following its Energy Review, in January 2008 the Labour government stated that Britain needed a mix of power plants, including nuclear, as well as a commitment to alternative and more efficient forms of energy. This statement paved the way to allow a new generation of nuclear power stations to be built and with Sizewell A and B due to be decommissioned within the near future, the site at Leiston was chosen to be the location of Sizewell C. EDF Energy’s plans for the new build will not only bring major benefits to the whole of the UK but also to the local community.

A feasibility study carried out by Skills for Energy East of England states that the proposals for Marine facilities (Haven Gateway), New Nuclear (Sizewell and Bradwell), Gas developments (Bacton rebuild, CCS and decommissioning) and offshore wind turbines (East Anglia Array) is compelling evidence alone that this region will have a debilitating shortage of skilled personnel across all energy sectors unless it acts now in expanding the skill base. The study also states that if the region is to capitalise on the growth in the production of energy, it must take the initiative and develop its own Skills Centre to operate as a skills “hub” and work directly with existing colleges and independent skills providers. Phase I has identified four potential sites for the hub and Phase II of the study has now begun to identify the final site which will then inform the initial planning stages of the development.

The investments included under this priority are targeted at attracting local investment within growth sectors, developing the ability of the local workforce to take up future employment opportunities in those sectors and retention and enhancement of local supply chains which support those sectors. The proposed investments are seen as a clear path to creating local prosperity, attracting high value investments into the economy acts as a catalyst for further investment which in turn reduces unemployment and improves average incomes.

**Investments**

**5.2.1. Physical Regeneration and Resort Management**

Given the nature of thematic investments it is inevitable that some proportion of their desired outcomes will be delivered through Spatial Investments. Where this occurs under Priority 2 the investment details are included in appropriate Spatial Investment sections elsewhere in this document. Of particular note are the Spatial Investments for Lowestoft, Martlesham and Felixstowe.

Significant rapid change in delivery of regeneration is being driven by central Government. The recent initiative for the creation of LEP’s has resulted in a “New East Anglia” LEP for Norfolk and Suffolk. The impact upon initiatives in this LIP and any alterations to strategic direction to come from the emergent LEP will be included in future iterations of this LIP.

**5.2.2. Skills**

A number of relatively small, skills related, initiatives driven through various educational establishments and support agencies are either already under development or have been identified as future projects. The initiatives include pre-apprenticeship schemes targeting NEETS and redevelopment of the Lowestoft College campus to deliver a cross section of courses. The majority of these initiatives are supported by the local LSP’s and have already been allocated funding or have at least identified potential funding partners. The present collective investment needed to deliver these initiatives is circa £3.68 million of which £2.475 million has been identified from other sources.

An initial series of pre-apprenticeship schemes have now commenced in an area of highest deprivation and worklessness linking work skills and attendance at courses to practical in the job training and a final formal training certificate. If successful further schemes will be rolled out across
East Suffolk concentration on pockets of high deprivation first. HCA intervention will be sought for schemes not funded or only part fundable from other available sources. An option may exist to include conditions in HCA funding bids for apprentices to be include as part of any award. For example Housing Associations could be required to bring apprentices into the construction of new homes as a condition of supporting their bids.

At a larger scale development of a regional Skills for Energy Centre together with smaller related Spoke developments are proposed to meet the needs identified in the 2010 Skills for Energy East of England report. Details of the investments required to support the regional proposal are covered under the Energy Sector paragraph 5.2.5 of this LIP.

5.2.3. Deprivation

Several practical investments such as provision of affordable/supported homes, rural transport measures, skills training and physical employment led development which will reduce deprivation are contained elsewhere in this LIP.

5.2.4. Development of Supply Chains, Local Procurement and Business Clusters

Private and Public partners are currently working together through their Local Economic Delivery Partnerships to develop a number of small initiatives aimed at enhancing local supply chains and local procurement over the next four year period. The collective cost to develop, setup and manage those initiatives over that period is estimated to be between £50 and £60 thousand.

In addition to the smaller initiatives mentioned above significant opportunities to enhance local supply chains and local procurement will arise if the predicted multi-billion pound offshore construction projects for the Energy sector occur. The intention would be to build upon the smaller initiatives to enhance their scope and functionality to meet the demands of the energy sector developments. The cost to carry out the additional work is estimated to be between £10 and £15 thousand.

In both Lowestoft and Felixstowe relocation of businesses to facilitate development at existing industrial parks is set to create new business clusters at those parks and at identified relocation sites. While the potential scale of relocations has been identified the timing, size and nature of any clustering has yet to be considered. The cost of planning the relocations and any associated clustering will be covered by private / public partners. Initial planning has identified the cost of delivering the relocations as a multi million pound undertaking with major funding gaps. The total funding package and HCA element of support needed to bring forward delivery has yet to be identified but will be taken forward as a series of Spatial Investments covered elsewhere in this LIP or in future versions of the document.

5.2.5. Energy Sector

East Suffolk has the potential to reap the many benefits investment in offshore energy and nuclear power could bring. This will necessitate competing at a regional level to attract investment which would otherwise go to other regions or to other EU countries and the provision of local service facilities, infrastructure, land and property to accommodate parts of the predicted overall investment in the Energy sector best suited to each locality. In addition to the Skills Centre referred to below other investment proposals will be taken forward in future versions of this LIP following the outcome of critical investment decisions to be made by a number of key investors in offshore energy.

Phase II of the Skills for Energy East of England study referred to in Skills above has now begun to identify potential sites for both the Hub and Spoke developments. This will inform the initial planning stages leading to an options appraisal based on key factors against which development of each site will be assessed. The funding package required to bring forward development of each site has yet
Social Cohesion is of growing importance to the communities of East Suffolk, it’s importance is also recognized in new government initiatives to develop a Big Society with community lead plans and initiatives.

New working partnerships within local communities and between local communities and the public sector have already begun to develop. The authorities have pledged to support development and assist delivery of the emergent community initiatives within available resources.

Interventions requesting HCA intervention will be brought forward as local community groups and partnerships develop their delivery plans. In the mean time support for Social Cohesion will continue through existing partnerships within existing resources.

5.3. INVESTMENT PRIORITY 3 – TRANSPORT

Poor transport infrastructure serving East Suffolk is seen by existing and prospective businesses as a major obstacle to private investment which is critical to the areas future prosperity.

The transport issues for the East Suffolk fall into two main categories, road connectivity within the area and public transport related to the need to decrease carbon emissions relating to transport (particularly car use), in order to address climate change trends.

In line with the scope of this LIP proposed investments in infrastructure falling outside East Suffolk have not been included. Internal connectivity issues are exasperated by localised problems on certain sections of main roads and restricted movements through some key junctions and pinch points resulting in congestion, particularly within Lowestoft and serving Felixstowe. Also many communities situated along the A12 face the impacts of heavy traffic flows through their villages with a high proportion of heavy goods vehicles and tourist traffic using the route.

Investments - Road Connectivity

Despite the fact that a number of key interventions to improve connectivity as stated below have been identified viability assessments, cost benefit analysis, failure of previous bids for funding and the present lack of public funding, amongst other reasons, have resulted in those interventions becoming longer term investments to be brought forward in future versions of this LIP or in other strategic documents:

- Lake Lothing Crossing - Lowestoft
- Denmark Road widening - Lowestoft
- Northern Spine Road extension - Lowestoft
- Dock Spur roundabout improvements - Felixstowe

5.3.1. The four villages bypass

The four villages bypass on the A12 is seen as a critical investment needed to improve the visual amenity and environmental conditions within the villages affected and to improve traffic movements to and from the northern parts of East Suffolk especially with the potential development of Sizewell C. In addition there is a need for further overtaking opportunities and improved amenity facilities on the A12 between Kessingland and Wickham Market. The design options, viability and cost of the additional proposals have not been evaluated and will if appropriate be taken forward in future versions of this LIP.
5.3.2. East West Access Road Lowestoft

58.5ha’s of mainly underutilised or unoccupied brownfield land on the south shore of Lake Lothing has been identified as a proposed sustainable urban neighbourhood under policy SSP3 within the Lowestoft Outer Harbour and Lake Lothing AAP. In the short term limited development can be facilitated from existing road infrastructure however provision of a new access road at an estimated cost of £8.6m will be required in the medium term to bring forward the bulk of the development. If funding was to become available for an initial phase of the road in the short term it could facilitate early delivery of the medium to long term development.

See Priority Investment 6 of this LIP for the delivery timeframe for this proposed investment.

5.3.3. Beccles Southern Relief Road

The Suffolk Local Transport Plan 2006 – 2011 includes several future potential major transport schemes that are not currently funded, including the Beccles southern relief road. Beccles town centre suffers from the impact of heavy traffic travelling between the Beccles Business Park/Ellough Industrial area and the A145 to Ipswich. Further employment growth is identified in the LDF and a Beccles southern relief road is proposed to address the issue and improve access to the industrial area. A definitive route has not yet been defined and the indicative timeframe for construction has been set as beyond 2016 at an estimated cost of £3.7m.

5.3.4. The A12 at Martlesham and Levington

A detailed transport study has been undertaken to assess what improvements will be required to accommodate the scales of housing and employment growth proposed for this area, particularly new development east of the A12. This has indicated a need for improvements to each of the main junctions on the A12, south from the A1214 Woodbridge Road junction down to and including the Seven Hills Interchange at Levington. The study also identifies the need for new public transport, footway and cycle provision. Funding for these improvements will be expected to be provided by the developers of the land subject to viability testing. The timing and phasing of these improvements will be a more detailed matter to be determined through an Area Action Plan.

Investments - Public Transport Connectivity

The East of England Plan (May 2008) included a regional transport strategy to improve accessibility to jobs, services and other activities while aiming to reduce the rate of road traffic growth, in particular the use of the car. The proposal was that this should be achieved by reducing the need to travel, changing travel behaviour towards more sustainable modes and promoting an improved range of public transport to and from Regional Transport Nodes.

Improvements to public transport should include better interchange between bus/coach and rail networks and the integration of strategic and local networks. In addition, opportunities should be taken to shift freight away from roads to rail and water. Localised improvements to encourage cycling, walking and enhance the bridleway network are promoted. Completing the National Cycle Network in the Region and linking with local cycle networks is also a priority.

5.3.5. Lowestoft Station Transport Interchange

This is a medium to long term proposal likely to be delivered beyond 2016 at the earliest therefore no investment package is sought at this time
5.3.6. Beccles Loop

Network Rail (NR) is progressing detailed design (GRIP 4) for the passing loop part of which is tied to provisions for re-signalling of the entire East Suffolk Line. NR have a finite sum available to part fund both the loop and the re-signalling work and have therefore looked to partners to support the total cost. Suffolk County Council have agreed to contribute £1m to close the gap subject to the CSR outcome and competing bids for that same figure. If following the CSR and bidding round a funding gap does exist a submission to the HCA for funding to close the gap will be made.

5.4. INVESTMENT PRIORITY 4 – UTILITIES

Opportunities for new development and growth in several locations throughout East Suffolk as allocated in the East Suffolk LDF documents will have to overcome constraints imposed by the condition and capacity of existing utilities provision. Area based and/or development site specific requests for HCA financial investment may arise dependent upon the viability of developments proposed. Therefore other than the reports referred to below no investment request to support specific development has been included in the LIP at this time.

Investments

5.4.1. Sewage Treatment, Network Capacity and Flooding

Investment of £20,000 from the HCA is requested to partially fund a report to assess the cost of improvements needed in each area to facilitate potential developments as allocated in the East Suffolk LDF documents. The proposed report will be used to assist consideration of developments brought forward in relationship to developer contributions required, viability assessments and any resultant funding gaps for which the HCA may be asked to contribute.

5.4.2. Electricity capacity

Investment of £15,000 from the HCA is requested to partially fund a report to assess the cost of improvements needed in each area to facilitate potential developments as allocated in the East Suffolk LDF documents. The proposed report will be used to assist consideration of developments brought forward in relationship to developer contributions required, viability assessments and any resultant funding gaps for which the HCA may be asked to contribute. The work carried out by Ofgem will complement this.

5.5. INVESTMENT PRIORITY 5 – COASTAL AND ESTUARY ADAPTATION

The low lying and coastal nature of the East Suffolk area means that it is exposed to the combined effects of coastal erosion, river flooding and sea level rise predicted from climate change. The under investment in flood defences of Lowestoft and the other coastal communities, as well as the inland towns and villages built on the many watercourses, will become of growing significance and concern over the next decade and beyond unless major infrastructure and mitigation measures are implemented. The largest urban area at 'significant' risk in the area is around Lake Lothing in central Lowestoft, which forms part of the Lowestoft Outer harbour and Lake Lothing AAP area.

The authorities’ have discretionary powers to undertake coast protection works to resist coastal erosion and encroachment by the sea. In using these powers the authorities’ take account of the management policies in the current Shoreline Management Plan [SMP] which is a strategy for managing flood and erosion risk for a particular stretch of coastline, over 3 time periods. Full details of the SMP may be found via the link (http://www.suffolksmp2.org.uk/policy/index.php).

The summary position for the Waveney frontage is that SMP policies advocate investment in coastal management measures to preserve the present shoreline position over the long term at

East Suffolk Local Investment Plan 2010-2015
north and south Lowestoft, Pakefield and Southwold. The northern part of Kessingland is expected to not require investment for at least 50 years – due to natural protection from Benacre Ness - however the shoreline over other parts, including the village of Corton, has policies for natural evolution.

Whilst ‘greater’ Lowestoft and Southwold appear to be relatively secure the policies for some parts are to a degree aspirational with a probability that the level of investment required to deliver will necessitate a mix of public and private sector funding – the former element being subject to a prioritisation process that is currently difficult to access for coastal frontages of a rural / resort type.

**Investments**

The at-risk parts of East Suffolk include several towns and villages having both residential and commercial areas which are liable to be adversely affected by tidal flooding. In most cases the adverse effects are liable to extend well beyond the land and property directly affected, potentially putting the sustainability of some smaller local communities as a whole in question. In cases where protection is not deemed appropriate alternative measures for adaption and relocation of homes and businesses will be required.

The policies for some parts of the area are to a degree aspirational with a probability that the level of investment required will necessitate a mix of public and private sector funding, the former element being subject to a prioritisation process that is currently difficult to assess.

Taking into account the variables applicable to each location at risk and the, as yet un-quantified extent of protection or adaption appropriate, it is proposed that the need for HCA support will be assessed for each location separately at a point in time when the protection and or adaption measures together with associated costs for each location have been identified.

Recent central government policy for the distribution of funding for coastal management has discriminated against rural and resort frontages where previously defended areas are not able to gain investment for defence renewal leading to policies of retreat or realignment. In response Defra has launched a Pathfinder initiative that is intended to engage with at-risk communities to identify ways of adapting to coastal change. Waveney was awarded funding for Pathfinder projects at Corton and Easton Bavents that are faced with different challenges associated with coastal erosion.
Most new development within Waveney such as housing, employment, retail, services and facilities will take place in the main town of Lowestoft. The focus for development will be on previously developed land within the built-up areas, with more than 50% of housing and 60% of employment expected to be delivered on brownfield sites. An integral part of future development will be to protect and enhance local distinctiveness and the green infrastructure of the District, such as open space and biodiversity.

Lowestoft will be a focus for regeneration and is expected to accommodate approximately 70 to 80% of the housing growth for the District and 70 to 80% of the additional 5,000 jobs. Of particular importance will be the development of a renewable energy cluster of businesses and growth of the knowledge economy. Most retail growth will take place in Lowestoft through the expansion of the town centre towards the Lake Lothing and Outer Harbour water frontage. Priority will be given to the delivery of infrastructure, such as flood protection measures and transport improvements, as essential to facilitating economic and social regeneration.

An Area Action Plan (AAP) is being prepared by Waveney District Council and 1st East to guide and promote the regeneration of the Lake Lothing and the Outer Harbour area in Lowestoft. A “Further Preferred Options” version of the AAP was published for consultation in April 2010, with a view to submitting the final version of the AAP for examination in December 2010 and subsequent adoption in Summer 2011. The AAP process to date has identified the development of a number of strategic sites to be critical in realising the regeneration and revitalisation of the Lake Lothing and Outer Harbour Area.
**PowerPark** comprises an area of 26 ha south of Ness Point and west of Battery Green Road and includes Hamilton Dock, Waveney Dock, along with parts of Trawl Dock and Outer Harbour. **Brooke Peninsula and Sanyo** (Sustainable Urban Neighbourhood) provide a substantial area of some 12.2 ha that is currently occupied by predominantly under utilised or unoccupied industrial buildings. **Peto Square** represents the areas immediately north and south of the Bascule Bridge providing a significant opportunity to create a sustainable town centre extension that will connect the existing primary retail area to the water front. **Kirkley Waterfront** covers the area to the north of Waveney Drive allocated for redevelopment to provide modern industrial and business premises linked by a new spine road.

The **East of England Park** is located between the beachfront and Whapload Road. The site is characterised by underutilised and poorly maintained open space having the potential to create a major new contemporary park adjacent to the seafront with a walkway to the eastern most point of England, Ness Point. The area around **Kirkley Rise** has been identified as a strategic site due to its potential for significant change and its strategic location between Kirkley District Shopping Centre, Peto Square and Kirkley Waterfront, and **Oswald’s Boatyard** is expected to be developed for high density residential units, replacement library and community facilities provided flood risk issues can be overcome.

**Investments**

5.6.1 **Power Park**

The park is already fully developed/utilised, has basic infrastructure in place and has an existing value in the region of £11m. The park is subject to a Relocations Strategy which forms part of the AAP document reference library. The purpose of the strategy is to quantify the likely sums needed to relocate existing businesses from the park to alternative locations within the near vicinity. The strategy is structured in phases, with phase one due to occur by 2013. The exact dates for each relocation and each phase are dependent upon a number of factors including growth in the energy sector, availability of relocation land, market forces and the willingness or desire of the existing businesses to relocate.

The cost of each relocation will be dependent upon market forces at the time and the specifics of each relocation to be undertaken. Each relocation will, when appropriate, be assessed against HCA funding criteria at that time and if deemed appropriate application for HCA funding will be made. The overall predicted cost gap for all relocation as identified in the strategy is £5.5m.

5.6.2 **Brooke Peninsula/Sanyo (Sustainable Urban Neighbourhood) SUN**

Brooke Peninsula/Sanyo will be redeveloped as part of a SUN providing the following uses:

- Approximately 1,100 residential units built to densities of between 50 and 90 units/hectare including terrace, mews, townhouses and apartments;
- Enhanced open space utilising existing recreational ground adjacent to Jeld Wen, or a like-for-like provision in areas at higher risk of flood;
- A minimum of 3 ha of Open Space (depending upon density), plus retention/reprovision of the existing playing fields adjacent to the Jeld Wen site;
- Southern Access Road, providing connection into Kirkley Waterfront site;
- Mixed use employment to include office, research and development and light industrial uses;
- Continuing care retirement community;
- Primary School (1.7ha);
- Marina facilities;
- Retail, restaurants, bars, cafes as active ground floor uses;
- Hotel.
The following items of infrastructure will be required to support the development of the site:

- New primary school;
- East West Access Road; - See Priority Investment 3 herein.
- New pedestrian and cycle routes and facilities;
- Public transport improvements;
- Pedestrian and cycle bridge link over Lake Lothing;
- Flood defences and or associated mitigation measures;
- Remediation of contaminated areas in accordance with PPS23;
- On site renewable energy systems.

As recommended in the AAP the SUN will be the subject of a detailed master plan to be delivered in partnership with the land owners. The validity of application for HCA intervention funding to support delivery of the infrastructure items listed above will be included in the master planning process.

5.6.3 Peto Square

The potential for development of Peto Square is covered by a number of documents referred to within the AAP, including viability assessments. The present situation is that large scale re-development including the proposed new station building is not viable in the short to medium timescale. Short term viability is also dependent upon the re-configuration and signalisation of the junction to Commercial Road at an estimated cost of £2.5m. Delivery of the junction improvements would open up significant areas of existing brownfield land for redevelopment and provide the vehicular access necessary to make those areas attractive to investors. Further detailed master planning of the area is recommended in the AAP following which an application for HCA part funding to carry out the junction works is likely.

5.6.4 Kirkley Waterfront

Kirkley waterfront contains two distinct areas, a large area of industrial land in one private sector ownership and a smaller area, appr 50%, mainly in public sector ownership. The privately owned area has two factory units in good repair and a large number of open air covered storage buildings again in good repair. The existing lease of that land runs out in 2016 at which time it is expected that market opportunities will bring forward redevelopment. There may also be scope for early redevelopment subject to financial agreements related to buying out the remaining period of the lease.

Two areas for potential HCA funding could be the provision of a principal road to provide access to and within the site and flood mitigation measures. Both measures will be the subject of detailed master planning to be carried out as part of the Brooke Peninsula/Sanyo development.

5.6.5 East of England Park

Cost and viability of developing this area of the AAP have not established. No HCA intervention is sought at this time.

5.6.6 Kirkley Rise

Kirkley Rise provides access to two development sites and includes the road infrastructure to provide access to a third site subject to land owner agreement. All three sites are allocated in the AAP for mixed used development including residential. Detailed proposals for each site are not available at present but will be considered for HCA intervention funding under Priority Investment 1 of this LIP in due course.
5.6.7 Oswalds Boatyard

Development of Oswalds Boatyard has been setback due to the present economic climate. Development of the site is expected in the near future at which time application for HCA funding will be considered taking into account the viability of any housing element on the site allowing for the expected unusual cost of developing such a constricted site in need of extensive flood protection works.

5.6.8 Extension to South Lowestoft Industrial Estate

The Waveney Employment Land Study (2006) recognised the need for an additional area of employment land at the South Lowestoft Industrial Estate due to the estate being almost at capacity. The study stated that the site should be developed for a mix of industrial uses (B1, B2 and B8). This development is also linked to the 1st East relocation strategy and the continued demand for sites and premises.

Investments

Development of this area will be in phases. Subject to detailed viability assessments, which are presently being prepared, application for phase 1 is expected imminently. Delivery of each phase will largely depend upon relocations from within the Lowestoft AAP area and the speed of developments in the offshore renewable energy sector. Initial viability assessment indicates the potential need for HCA support for phase one infrastructure provision. Application for HCA support will be considered when the viability assessments are complete and market forces indicate a need for the accommodation.

5.6.9 WDC Town Hall Complex & Clapham Road Site

The Town Hall site has excellent access to services, facilities and public transport which makes it suitable for a range of uses in keeping with Core Strategy policies, including office and commercial uses, student accommodation and housing. In order to continue contributing towards the vitality of the High Street, office and commercial uses are seen as the most valuable in maintaining the number of employees in the High Street as well as housing to increase the population of the area.

The Clapham Road site also has excellent access to services, facilities and public transport which make it suitable for mixed use development, including housing, in keeping with Core Strategy policies.

Investments

The disposal sites within the Town Hall Complex and the Clapham Road site are presently on the market awaiting submission of proposals in line with the emergent LDF. Development assessments carried out to date on the sites indicate viability issues. Until such time as the sites are purchased and planning applications are received the viability of any particular scheme is unknown. Therefore application for HCA subsidy will be considered under Investment Priority 1 to this LIP.
5.7. INVESTMENT PRIORITY 7 - MARTLESHAM

A major housing development of 2000 new homes is proposed at Martlesham to provide the community hub well-related to the employment area at Martlesham, including BT at Adastral Park which is one of the UK’s largest concentrations of research excellence in ICT. If this development secures planning approval and proceeds it will enhance the proposed ‘Innovation Martlesham' project which will become a global centre of excellence for research and development accommodating 80 knowledge based businesses in flexible sized units and small business startup space within which businesses can grow thereby supporting 2000 direct jobs.

Alongside a range of education initiatives and outreach programmes, the University of Essex, University Campus Suffolk, Suffolk New College and University College London will all have a presence at Adastral Park in a new campus providing improved provision at further education level (16 to 18 years).

HCA Enabling Role

During 2010 the HCA played a major role in assessing the viability of the major development proposal by BT on land at and adjoining Adastral Park. The assessment involved a review of a financial appraisal and challenge to the assumptions and figures contained within. The Advisory Team for Large Applications (ATLAS) also offered specific independent support on the planning issues including reviewing application materials, securing design quality, assisting with potential conditions and advice on potential affordable housing review mechanisms.

In view of the challenged viability of the scheme the HCA has recommended that consideration be given to the use of a review mechanism for contributions on a phase by phase basis but with minimum levels of planning contributions and affordable housing delivery locked in to each phase. This would allow the potential deferral or offset of contributions in the early phases, (to ease negative cashflow) and help the overall viability of the scheme. Subject to financial viability assessment at each stage, it is intended that most, if not all, of the deferred contributions could be made back in the later, more viable phases.

Investments

5.7.1. As part of the forward planning of the strategic housing allocation at Adastral Park, Martlesham (which is also the subject of a current planning application), it is necessary to secure the full requirement of infrastructure and other necessary contributions to ensure that the new housing development evolves and develops in a coordinated way. This will enable new residents to have access to all that is reasonably required to form a self contained cohesive new community but also as part of the wider area. In the current economic climate the viability of development generally may be financially challenged and the opportunities for financial or other contributions to front load development to make necessary development happen may need to be required to deliver the needed housing (including affordable housing).

5.8. INVESTMENT PRIORITY 8 - FELIXSTOWE

The Suffolk Coastal Core Strategy identifies the need for investment in the infrastructure network if development and regeneration is to take place. Investment priorities will be identified in an Area Action Plan to be prepared by Suffolk Coastal District Council.

Investments
5.8.1. Improvements to the trunk road network, improved signage and a more extensive public transport service around the peninsula are required. These interventions are already being considered within the council's Area Action Plan and will be included in SCC's Local Transport Plan but are not achievable without some external funding. It is important to ensure that new housing sites are served by adequate public transport which will allow residents to access town centre, countryside, economic and leisure opportunities.

5.8.2. There are four new affordable housing schemes proposed for the town and listed in the first table under paragraph 5.1. All of these will require investment funding if they are to proceed. In particular, two options are being considered for one site at Conford House, Felixstowe either of which will provide housing for older people.

5.8.3. In addition there two large developments of the private housing which when delivered will also provide a number of affordable homes.

**INVESTMENT PRIORITY 9 – MARKET TOWNS & THE RURAL AREAS**

5.8.4. **Bungay**

The aspiration is that Bungay will perform a stronger role as a historic market town that can increasingly meet its own needs and those of the surrounding villages in Waveney and South Norfolk. Improved traffic management and highway improvements are required to enhance the town centre which is increasing its attractiveness as a centre for retail investment and Broads related tourism.

Additional employment land is required to reduced the need to travel to work. Moderate investment is required within the catchment area to address flooding issues and support some housing development within the environmental limits of the town. A new community facility is planned to provide a range of services and facilities in one location to serve local needs.

**Investments**

5.8.4.1. 5 hectares of employment land and enabling housing on St. Johns Road is proposed to be allocated in the Waveney Site Specific Allocations DPD to address the shortage of employment land in Bungay. Viability work undertaken to date (NPS Group Feb 2010) has suggested that 35 homes (on 1 hectare of the site) are needed to cross-subsidise the delivery of the 4 hectares of employment land on the site. It is viable for only 5 of the 35 homes proposed to be affordable. Therefore funding will be required to deliver the Council’s target of 35% affordable housing and still deliver the 4 hectares of employment land on this site.

5.8.4.2. Moderate investment may be required within catchment area to address local flooding issues. See Priority Investment 4

5.8.5. **Framlingham**

Framlingham flourishes as a largely self-sufficient market town within East Suffolk, meeting the day-to-day needs of local residents and businesses within the town and its hinterland, and serving as a tourist destination. Within the town centre the retail and commercial offer remains weighted in the favour of local residents. Lack of adequate social and community facilities is
an issue. The scale and range of the employment offer needs to be varied.

**Investments**

5.8.5.1. Specific investment projects have yet to be identified but this will occur given the evolving nature of this Investment Plan and engagement with the local community. These are likely to address such issues as increasing the scale and range of the employment offer as well as improvements to community facilities, particularly community halls/meeting rooms and health provision.

5.8.5.2. There are two substantial housing developments with planning approval proposed for the town which should deliver 68 new affordable dwellings through planning gain agreements.

**5.8.6. Halesworth**

Halesworth is a prosperous historic market town which is becoming increasingly self-contained and able to meet the needs of the local community and some of the surrounding villages in Waveney, Suffolk Coastal and Mid Suffolk Districts. Some residential and employment development is planned and the range of shops and services is broadening. A new community building to help provide access to health care and provide a range of services and facilities including additional playing field and sports provision is also planned.

**Investments**

5.9.3.1. The emerging Waveney Site Specific Allocations DPD proposes to allocate playing fields on Dairy Hill for housing as enabling development in order to deliver better playing fields elsewhere in the town. Replacement provision has not yet been identified and it is uncertain the exact amount of funds that will be needed to deliver the better replacement facilities. Further funding could help ensure 35% affordable housing is delivered on the site while still allowing the best possible replacement facilities to be delivered once a site is identified.

**5.8.7. Kessingland**

Kessingland is the largest village in the Waveney District. Its services and facilities reflect the size and needs of the community and enhance its ability to provide for the needs of the surrounding villages. Tourism continues to provide local employment opportunities and to support the local economy. However, Kessingland is heavily reliant on nearby Lowestoft for employment and a greater range of shops, services and facilities.

Drainage and flooding cause problems for existing properties and are major constraints on future development. Access to health care and education need improvement and additional playing pitches and facilities for young people are required. Only small-scale housing development is proposed within the built-up area or to meet the need for affordable housing.

**Investments**

5.8.7.1. Drainage and sewage provision to be addressed prior to any development (including housing) taking place. See Priority Investment 4
5.8.8. Leiston

Leiston is a market town with a history very much linked to engineering. It is also the town closest to the Sizewell nuclear power station, which has provided a source of employment locally but is also a constraint to development. It is this town that will be most affected should the government decide in favour of an additional nuclear power plant in this location.

The town currently provides a wide range of facilities serving not only its own residents but those of its neighbouring rural communities. It also provides employment, leisure and education facilities for other small towns and villages over a wide geographical area. The town does, nonetheless, contain pockets of relative deprivation.

Investments

5.8.8.1. An Area Action Plan is to be prepared in association with Saxmundham. This will identify specific investment projects to be included in this Investment Plan. In recognition of the enhanced role that the town plays within the wider locality, these are likely to involve improvement and investment in the physical environment and further investment in social and community facilities.

A positive decision on Sizewell will also lead to investment in the town and such projects will also need to be included in the evolving Investment Plan.

5.8.9. Saxmundham

Saxmundham is a small, historic market town, constrained to the east by the risk of flooding, and by the A12 to the west. It has good road and rail access being directly off the A12 and on the East Suffolk rail route.

The town functions as a local retail, employment (including Kelsale cum Carlton) and service centre for residents and neighbouring rural communities. Significant levels of new housing have taken place in recent years. While the town has many positives, it does, nonetheless, suffer from pockets of deprivation. The employment provision is limited in terms of the types of jobs and the range of retail and commercial businesses within the town centre has contracted.

Investments

5.8.9.1. An Area Action Plan is to be prepared in association with Leiston. This will identify specific investment projects to be included in this Investment Plan. In recognition of the role that the town plays within the wider locality, these are likely to involve improvement and investment in the physical environment, increasing the employment base and further investment in social and community facilities. An opportunity also exists to enhance the station and access to it, thereby enhancing its role as a transport hub.

5.8.9.2. There are five new housing developments with planning approval in Saxmundham which should deliver 108 new affordable homes through planning gain agreements.
5.8.10. Woodbridge

Woodbridge is an historic centre sandwiched between the A12 to the west and the Deben estuary to the east, the latter with its nature conservation and landscape designations but also with the associated risk from flooding.

The town is an important retail, employment and service centre including the Suffolk Coastal District Council offices. The town also provides higher order leisure and education facilities and, therefore, provides an enhanced role to the surrounding area.

The town has relatively good access provision with direct links to the A12 and the railway, with stations at both Woodbridge and nearby Melton. The town is also generally well served by public transport providing access within the town and to a range of destinations outside. This is important for residents and for the tourist industry.

Investments

5.8.10.1. Specific investment projects have yet to be identified but this will occur given the evolving nature of this Investment Plan and engagement with the local community. These are likely to address such issues as pedestrian circulation, traffic management, car parking, the riverside, and the physical enhancement.

In addition, attention needs to be paid to the enhancement of the role of Woodbridge and Melton as transport hubs, including improvements to the facilities for buses, cars, cycles, service vehicles, pedestrians and taxis at the Turban Centre.

Woodbridge is also a town with an increasingly ageing population, being a favoured location for those retiring to the area. It also experiences some of the highest house prices within the district. Opportunities for new housing development within the town are extremely limited.

The scale, type and tenure of new housing will need to complement existing housing provision in the locality to ensure that it is targeted to meet locally generated needs, particularly those for affordable housing.

5.8.11. Smaller Villages

It is the major centres and market towns to which the bulk of new development and growth will be directed. Outside these there is a diverse network of communities of varying size and character that sit within the wider countryside to which they relate historically, culturally and economically. Some contain a wide and varying range of facilities and services.

Investments

5.8.11.1. New housing development in such settlements would have the advantages of creating affordable housing as well as aiding the viability of such local facilities as shops and post offices. However, the scale and location of such development would require even more careful consideration given environmental issues and the potential impact on their character.
5.8.11.2. There are a number of new housing opportunities in rural villages in Suffolk Coastal which are either ready to proceed when funding is available and which are listed in the Tables under paragraph 5.1 or are being worked up by way of a partnership between Parish Councils, the Suffolk ACRE rural housing enabler and partner RSLs. The latter include schemes in Hollesley and Snape.

5.8.11.3. Within Waveney the villages of Barnby and North Cove, Blundeston, Corton, Holton, Wangford and Wrentham will also have retained and broadened their services and facilities where opportunities had arisen, to meet the needs of their local populations and some surrounding villages. Only small-scale housing development will take place within the settlements or on the edge of the villages to meet the need for affordable housing, services and facilities and to support the rural economy.
APPENDICES

Appendix 1 – Policies And Partnerships Related To The East Suffolk Area

Appendix 2 – Profile Of East Suffolk

Appendix 3 – Detailed Narrative On The Investment Priorities

Appendix 4 – Prioritization Assessments
APPENDIX 1: POLICIES AND PARTNERSHIPS RELATED TO THE EAST SUFFOLK AREA

The Regional Economic Strategy sets out a clear vision of what needs to be done to ensure a prosperous future for the East of England.

In East Suffolk specifically it contains strategic ambitions for such projects as:

- Delivery of major physical restructuring as set out in the 1st East area action plan
- Supporting the economic catalyst of offshore renewable energy in Lowestoft
- Development of a 30 acre science park at Martlesham with the potential to create over 1100 high-value jobs
- Expanding the international port function at Felixstowe
- Improving capacity and addressing constraints on strategic road and rail routes including the A12 and A14
- Recognition of the role of market towns to the rural economy and social network
- Effective delivery of skills and workforce development to rural and coastal communities
- Provision and take up of next-generation broadband services
- Development of cultural infrastructure such as at Aldeburgh
- Improving the tourism offer

Documents to view:


THE LOCAL DEVELOPMENT FRAMEWORKS (LDF)

The Local Development Framework is the collection of local development documents, produced by a local planning authority, which collectively delivers the spatial planning strategy for its area. The Core Strategy is the key plan within the Local Development Framework.

In East Suffolk the following local development documents are adopted or in the course of preparation:

Waveney Core Strategy

The Waveney Core Strategy was adopted in January 2009 and covers the whole District apart from the Broads Authority area. The Core Strategy provides a broad indication of the overall scale of development in the District and the infrastructure needed to support it. The spatial strategy reflects the priority regeneration status of Lowestoft, as set down in the Regional Economic Strategy. The emphasis on regeneration, as opposed to growth, means it is not anticipated that the general size of settlements will change significantly. Most new housing and employment development is directed to brownfield sites in Lowestoft, with the heart of the town being a focus for employment led regeneration including approximately 1500 dwellings. Lesser growth is directed to the market towns, where the priority is to maintain and enhance their roles as service centres for the surrounding rural populations and villages. Those villages with some services and facilities will accommodate limited growth to assist in maintaining and enhancing the rural economy and provision of services in rural areas.

Waveney Site Allocations

The Waveney Site Specific Allocations document was submitted to the Secretary of State for Examination on 25th June 2010, with a view to final adoption in February 2011. This document
identifies land for a variety of uses in Lowestoft (excluding the AAP area) and the market towns, to assist in the delivery of the Core Strategy spatial visions. Allocations include land for housing, employment, mixed use and community uses such as health facilities, playing fields, community centres and allotments.

**Waveney Development Management Policies**

The Waveney Development Management Policies document was submitted to the Secretary of State for Examination on 25th June 2010 with a view to final adoption in February 2011. This document will also assist in the delivery of the Core Strategy spatial visions and sets down detailed policies to assist in the determination of planning applications.

**Lowestoft Lake Lothing and Outer Harbour Area Action Plan (AAP)**

This Development Plan Document has a key role to play in assisting in the delivery of the Core Strategy and in particular the waterfront regeneration of Lowestoft. Further preferred options were published for consultation in April 2010, with a view to submitting the final version of the AAP for examination in December 2010 and subsequent adoption in Summer 2011. The AAP seeks to deliver employment led regeneration and proposals include the creation of at least 1000 jobs, with a particular focus on the energy sector; an extension to the town centre and around 1500 dwellings of a range of types, sizes and tenures.

**Suffolk Coastal Core Strategy**

A document has been prepared and adopted as interim planning policy. The District Council intends to submit the Core Strategy for examination by an independent inspector.

The Core Strategy identifies general locations for housing and jobs to meet the targets in the current East of England Plan. The bulk of the growth will be located in the major centres of Felixstowe and the Ipswich eastern fringe. The latter is expected to accommodate 2000 new homes on ‘greenfield’ land to complement employment growth at Adastral Park, Martlesham. Elsewhere, market towns are identified as potential recipients of modest housing growth.

**Other Suffolk Coastal Documents**

During the period to 2013 four other documents are also to be prepared to form part of the Local Development Framework:

- The Site Allocations and Area Specific Policies document will allocate specific land across Suffolk Coastal for such uses as housing, employment and community activities;
- The Martlesham, Waldringfield and Newbourne Area Action Plan will contain the planning framework for a specific area, including the allocation of land for new homes in order to meet strategic housing requirements;
- The Felixstowe Peninsula Area Action Plan document is to examine the town and resort of Felixstowe as well as the whole settlements of Walton, Bucklesham, Kirton, Falkenham, Trimley St Martin and Trimley St Mary; and
- The Leiston & Saxmundham Area Action Plan document will contain a planning framework for the future regeneration of the towns of Leiston and Saxmundham

Documents to view:

- Suffolk Coastal Core Strategy Pre-submission Consultation Draft (SCDC) March 2010

*East Suffolk Local Investment Plan 2010- 2015*
GROWTH AND REGENERATION PARTNERSHIPS

The Haven Gateway

The Haven Gateway sub-region covers an area of about 1200 sq. km. of northeast Essex and southeast Suffolk. It has a population of over 500,000 and includes the southern part of East Suffolk.

The Haven Gateway Partnership was created in 2001, to provide a framework through which its partners - from both the public and private sectors – could work together to promote economic opportunities and secure the future prosperity of this international gateway to the UK.

The Haven Gateway was awarded New Growth Point Status by the Government in 2006 – it is identified within the Regional Economic Strategy as one of the East of England’s principal “Engines of Growth”.

Areas given the status by the Government will receive a share of funding to support early site infrastructure projects, unlock sites for new housing and improve the environment.

In order to channel funding, including from Growth Point, into priority areas the Partnership has prepared an Integrated Development Programme (IDP) for the Haven Gateway Sub-Region. It provides a single delivery plan for capital-led investment which will allow for appropriately phased development in the period to 2021 and, indicatively, beyond.

Specifically, the partnership has identified a series of Investment Packages. These include two which impact directly on East Suffolk:

- IPA-East, which includes Adastral Park; and
- Haven Gateway Coastal Towns.

Documents to view:

- Haven Gateway Investment Development Plan (Haven Gateway Partnership) December 2008

Lowestoft and Great Yarmouth Coastal Regeneration Priority Area

Both towns face a number of common challenges, including relatively high unemployment and pockets of severe deprivation. In addition, both localities suffer from geographical remoteness from the rest of the country, exacerbated by the poor communication links and transport infrastructure. In recognition of the similarities between the two localities a number of joint working projects and initiatives including a shared Primary Care Trust and joint housing, planning and regeneration initiatives attracting external EU funding have been undertaken.

East Suffolk Local Investment Plan 2010-2015
Significant opportunities include proximity to Europe and the emerging developments in the energy sector, which could see the two towns become significant centres in relation to renewable energy with various major investments encouraging this development, most notably the establishment of OrbisEnergy in Lowestoft and investments in the Ports of Lowestoft and Great Yarmouth (EastPort).

The East of England Regional Economic Strategy recognised the Lowestoft and Great Yarmouth sub-region as the coastal priority regeneration area for the East of England which has been further supported through the work of 1st East, the Urban Regeneration Company (URC) for the two towns created with a brief to generate economic growth and create jobs by coordinating public and private sector development in the brownfield and waterfront areas of Lowestoft and Great Yarmouth. 1st East have also been involved with the development of an Integrated Development Programme (IDP) document produced for the sub-region. The IDP was developed by officers from Norfolk County Council, Suffolk County Council, The Broads Authority, Great Yarmouth Borough Council and Waveney District Council and draws substantially on pre-existing material which has been prepared by or for the two district and/or county councils, and/or 1st East. The IDP is seen as an evidenced, phased, costed and prioritised implementation plan seeking to ensure that the aspirations of both the Regional Economic Strategy (RES) and former Regional Spatial Strategy (RSS) can be delivered in the form of a shared vision, key packages and interventions.

Specifically, the IDP has identified a series of investment packages:

- Flood Risk and Coastal Erosion
- Housing
- Connectivity
- Waterfronts

Documents to view:

- Great Yarmouth & Lowestoft Integrated Development Programme, 1st issue, July 2009
- Lowestoft Lake Lothing and Outer Harbour Area Action Plan

**Felixstowe Futures Project**

The Felixstowe Futures project was established in 2006 with the remit to formulate a long term strategy to guide the regeneration and enhancement of the urban fabric of Felixstowe and adjoining villages.

The Felixstowe Futures project team was established by Suffolk Coastal to build upon the Felixstowe Sea Front and Town Centre Masterplan drawn up by David Lock Associates in November 2007 and to co-ordinate the regeneration of the Felixstowe and Trimleys peninsula. The team will also work to attract the necessary multi-million pound investments to take exciting proposals towards reality and breathe new life into the sea front and town centre.

Engagement of the private sector is critical to the future success of the
programme and to enable the full economic regeneration to be realised. Felixstowe Futures involves a number of partner organisations, including the Haven Gateway Partnership, Suffolk County Council, Felixstowe Town Council, Felixstowe Chamber of Trade and Commerce, the Port of Felixstowe, as well as local residents and interest groups.

**LOCAL STRATEGIC PARTNERSHIPS**

**Introduction**
The Suffolk Community Strategy “Transforming Suffolk” developed by Suffolk County Council and partners is the overarching Local Strategic document for Suffolk. Waveney and Suffolk Coastal have each produced a sustainable community strategy as outlined below which are presently administered through two separate Local Strategic Partnerships (LSP).

**Future Direction**
Joint meetings are planned to explore ways in which the two LSPs can work together to look at the similarities and differences between the two strategies and working streams with the potential aim of forming one East Suffolk Local Strategic Partnership.

**The Suffolk Coastal Sustainable Community Strategy**

Suffolk Coastal Local Strategic Partnership (LSP) is working across agencies and sectors to deliver a Sustainable Community Strategy that sets out the overall strategic direction and long-term vision for the economic, social and environmental wellbeing of the Suffolk Coastal District.

The Suffolk Coastal LSP Board comprises representatives from the public, private, voluntary and community sectors. Its overarching vision of Suffolk Coastal in 2021 is:

*Building on the best of the present, Suffolk Coastal is a district where people want to live and to invest, to care for others and the environment.*

In light of the available evidence and evaluation of the challenges and opportunities that face the district, the LSP has identified ten key issues for Suffolk Coastal District that need to be addressed by 2021. Crucially, it has identified six of these issues as priorities for the LSP, to help it direct the work of the Partnership into areas where it believes it can uniquely make a difference.

The key issues that are a priority for implementation by the Local Strategic Partnership are:

- Access to services
- Strong, supportive communities
- Climate change and the environment
- Economy and skills
- Healthier lives for all
- Young People

Documents to view:


**Waveney Sustainable Communities Strategy 2010-2028**
The Strategy sets out the 20 year vision of Waveney and is the long term strategic ‘plan of plans’ for the area that will act as the ‘blueprint’ for the future of Waveney. This work has been informed by local people, the Waveney Local Strategic Partnership, including key partners such as Waveney District Council, the NHS, Suffolk Police and the voluntary sector. The Strategy shows how the Partnership aims to achieve tangible improvements in the quality of life for the people of Waveney.

The vision for the strategy states that:

**By 2028 Waveney will be a vibrant place where modern enterprise and natural beauty come together to create a place of environmental innovation and rural quality of life. A confident and prosperous place, with a transformed economy and an international reputation, that attracts inward investment, has pride in its heritage and welcomes growing numbers of visitors. A place that is well connected; and a healthy, safe place where people want to, and are able to, live, work and relax.**

Four fundamental themes and strategic priorities have been identified and each theme has a set of challenges and aims:

1. A Prosperous and Vibrant Economy - Waveney needs a prosperous and vibrant economy which inspires and encourages people and communities to succeed
2. The Greenest County - Waveney wants to support Suffolk in becoming an exemplar in tackling climate change and protecting and enhancing its natural and historic environment
3. Learning and Skills for the Future - Waveney needs a high quality, responsive education and training system across the whole area that will enable each person to achieve their potential and will bring prosperity to them, their families and their communities
4. Safe, Healthy and Inclusive Communities - Waveney needs all people to be kept safe from harm, to be able to live healthy lifestyles and to be valued in the community in which they live, work, grow up and grow old.

Documents to view:

- Waveney Sustainable Communities Strategy 2010-2028

**LIST OF DOCUMENTS CONTRIBUTING TO THE EVIDENCE BASE**

- A Local Strategy for the Felixstowe Peninsula (David Lock Associates) April 2006
- AECOM/DTZ Peto Square Capacity Exercise (in progress, due for completion summer 2010).
- Affordable Housing Policy Financial Viability Study (2009)
- Assessment of 5 Year Supply of Housing Land (March 2009)
- Cumulative Land Raising Study (2008)
- Cumulative Land Raising Study (2008)
- Cumulative Land Raising Study (2008)
- Development Management Policies (Final Draft) Document (Waveney DC) January 2010
- Employment Land Availability Study (SCDC) April 2009
- Felixstowe and The Trimleys Leisure Needs Analysis (Cowan Global Consulting) 2009
- Felixstowe Infrastructure Study (Roger Tym and Partners) September 2009
- Felixstowe Port Logistics Study (GHK and Royal Haskoning) October 2008
- Felixstowe Seafront and Town Centre Masterplan (David Lock Associates) December 2007
- Great Yarmouth & Lowestoft Integrated Development Programme
- Great Yarmouth and Waveney Employment Land Study (2006)
- Great Yarmouth and Waveney Employment Land Study (January 2006)
- Great Yarmouth and Waveney Housing Market Assessment (September 2007)
- Great Yarmouth Borough and Waveney District Retail and Leisure Study (August 2006)
- Haven Gateway Employment Land Review and Strategic Sites Study (GVA Grimley) October 2009
- Haven Gateway Green Infrastructure Study (The Landscape Partnership) April 2008
- Haven Gateway Investment Development Plan (Haven Gateway Partnership) December 2008
- Housing and Infrastructure Study - Felixstowe and Trimleys (Entec) August 2009
- Ipswich Eastern Fringe and Felixstowe/Trimleys Transport Studies (Faber Maunsell) August 2008
- Ipswich Eastern Fringe Infrastructure Study (Roger Tym and Partners) September 2009
- Ipswich Housing Market Area Strategic Housing Market Assessment (Fordham Research) November 2008
- Ipswich, Babergh, Mid-Suffolk and Suffolk Coastal Affordable Housing Site Viability Study (Fordhams) June 2009
- Lowestoft Lake Lothing & Outer Harbour Area Action Plan, Further Preferred Options Consultation Draft (Waveney DC) April 2010
- Lowestoft Station and North Peto Square – Feasibility of Development Options (Rail Estate) (October 2009)
- Lowestoft Transport Study (SCC) 2007
- Lowestoft URC Area Cultural Heritage Assessment (2006)
- Lowestoft URC Area Cultural Heritage Assessment (2006)
- Lowestoft URC Area Cultural Heritage Assessment (2006)
- Note on Implementation – North Dene’s Caravan Site (September 2006)
- PowerPark Demand and Need Study (2009)
- Regional Housing Statement (EERA, EEDA, HCA, GO-East) 2010-2014
- Regional Spatial Strategy - East of England Plan Scenarios for Housing and Economic Growth >2031 (EERA) (September 2009)
- Shoreline Management Plans - Kelling to Lowestoft and Lowestoft Ness to Felixstowe Landguard Point
- Site Specific Allocations Proposed Submission (Final Draft) Document (Waveney DC) February 2010
- Strategic Flood Risk Assessment for Waveney and Suffolk Coastal (Scott Wilson) 2008
- Strategic Housing Land Availability Assessment Draft Report (SCDC) May 2010
- Sub-Regional Housing Strategy for Great Yarmouth and Waveney – 2005 and beyond (October 2004)
- Suffolk Climate Action Plan
- Suffolk Coastal and Waveney District Strategic Flood Risk Assessment (2008)
- Suffolk Coastal and Waveney District Strategic Flood Risk Assessment (2008);
- Suffolk Coastal Core Strategy Pre-submission Consultation Draft (SCDC) March 2010
- Suffolk Coastal Corporate Priorities - Balanced Scorecard (SCDC) December 2009
- Suffolk Coastal Housing Allocations Proposed Strategy Transport Appraisal (Aecom) September 2009 with Addendum November 2009
- Suffolk Coastal Housing Land Supply Assessment (SCDC) December 2009

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- Suffolk Coastal Local Development Framework Housing Allocations Proposed Strategy
  Transport Appraisal (AECOM) September 2009
- Suffolk Coastal Renewable Energy and Sustainable Construction (Aecom) 2010
- Suffolk Cross-Boundary Gypsy and Traveller Accommodation Assessment (Salford Housing & Urban Studies Unit) May 2007
- Suffolk LAA2 Targets: 2008-11 – Refresh (Suffolk Strategic Partnership) March 2010
- Suffolk Local Transport Plan 2006-2011 (SCC)
- Waveney District Council Housing Strategy 2010-2014
- Waveney District Urban Housing Capacity Study (November 2002)
- Waveney Housing Strategy (January 2004)
- Waveney Prospectus (WDC and PriceWaterhouseCoopers) 2008-2018
- Waveney Strategic Housing Land Availability Assessment (November 2007)
- Waveney Sustainable Communities Strategy 2010-2028
APPENDIX 2: PROFILE OF EAST SUFFOLK

DEMOGRAPHIC PROFILE

East Suffolk covers some 127,000 hectares (490 sq miles) with an open coastline of 102 kms and is now home to 243,500 people (mid 2008 estimate) and the majority (around 60%) live in the larger urban areas such as Lowestoft, the Ipswich eastern fringe, Felixstowe and the market towns. Lowestoft, situated in the north-eastern corner of East Suffolk, is the largest town (2nd largest in the county) with a population of 58,660 which rises to 71,180 if the growing parishes of Carlton Colville and Oulton are included. Felixstowe, in the south-eastern corner, is the second largest with a population of 24,340 (30,130 if the two adjacent Trimley communities are included). On the eastern fringe of Ipswich the three parishes of Martlesham, Purdis Farm and Rushmere St Andrew plus the town of Kesgrave have a combined population of 27,690.

The rural part of East Suffolk gains its identity from the 9 historic towns of Aldeburgh, Beccles (with Worlingham), Bungay, Framlingham, Halesworth, Leiston, Saxmundham, Southwold (with Reydon) and Woodbridge (with Melton) having a total population of 55,710. Outside these towns are larger villages such as Kessingland (4,390), Rendlesham (2,880) and Wickham Market (2,220) and then the rural hinterlands characterised by small hamlets and scattered communities where 56 out of 160 parishes have populations of 300 people or less.

East Suffolk has an ageing population. It is home to a higher proportion of people who are aged over 65 than is found nationally or in Suffolk as a whole. It is seen by many as an attractive place to retire to. The predicted increase in the numbers of people aged over 85 has implications for the provision of health care and other service provision and may create additional and to some degree different housing requirements. There is also concern that people moving into the area have a greater spending power and can therefore outbid local residents for housing, particularly in the more rural locations. The population profile for 2006 shows that East Suffolk has the highest proportion of people over 65 in the county at 22.7% (2010 estimates) and by 2031 this is projected to increase to 31.3% (ONS population estimates).

Documents to view:
- A Local Strategy for the Felixstowe Peninsula (David Lock Associates) April 2006
- Lowestoft Lake Lothing & Outer Harbour Area Action Plan, Further Preferred Options Consultation Draft (Waveney DC) April 2010
- Waveney Sustainable Communities Strategy 2010-2028

HOUSING PROFILE

The Government states that a well integrated mix of decent housing of different types to support different sizes, ages and incomes promotes a sustainable community. The Regional Housing Statement 2010/14 is still in draft however, upon initial inspection reflects well for the East Suffolk area. There is a specific mention of coastal towns as priority regeneration areas as well as the recognition of rural housing needs and the related issue of the high number of second homes.

The Housing Strategies state that East Suffolk is characterized by a number of challenging urban problems of deprivation along with concentrations of poor housing and disrepair in inner urban
neighbourhoods, a reduced supply of affordable housing and continuing problems of homelessness. There are also high levels of disability and some gaps in special needs housing provision.

A number of strategic points are raised in the strategies including the affordability gap increasing with rapid price inflation, an increase in demand for social housing as evidenced in the steep rise in the housing register, house price inflation, the slower pace of new housing production, knock on effects of Housing in Multiple Occupation and the reduction of the supply of affordable housing.

The number of houses that do not meet the Decent Homes Standard varies across the area with parts of the south experiencing higher rates than the north. The number of homeless families with dependent children approaching the Councils for assistance has increased in recent years.

An ageing population creates a specific housing need for the Councils as older people now form a substantial proportion of the population of East Suffolk and this is set to increase over the next 20 years. Although the demand for privately rented accommodation is on the increase, there is also a high proportion of those who are homeowners who have a desire to remain in their existing home rather than relocate.

Gypsies and Romanies constitute a very small proportion of the population however the area is a destination for New Age Travellers. There is only 1 authorised site to meet these needs with a site in Kessingland providing 24 residential pitches however there are no transit pitches providing temporary accommodation within East Suffolk.

According to the 2001 Census, the tenure split for housing in East Suffolk is as follows:

<table>
<thead>
<tr>
<th></th>
<th>All Households</th>
<th>Owner occupied: owns outright</th>
<th>Owner occupied: Owns with a mortgage or loan</th>
<th>Owner occupied: Shared ownership</th>
<th>Rented from: (local authority)</th>
<th>Rented from: Housing Assoc/Regis Social Landlord</th>
<th>Rented from: Private landlord or letting agency</th>
<th>Rented from: Other</th>
</tr>
</thead>
<tbody>
<tr>
<td>SCDC</td>
<td>No 49025</td>
<td>18650</td>
<td>17939</td>
<td>132</td>
<td>0</td>
<td>5831</td>
<td>4647</td>
<td>1826</td>
</tr>
<tr>
<td></td>
<td>% 38.0</td>
<td>36.6</td>
<td>0.3</td>
<td>0</td>
<td>11.9</td>
<td>9.5</td>
<td>3.7</td>
<td></td>
</tr>
<tr>
<td>WDC</td>
<td>No 48424</td>
<td>18211</td>
<td>16710</td>
<td>137</td>
<td>4845</td>
<td>2367</td>
<td>4633</td>
<td>1521</td>
</tr>
<tr>
<td></td>
<td>% 37.6</td>
<td>34.5</td>
<td>0.3</td>
<td>10</td>
<td>4.9</td>
<td>9.6</td>
<td>3.1</td>
<td></td>
</tr>
<tr>
<td>TOTAL</td>
<td>No. 97449</td>
<td>36861</td>
<td>34649</td>
<td>269</td>
<td>4845</td>
<td>8198</td>
<td>9280</td>
<td>3347</td>
</tr>
<tr>
<td></td>
<td>% 37.8</td>
<td>35.6</td>
<td>0.3</td>
<td>5</td>
<td>8.4</td>
<td>9.5</td>
<td>3.4</td>
<td></td>
</tr>
</tbody>
</table>

Suffolk Coastal transferred its housing stock to a housing association in May 1991 and while both Districts have a higher than average owner occupation of dwellings – 74.9% in Suffolk Coastal and 72.4% in Waveney compared to only 68.7% in England and 72.7% in the East of England.

The East Suffolk area attracts many second homeowners especially along the coast which has by far the greatest concentration in areas such as Southwold (with 34%), Walberswick (34%), Aldringham (31%), Aldeburgh (28%), Wangford (17%) and Kessingland (11%). The impact of second homes purchase has implications for the viability of these local communities and a bearing on residents being unable to access affordable accommodation.
East Suffolk suffers from significant and growing problems of affordability. House prices since 2004 had shown an average steady increase up until the national recession time around the end of 2007. The housing-affordability ratio across the district is fluctuating at around an average of 8 times being the difference between house prices and incomes.

The average house price in between Jan-Mar 2010 was £217,537 (Waveney £179,436 and Suffolk Coastal 255,638) however price variations exist across the district with parts of Lowestoft selling houses at £90,000, Felixstowe at £170,000, Halesworth at £220,000, Framlingham at £230,000 Woodbridge at £260,000 and Southwold at £300,000.

UK house prices: April - June 2010 - comparison of neighbouring local authorities

<table>
<thead>
<tr>
<th>AREA</th>
<th>AV PRICE</th>
<th>QUARTER</th>
<th>ANNUAL</th>
<th>SALES</th>
</tr>
</thead>
<tbody>
<tr>
<td>Suffolk Coastal</td>
<td>£241,464</td>
<td>-5.5%</td>
<td>10.2%</td>
<td>423</td>
</tr>
<tr>
<td>Babergh</td>
<td>£241,191</td>
<td>-1.7%</td>
<td>15.3%</td>
<td>311</td>
</tr>
<tr>
<td>Mid Suffolk</td>
<td>£222,450</td>
<td>0.0%</td>
<td>12.5%</td>
<td>355</td>
</tr>
<tr>
<td>St Edmundsbury</td>
<td>£217,456</td>
<td>1.1%</td>
<td>15.9%</td>
<td>384</td>
</tr>
<tr>
<td>Waveney</td>
<td>£174,817</td>
<td>-2.6%</td>
<td>13.8%</td>
<td>387</td>
</tr>
<tr>
<td>Forest Heath</td>
<td>£168,234</td>
<td>-3.4%</td>
<td>9.4%</td>
<td>225</td>
</tr>
<tr>
<td>Ipswich</td>
<td>£145,669</td>
<td>0.2%</td>
<td>11.9%</td>
<td>405</td>
</tr>
</tbody>
</table>

Documents to view:

- Great Yarmouth and Waveney Housing Market Assessment (September 2007)
- Ipswich Housing Market Area Strategic Housing Market Assessment (Fordham Research) November 2008
- Ipswich, Babergh, Mid-Suffolk and Suffolk Coastal Affordable Housing Site Viability Study (Fordhams) June 2009
- Regional Housing Statement (EERA, EEDA, HCA, GO-East) 2010-2014
- Sub-Regional Housing Strategy for Great Yarmouth and Waveney – 2005 and beyond (October 2004)
- Suffolk Cross-Boundary Gypsy and Traveller Accommodation Assessment (Salford Housing & Urban Studies Unit) May 2007
- Waveney District Council Housing Strategy 2010-2014
- Waveney District Urban Housing Capacity Study (November 2002)
- Waveney Housing Strategy (January 2004)

ECONOMIC PROFILE

The East of England is one of the fastest growing regional economies in the UK and the Regional Economic Strategy identifies goals for economic development that have an important bearing on the economy of East Suffolk. The East of England is commonly assumed to be affluent yet parts, including areas of East Suffolk, face problems associated with remote areas that have limited employment opportunities, low wages and lack access to services including broadband.
East Suffolk attracts dynamic and innovative individuals and cutting edge businesses into the area. OrbisEnergy in Lowestoft is the regional centre of excellence for offshore renewable energy – wind, wave and tidal technologies – supported with academic expertise to support new and existing small to medium-size businesses. This will form part of the low-carbon energy ‘power corridor’ along with the proposed further development of the nuclear power facility at Sizewell.

Most indicators of educational attainment show that East Suffolk is falling behind the county and regional averages. Lowestoft has the highest number of 16-18 year olds who are classed as not in education, employment or training (NEET) in the whole of Suffolk and a number of initiatives are currently being developed in order to address this growing number. Persistent low levels of unemployment is a key challenge for some parts of the area due to the structure of the economy and the seasonal fluctuations which occur throughout the year. Based on those claiming JobSeekers Allowance in Lowestoft in May 2010, 3.9% of the proportion of the working age population were classed as unemployed (2552 people) compared with 2.9% for Suffolk and 3.2% for the East of England.

The two primary towns Lowestoft and Felixstowe face very pressing and comparable challenges sharing an agenda for resort management, regeneration, and social cohesion. They are key employment locations for their local areas. Both towns expect significant business growth and investment over the next fifteen years. Key industries include manufacturing, port-related activities, printing, distribution and food and drink. East Suffolk also has a reliance on sectors taking advantage of its coastal location including tourism and more recently offshore work such as wind and wave power generation which is poised to bring huge opportunities to the area. Industrial estates across East Suffolk have also been responding to global changes in manufacturing and employment needs by developing new sectors including plastics and call centres.

Technology industries cluster in the south with significant further expansion expected in the future. BT has the largest centre of ICT research in Europe at Martlesham, with supporting technology and knowledge-based businesses on the surrounding innovation park – which is looking to expand further through public / private sector partnership.

The area is home to two of the country’s most strategic and prominent ports at Felixstowe and Lowestoft. The Port of Felixstowe is the biggest container port in the country and a multi-million pound expansion is a critical economic initiative that has not just local, but regional, national and international consequences. A 2008 Felixstowe Port Logistics Study has identified a need for additional land to support other port related uses.

The Port of Lowestoft is Britain’s most easterly port and has an established reputation as a major centre for servicing the offshore oil and gas industry, and more recently for the construction, operations and maintenance of North Sea windfarms. The Port has experienced a significant increase in throughput in recent years, with facilities for container, bulk and general-cargo handling.

Tourism and the arts are also major drivers for the local economy with many parts of East Suffolk set within an Area of Outstanding Natural Beauty. The area provides a unique tourism offer for both visitors and the local community, with a mix of countryside, award-winning beaches, market towns, rural villages and the Southern Broads. The area is also home to a number of national and internationally renowned events include Lowestoft Seafront Air Festival and music festivals at Aldeburgh, Snape and Henham Park (Latitude).

Young people with skills will often leave the area for further education and do not return however the promotion of the University Campus Suffolk with a presence in Lowestoft should be able to provide ready access to further and higher education and assist with the aim of achieving a better qualified population. Waveney has significantly more people employed in elementary occupations with relatively few employed at management grade compared with the regional averages. 16.4% of the working population in Waveney have no formal qualifications compared to 10.4% in Suffolk.
Coastal, 11.8% for the Eastern region and 12.3% in England. Improved attainment levels and access to specialist training provision are required in order to support future job opportunities in the area.

Documents to view:

- Employment Land Availability Study (SCDC) April 2009
- Felixstowe Port Logistics Study (GHK and Royal Haskoning) October 2008
- Great Yarmouth & Lowestoft Integrated Development Programme
- Great Yarmouth and Waveney Employment Land Study (2006)
- Haven Gateway Employment Land Review and Strategic Sites Study (GVA Grimley) October 2009
- Lowestoft Lake Lothing & Outer Harbour Area Action Plan, Further Preferred Options Consultation Draft (Waveney DC) April 2010
- Waveney Prospectus (WDC and PriceWaterhouseCoopers) 2008-2018
- Waveney Sustainable Communities Strategy 2010-2028

TRANSPORT PROFILE

Given the geographic remoteness and poor communications network serving some parts of East Suffolk, improving the transport accessibility throughout the area is integral to it’s regeneration. Each town has its own specific transport issues but key issues include the subdivision of Lowestoft by the Bascule Bridge over Lake Lothing, unpopular bus services between and within towns and an infrequent and slow rail service all leading to high car dependency, increasing traffic volumes and congestion.

The primary length of trunk road in the area is the A14 running between Felixstowe and Ipswich which links eventually to the national motorway network. Congestion issues arise on the Orwell Bridge as well within the centre of Lowestoft. The A12 provides the main route north to south but passes through communities along its length prejudicing its importance to the local economy as well as the quality of life for those residents whose homes are particularly affected.

For many of the residents living in the rural parts of the area having access to a car is essential to their quality of life. Many do not have regular public transport creating poor access to jobs, leisure and services, however an increase in public transport and demand responsive transport, particularly between the market towns, larger villages and more remote rural areas could improve accessibility to services and facilities.

There is a commitment to improving the service on the East Coast Line, up-grading it to an hourly service in association with signaling and line improvements. Improved rail infrastructure is needed to allow more freight to be moved by rail.

Local concerns arise regarding the impact of lorry traffic on rural roads by new employment activity but also by agricultural-related works

Documents to view:

- Felixstowe Port Logistics Study (GHK and Royal Haskoning) October 2008
- Great Yarmouth & Lowestoft Integrated Development Programme
ENVIRONMENTAL PROFILE

The natural and built environment of East Suffolk is of a very high quality with international as well as national status designations covering large parts including a number of settlements, an extensive area of the coast is highlighted for its natural beauty, landscape, geodiversity and wildlife value with national and international designations.

The coastline is continually changing with some areas experiencing some of the most dramatic losses of land in the country through coastal erosion which will be compounded by climate change and sea level rise. Many of the nationally and internationally designated sites of landscape ecological and geodiversity and importance together with estuaries that form a major part of the coastal area and are intrinsic to its character, lie within the coastal strip. The two authorities regard these assets as an important resource for current and future generations. Therefore, taking into account the Shoreline Management Plans (SMP), the authorities will work to preserve and enhance these sites through positive action and through the operation of development management policies.

Flood risk, whether coastal or fluvial is an issue of particular concern, especially where it affects the built up areas of Lowestoft. To meet the wider sustainability objectives through the identified need to regenerate existing areas, the preferred option is to continue to focus development on brownfield sites, rather than greenfield, and to reduce the impact of flooding through design where needed. A combined approach is proposed that seeks to locate development so as to minimise the risk of flooding and requiring full mitigation where necessary. The authorities jointly commissioned a Strategic Flood Risk Assessment (February 2008) that will assist in identifying appropriate sites for development.

Development within the Lake Lothing and Outer Harbour area will be particularly affected by the future effects of climate change due to its coastal location and presence of Lake Lothing, placing much of the 1st East Area Action Plan (AAP) area within flood zones 2 or 3. The AAP therefore seeks to adopt a strategy approach to managing future risks from flooding within the guidelines of PPS25.

Flooding of the A12, the direct link from London to Great Yarmouth running through East Suffolk, will affect all through traffic. The stretch of river and adjacent land is under increasing pressure from rising tidal water levels, which may get even higher due to expected rises in sea level over the coming years. Additionally the current flood defences are thought to be coming to the end of their natural lives and will soon require replacement or major refurbishment if other action is not taken. Flooding of this stretch of the A12 could seriously affect the economy of Lowestoft and surrounding areas as staff and road freight will find it increasingly difficult to serve the needs of the businesses if the route is allowed to become regularly flooded.

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*East Suffolk Local Investment Plan 2010-2015*
The carbon dioxide footprint of East Suffolk is reasonably good. The growth planned for the area presents opportunities as well as challenges for addressing environmental issues particularly those relating to reducing or managing the need to travel by locating growth close to existing facilities or where such facilities can be provided, sustainable means of construction, as well as those related to wind energy and biomass. Adapting to and mitigating the effects of climate change are an integral part of the authorities spatial strategies which will have an important role in assisting in the implementation of the Suffolk Climate Action Plan, which seeks a 60% reduction in carbon dioxide emissions by 2025 and a climate-resilient Suffolk. In 2007 carbon dioxide emissions were 6.4 tonnes per head in Waveney, the second lowest figure in Suffolk, with only Ipswich recording lower emissions at 5.7.

Documents to view:
- Haven Gateway Green Infrastructure Study (The Landscape Partnership) April 2008
- Shoreline Management Plans - Kelling to Lowestoft and Lowestoft Ness to Felixstowe Landguard Point
- Strategic Flood Risk Assessment for Waveney and Suffolk Coastal (Scott Wilson) 2008
- Suffolk Coastal Core Strategy Pre-submission Consultation Draft (SCDC) March 2010-05-11
- Suffolk Coastal Renewable Energy and Sustainable Construction (Aecom) 2010
- Waveney Sustainable Communities Strategy 2010-2028

PEOPLE AND COMMUNITIES

The area is made up of a network of towns and villages with populations ranging from a handful to several thousand people. Providing for and enabling access to a full range of services and facilities to serve these communities is a challenge particularly across the more sparsely populated parts. Improved access to, and provision of, opportunities for physical activity, natural green space and a wide range of leisure activities are key elements in maintaining a high quality of life. Public concern about crime remains high despite some areas having exceptionally low crime levels.

Access to services is low for the rural and coastal areas of East Suffolk yet relatively high for the more urban parts of the area. The table below shows the percentage of households who are within a short distance of a service (a short distance of the service is 4km, or 2km for a primary school or post office).

<table>
<thead>
<tr>
<th>Service</th>
<th>Suffolk Coastal</th>
<th>Babergh</th>
<th>Forest Heath</th>
<th>Ipswich</th>
<th>Mid Suffolk</th>
<th>St. Edmundsbury</th>
<th>Waveney</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bank or Building Society</td>
<td>77.15</td>
<td>61.38</td>
<td>86.35</td>
<td>100.00</td>
<td>46.11</td>
<td>72.91</td>
<td>87.59</td>
</tr>
<tr>
<td>Doctors Surgery</td>
<td>91.12</td>
<td>94.57</td>
<td>91.16</td>
<td>100.00</td>
<td>77.46</td>
<td>89.29</td>
<td>96.15</td>
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<tr>
<td>Post Office</td>
<td>86.72</td>
<td>84.83</td>
<td>94.88</td>
<td>99.98</td>
<td>73.83</td>
<td>90.51</td>
<td>92.24</td>
</tr>
<tr>
<td>Primary School</td>
<td>88.52</td>
<td>89.62</td>
<td>86.73</td>
<td>100.00</td>
<td>84.33</td>
<td>88.24</td>
<td>94.74</td>
</tr>
<tr>
<td>Secondary School</td>
<td>73.41</td>
<td>75.12</td>
<td>78.07</td>
<td>100.00</td>
<td>67.60</td>
<td>80.68</td>
<td>90.61</td>
</tr>
</tbody>
</table>
The map below shows the differences in access to services such as supermarkets, schools, post offices, petrol stations, libraries, doctors, bank/building society. The darker colours on the map relate to a high score which means a higher service provision, the lighter colours relate to a lower service provision.

Both Lowestoft and Felixstowe have wards that face issues of deprivation there is however a large variation in levels of deprivation recorded within Suffolk. In the 2007 Index of Multiple of Deprivation, which ranks all districts nationally against a collective basket of indicators, Suffolk Coastal was ranked at 274th and Waveney 114th out of 354 districts. This places Waveney as the 114th most deprived district and within the worst performing third of all districts nationally.

Thirty neighbourhood areas (Super Output Areas as defined for the 2001 Census) in the whole of Suffolk fall within the most deprived 20% in England, of which eleven are in Lowestoft. The most deprived area in Suffolk, is located in Kirkley however at the other end of the scale, the least deprived area is located in Martlesham. In Felixstowe the south and west wards have significant levels of multiple deprivation. Other reports identify a number of ‘hidden pockets’ of deprivation in rural areas including parts of Peasenhall, Saxmundham and Willingham.

The map overleaf illustrates the range of deprivation across Suffolk with the darker colours indicating higher levels of deprivation.

Deprivation
Dependency on benefits is an issue particularly within Waveney as there are currently more people on incapacity benefit than are unemployed. In February 2010, 21,460 people were on incapacity benefit in Suffolk, of which 4,880 (22.7%) were in Waveney and 2,960 (13.7%) in Suffolk Coastal. This compares to 3,085 (4.7%) people for Waveney and 1,259 (1.7%) in Suffolk Coastal on the claimant count (jobseekers allowance).

Life expectancy in the East Suffolk area averages for males at 79.8% and 83.2% for females (2006-2008) however inequalities exist depending on location with life expectancy for men living in the most deprived areas of Lowestoft almost 10 years shorter than in the least deprived areas.

All crime rates (%) are calculated by the number of recorded crimes per 1000 population. Waveney has a greater percentage of crimes in all categories than Suffolk Coastal.

<table>
<thead>
<tr>
<th></th>
<th>Violence against person</th>
<th>Sexual Offences</th>
<th>Burglary</th>
<th>Offences against vehicles</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>No.</td>
<td>% per 1000 pop</td>
<td>No.</td>
<td>% per 1000 pop</td>
</tr>
<tr>
<td>Suffolk Coastal</td>
<td>1,052</td>
<td>8.6</td>
<td>77</td>
<td>0.6</td>
</tr>
<tr>
<td>Waveney</td>
<td>1,779</td>
<td>15.2</td>
<td>136</td>
<td>1.2</td>
</tr>
<tr>
<td>Suffolk</td>
<td>9,413</td>
<td>13.4</td>
<td>736</td>
<td>1.0</td>
</tr>
</tbody>
</table>

Documents to view:

- Felixstowe and The Trimleys Leisure Needs Analysis (Cowan Global Consulting) 2009
- Felixstowe Infrastructure Study (Roger Tym and Partners) September 2009
- Haven Gateway Green Infrastructure Study (The Landscape Partnership) April 2008
- Haven Gateway Investment Development Plan (Haven Gateway Partnership) December 2008
- Ipswich Eastern Fringe Infrastructure Study (Roger Tym and Partners) September 2009
- Waveney Prospectus (WDC and PriceWaterhouseCoopers) 2008-2018
- Waveney Sustainable Communities Strategy 2010-2028
APPENDIX 3: DETAILED NARRATIVE ON THE INVESTMENT PRIORITIES

Thematic Priorities

INVESTMENT PRIORITY 1 – MEETING HOUSING NEEDS

Housing Numbers

Suffolk Coastal and Waveney District Councils each has adopted planning policy documents that set out the housing requirement for each District, having regard to national policy advice that a 15 year supply of housing land should be identified.

For Suffolk Coastal the amount of new homes required is set out in the Council’s adopted Interim Planning Policy. In order to achieve the target a minimum of 7,660 new homes need to be provided across the district from the base year of 2009 to the end date of 2026.

In Waveney the adopted Core Strategy requires that at least 5800 dwellings need to be provided over the period to 2021, a rate of 290 per year. In order to achieve a 15 year supply provision will be made for approximately a further 1,200 dwellings for the period 2021 to 2025 to meet this need.

In both areas to meet this commitment, the amount of land for housing will be provided through existing commitments, new housing allocations, and windfall developments (i.e. those sites which are neither commitments nor allocations and for which it is difficult to predict exactly where development will take place).

National policy give some guidance on the distribution of housing based on the principles of sustainable development and sustainable communities, namely:

(i) car dependency should be reduced by locating housing closer to employment, education, health facilities, shops, leisure and local facilities;
(ii) the majority of new development should be located in and adjacent to the main centres;
(iii) the role of market towns and large villages in providing employment and services to a rural hinterland should be sustained;
(iv) careful examination of how a community or group of communities functions is required; and
(v) the quality and character of the rural areas should be protected.

In East Suffolk the main centres are:

- Lowestoft
- Felixstowe and
- the eastern fringe of Ipswich;

In terms of the Ipswich eastern fringe a single allocation of 2,000 new dwellings is identified in the Core Strategy east of the A12 at Martlesham in order to create a new community/neighbourhood alongside, but not overwhelming, existing communities at Martlesham, Martlesham Heath and neighbouring villages.

In Felixstowe over the period 2009 to 2026 a minimum of about 1,420 new homes might be created from all sources (excluding small ‘windfall’ developments).
Around 70-80% of total housing growth between 2001-2025 within Waveney should be in Lowestoft, (including Carlton Colville and Oulton) as the main town. To achieve the middle of this range (75%), around 2,200 of the additional homes (2007-2025) would need to be provided in this area, taking into account existing completions and sites with planning permission. The majority of these (approx 1500) will be located on previously developed land in the Lake Lothing Area Action Plan area of central Lowestoft, with the rest likely to be accommodated on other brownfield sites within the physical limits of the town. The Waveney Strategic Housing Land Availability Assessment (SHLAA) shows that there are sufficient large brownfield sites in Lowestoft to accommodate this amount of housing without needing to rely on unallocated ‘windfall’ development.

Elsewhere in the East Suffolk area new homes will be distributed across the market towns with modest allocations being made in the other larger sustainable settlements.

The following housing growth trajectory demonstrates when the housing supply will be delivered thereby indicating the timing of investment and infrastructure needed to support it.

Suffolk Coastal
Waveney

AFFORDABLE HOUSING

Being able to afford to buy a home is a big issue for many, especially first time buyers. Studies conducted in East Suffolk have identified a need to deliver a substantial amount of new homes to meet the need for affordable homes. If house prices escalate more than incomes there may well be an increased need.

In Suffolk Coastal the number of houses that do not meet the Decent Homes Standard - currently 26.1% - needs to be reduced. The number of homeless families with dependent children approaching the Council for assistance has increased in recent years. All of the social stock within Waveney and Suffolk Coastal meets the Decent Homes Standard.

Suffolk Coastal commissioned a Local Housing Assessment, completed in 2006, which identified the affordable housing need of the district as 24% of all new homes. The breakdown of these homes should be:

- 75% social rented homes and
- 25% intermediate affordable homes

In order to achieve this the Suffolk Coastal planning polices require 1 in 3 of all new homes to be affordable ones in developments of 3 units or more in villages and 6 units or more in towns. Further studies have shown this policy approach to be viable.

In Waveney the assessment of housing need is projected at 225 homes per annum over the next 5 years but in reality over the past 3 years, the delivery figure has been much reduced at around 100 each year.

As part of Waveney’s Local Development Framework which is key to the development of new housing supply, an Affordable Housing Viability Study was commissioned in July 2009. This concluded that the previous policy of requiring a 30% Affordable Housing element as part of any scheme of 3 units or more was no longer viable. There is now a requirement on developments of 5 or more dwellings for an element of housing to be included within the development. 20 – 35% of the development will be required as affordable housing dependent on the size of the site.

East Suffolk Local Investment Plan 2010-2015
For the Waveney area, the Strategic Housing Market Assessment of September 2007 showed that a 70% rent and 30% intermediate is appropriate. The Housing Needs of the whole East Suffolk will require updating as the market has undergone a sea change since the original work was carried out.

There is a growing need for additional Accommodation Based Supported Housing in the District – particularly in the Town Centre. The Supporting People review of support needs will indicate what types of provision and where it will work to best effect.

GYPSIES, TRAVELLERS AND TRAVELLING SHOWPEOPLE

A Gypsy and Traveller Accommodation Assessment identified the need in Suffolk Coastal for the provision of 31 residential pitches for Gypsy and Traveller families in the period 2006 to 2011. In addition it is suggested that Suffolk Coastal might accommodate a site for transit pitches in the Ipswich/Felixstowe area.

In Suffolk Coastal the need is for ‘New Travellers” many of whom have lived within the district for a number of years but without provision of authorised sites. Given the nature of the needs of New Travellers it is unlikely that single, permanent facilities such as would be found on a more traditional authorised Gypsy site will be effective. A creative and, perhaps, more innovative approach is likely to be required working with the Travellers and the local communities to secure a satisfactory outcome. Should this involve specific areas of land, whether sites or broad locations, these will be identified in the Site Allocations and Area Specific Policies Development Plan Document and be the subject of public consultation.

With regards to increased pitch provision over time, the Council will rely on updated needs assessment.

In respect of travelling showpeople, the Council will liaise directly with The Showmen’s Guild and the owners and occupiers of the one site within the district. If a need for increased provision can be demonstrated, land for Travelling Showpeople would be made in the Site Allocations and Area Specific Policies Development Plan Document.

Waveney has one gypsy and traveller site providing 24 residential pitches, located in Kessingland. However, currently there are no transit pitches providing temporary accommodation within Waveney. The needs for Gypsies and Travellers and Travelling Show-People have been reviewed as part of the Local Development Framework which states that provision should be made for an additional 11 permanent pitches by 2011. Additional pitches are lined up for the existing site at Kessingland and a bid for funding is currently with the HCA. In the longer term a smaller site will be required elsewhere in Waveney.

INVESTMENT PRIORITY 2 – SUPPORTING THE ECONOMY

The East of England is one of the fastest growing regional economies in the UK and the Regional Economic Strategy identifies goals for economic development that have an important bearing on the economy of East Suffolk. The East of England is commonly assumed to be affluent yet areas, including parts of East Suffolk, face problems associated with remoteness, limited employment opportunities, high and persistent deprivation, low aspirations and lack of access to services including broadband.

The two primary towns of Lowestoft and Felixstowe face very pressing and comparable challenges sharing an agenda for resort management, regeneration, and social cohesion. They are key employment locations for supporting a wide catchment area with key industries including manufacturing, port-related activities, food and drink and tourism.
However prospects are changing with a momentum of economic vitality gathering pace across East Suffolk. Significant developments including the establishment of 1st East for Lowestoft, capital investment in OrbisEnergy and Adastral Park and the opportunities in the energy sector, all help to ensure that East Suffolk has an exciting and prosperous future.

An existing and future skills shortage exists in the East Suffolk area and the shortage is set to increase within the next five years as a significant percentage of the workforce reaches retirement age. A shortage of skills is a major contributor to unemployment and as the economy of the area develops will be a significant factor potential employers will take into consideration when deciding whether or not to move into and invest in the area. If the shortage and upwards trend is to be reversed investment in education and specialist skills training premises and courses is required.

The East of England is a major generator of energy and supplies around half of the UK’s domestic gas requirements, generates nuclear power and is the leading region for renewable energy generation. The region’s energy and low carbon sectors form 10% of the UK market and are worth more than £12.9billion with around 6,200 companies employing 103,400 people in the region.

More than £24billion will be invested over the next 10 years around the east coast in offshore renewable energy and Lowestoft is in a prime position to reap the many benefits this investment could bring. The town is already home to the operations and maintenance base for the 500-megawatt Greater Gabbard scheme off the coast of Sizewell and is ideally placed to capitalise on the proposed £24bn windfarm development entitled the 'East Anglia Array' which is to be built off the Suffolk and Norfolk coast.

Following its Energy Review, in January 2008 the Labour government stated that Britain needed a mix of power plants, including nuclear, as well as a commitment to alternative and more efficient forms of energy. This statement paved the way to allow a new generation of nuclear power stations to be built and with Sizewell A and B due to be decommissioned within the near future, the site at Leiston was chosen to be the location of Sizewell C. EDF Energy’s plans for the new build will not only bring major benefits to the whole of the UK but also to the local community.

A feasibility study carried out by Skills for Energy East of England states that the proposals for Marine facilities (Haven Gateway), New Nuclear (Sizewell and Bradwell), Gas developments (Bacton rebuild, CCS and decommissioning) and offshore wind turbines (East Anglia Array) is compelling evidence alone that this region will have a debilitating shortage of skilled personnel across all energy sectors unless it acts now in expanding the skill base. The study also states that if the region is to capitalise on the growth in the production of energy, it must take the initiative and develop its own Skills Centre to operate as a skills “hub” and work directly with existing colleges and independent skills providers. From the research conducted and feedback received there is a strong preference for a centre to be located in the triangle formed by Norwich, Great Yarmouth and Leiston. More specifically, Lowestoft was the choice of the majority because of the close proximity to the burgeoning offshore wind sector, OrbisEnergy, Lowestoft College and the developments around the Power Park.

Phase II of the study has now begun to identify a final site which will then inform the initial planning stages of the development.

Whilst Suffolk as a whole is seen as a reasonably affluent area both Lowestoft and Felixstowe have wards that face issues of severe deprivation. In the 2007 Index of Multiple of Deprivation, which ranks all districts nationally against a collective basket of indicators, Suffolk Coastal was ranked at 274th and Waveney 114th out of 354 districts. Thirty neighbourhood areas (Super Output Areas as defined for the 2001 Census) in the whole of Suffolk fall within the most deprived 20% in England, of which eleven are in Lowestoft. The most deprived area in Suffolk, is located in Kirkley however at the other end of the scale, the least deprived area is located in Martlesham. In Felixstowe the south and west wards have significant levels of multiple deprivation. Other reports
identify a number of ‘hidden pockets’ of deprivation in rural areas including parts of Peasenhall, Saxmundham and Willingham.

Several initiatives to tackle the effects of deprivation such as improvements to the physical environment and drug/alcohol abuse schemes have been undertaken, however it appears that very little effective action to reduce the root causes of deprivation has occurred. Predictably the governments proposals to dramatically cut public sector support may at least in the short term aggravate the situation until such time as alternative support measures are provided.

Getting people into work is one key measure that does reduce deprivation, however factors like third generation worklessness, low income and rural isolation need to be overcome if people are to be enticed into or kept in sustainable employment. Taking into account the criteria for HCA investment and the myriad of public and private sector support agencies already in existence no specific investments are include in this section. However several practical investments such as provision of affordable/supported homes, rural transport measures, skills training and physical employment led development are contained elsewhere in this LIP.

Local purchasing has enormous potential to stimulate the economies of communities and foster associated job opportunities. For many small enterprises the opportunity to sell their goods and services to local buyers represents a key target market and supports the ethos of ‘Keep Trade Local’. Raising awareness of what goods and services can be provided in the local area not only helps the environment by enabling shorter supply chains resulting in less traffic movement but also stimulates local economic development by supporting communities. The spin off benefits to this include clustering of particular businesses facilitating perhaps new ideas and ways of working, increasing productivity and opening new commercial opportunities thus allowing money to be kept within the local area further increasing incomes and job creation.

Channels between large employers (both public and private) and small firms need to be strengthened. The bulk of all future jobs growth is expected to be in the small and medium-sized enterprise (SME) sector rather than through larger firms. To help facilitate this growth large framework agreement could be divided into sub agreements encouraging and enabling SMEs to have a better chance of tender for contracts. Local procurement portals are an ideal way for this to occur enabling local suppliers to seek out and tender for supply chain opportunities creating a solid platform for not only good business practice but also to enable local businesses to play their part and serve their local community.

**INVESTMENT PRIORITY 3 – TRANSPORT**

The transport issues for East Suffolk fall into two main categories, road connectivity and public transport. Whilst a number of key interventions have been identified to help mitigate those issues, viability assessments, cost benefit analysis, failure of previous bids for funding and present lack of public funding, amongst other reasons, have resulted in many interventions becoming longer term investments to be brought forward in later iterations of this LIP or in other strategic documents.

**Road Connectivity**

Some of the road congestion within East Suffolk, particularly in Lowestoft and Felixstowe, is due to the problems with roads and junctions within the towns.

Within Lowestoft, the A12 runs north/south via the heart of the town’s urban area crossing the harbour by the Bascule Bridge (causing irregular congestion when it is opened for shipping traffic). A long standing proposal is for the provision of a third crossing (Lothing Crossing) to reduce traffic pressure at the existing Bascule Bridge and through Bridge Road in Oulton Broad, the second crossing point. The Lothing Crossing is planned for delivery beyond 2025 in accordance with the LDF, primarily due to lack of funding.
Several potential measures to reduce congestion and improve connectivity in the town including those stated below are at various stages of development but all are on hold due to the lack of funding.

- **Northern Spine Road extension - £7,655,998**
  This would involve extending the previously constructed section of the Spine Road (Peto Way and Millennium Way), from a roundabout at Bentley Drive, to a new roundabout at the junction of Blundeston Road and Pleasurewood Hill, connecting with the A12 dual carriageway to Great Yarmouth. The road will allow northbound traffic using the existing A12 to be diverted to the new spine road thereby reducing the amount of through traffic in the area. The road is also needed to ease movement north, south between Great Yarmouth and Lowestoft and free surrounding roads for local traffic.

- **Denmark Road - £6,163,505**
  A new section of carriageway parallel to the existing Denmark Road will provide properties on that stretch of road with access to a service road for parking. Landscaping would also be possible, which would enhance the amenity of the area. The road would also help to concentrate traffic on the improved highway between Rotterdam Road Roundabout and Katwijk Way.

- **Southern Access Road - £8,207,125**
  The Southern Access Road is required to provide access to major development sites on the south side of Lake Lothing and to form a connection with the Southern Relief Road. This is a key section of infrastructure required to release development land for new housing and job creation. The road will facilitate any later connection to the Lothing Crossing should the crossing be located in that part of Lake Lothing.

- **Lothing Crossing - £37,809,558**
  Road crossings of the harbour are at the heart of transport issues in the town. The capacity of the existing two crossings severely restricts and inhibits the potential to reduce congestion and improve public transport, particularly around integrated service and the efficiency of bus services. A third crossing point would transform connectivity within the town and deliver major improvements to access and egress connectivity to Lowestoft. The Lothing Crossing and proposed infrastructure would provide relief to traffic congestion in Lowestoft town centre, with traffic use on Belvedere Road, the existing Bascule Bridge, Lowestoft Gyratory and Jubilee Way all reduced. Peto Way, which is underused currently, would provide an essential link to the new crossing.

- **Plans exist for two pedestrian/cycle bridge crossing to serve to increase connectivity between the north and south of Lowestoft promoting social inclusion and improving access to services as well as opening up access to open space, education facilities and employment land. The two bridges are also included in the County Council proposed transport measures to reduce car dependency within the town, particularly for short journeys.**

The town of Beccles currently suffers from internal congestion particularly from heavy goods vehicles and traffic going through the town centre to the industrial areas of the town. The Beccles Business Park and Ellough Industrial Estate are significant areas of employment and further growth has been identified yet at present the road network and access inadequate to support the area.

Many village communities situated along the A12 face the impacts of heavy traffic flows through their villages with a high proportion of heavy goods vehicles and tourist traffic using the route affecting the quality of life for many communities. With the development at Sizewell C, the levels of traffic will undoubtedly increase and investment on the A12 is seen as imperative if the economy of...
the East Suffolk is to be supported. This is also the case on the stretch of the A12 at Martlesham if the scales of housing and employment growth proposed for the area are to be accommodated.

Public Transport Connectivity

The necessary public transport infrastructure is essential in order to support the economy of the East Suffolk area, improve access to services and facilities particularly in rural areas and minimise the impact of traffic on the environment.

- **Transport interchange hub at Lowestoft Station**

  The Suffolk Rail Strategy (February 2007) contains a long term priority to increase frequency of train services to and from Lowestoft, and considerable potential exists to enhance rail facilities within the town. Lowestoft Station is located at a strategic location within the AAP area, close to the town centre and Bascule Bridge.

  Since the production of the 2007 AAP Preferred Option a number of studies have been commissioned including a Feasibility Study of Development Options for the Lowestoft Station and North Peto Square. The study identifies the area as a significant development site for inclusion of an integrated transport hub with linkages to the town centre and waterfront, incorporating existing heritage features such as the current station buildings. Options include improvements to the ticket hall and waiting area, provision of covered platforms, bus/taxi interchange with sheltered waiting facilities and real-time information, toilet facilities, safe, convenient and direct pedestrian and cyclist linkages to the town centre, South Beach and other parts of Lowestoft, secure cycle parking and a station travel plan. This development is linked with the spatial priority for Lowestoft and the strategic intervention for Peto Square.

- **Beccles Loop**

  East Suffolk Rail Line improvements are needed to increase the frequency of services between Lowestoft and Liverpool Street, London from a 2 hourly to an hourly service. A new passing loop at Beccles is proposed as the potential way forward to assist in the regeneration of the Great Yarmouth and Lowestoft sub-region and in maintaining viable communities in the market towns and villages. Passenger numbers have already risen by 16% due to the 2 hourly through train service via Ipswich and could be significantly further increased.

  The provision of the loop is key to further development of integrated public transport for the sub region. The ESRL serves Lowestoft which is Suffolk’s second largest town and a number of villages and smaller towns in both Suffolk Coastal and Waveney which at present are heavily reliant upon vehicular travel.

  The bulk of the finance for the loop has been proposed by Network Rail and approved by central government, however a sum of £1m still needs to be found. SCC have committed to providing the funding subject to budget provisions set to be determined in Feb 2011.

INVESTMENT PRIORITY 4 – UTILITIES

A constraint on the future physical and economic development of the East Suffolk area is the demand on the existing utilities provision. Any new development or growth in a location, whether large or small, residential or non residential, could place likely constraints on the infrastructure
capacity such as sewage treatment or water supply will need to be addressed. There are also deficiencies on the current system which need to be addressed to ensure they are appropriate.

There are several sewage capacity issues identified across the district with particular problems identified in Beccles, Bungay, Felixstowe, Kessingland and Worlingham as well as on the eastern fringe of Ipswich. Significant investment is required in these locations prior to any further development taking place.

There are also major catchment issues with flooding and the structural condition of the sewage network in Lowestoft which would require an additional sewage treatment works in the south of Lowestoft or the provision of additional infrastructure across Lake Lothing.

However it is not only the capacity of the utilities infrastructure which has constraints, the UK has witnessed a transformation in telecommunications over the last few years with working patterns changing and the demand for greater flexibility in access to the internet in particular increasing.

As highlighted in the Queen’s Speech in the new Digital Economy Bill, fast broadband is critical to the nation’s economy and for businesses to compete successfully in the global marketplace. However in East Suffolk (like in many rural counties) the average broadband speed varies across the county with many less densely populated rural areas unable to access high speeds of internet access as the more urban areas of the county.

INVESTMENT PRIORITY 5 – COASTAL ADAPTATION

The low lying and coastal nature of the East Suffolk area means that it is exposed to the combined effects of coastal erosion, river flooding and sea level rise predicted from climate change. The under investment in flood defences of Lowestoft and the other coastal communities, as well as the inland towns and villages built on the many watercourses, will become of growing significance and concern over the next decade and beyond unless major infrastructure and mitigation measures are implemented. The largest urban area at ‘significant’ risk in the area is around Lake Lothing in central Lowestoft, which forms part of the 1st East area.

Local authorities have a duty to regulate coast protection works undertaken by other organisations and individuals through the management policies of Shoreline Management Plans (SMP). A SMP is a strategy for managing flood and erosion risk for a particular stretch of coastline, over 3 time periods. SMPs identify sustainable and affordable approaches to the management of coastal flood and erosion risk to people and the developed, historic and natural environment within guidelines for sustainability set by Defra.

The policies that flow from these management approaches also inform the Council’s development management system within a framework governed by the recently published Planning Policy Statement 25 Supplement Development and Coastal Change which strives to avoid ‘inappropriate’ development in areas at risk of flooding, coastal erosion and cliff instability at the coast.

Recent central government policy for the distribution of funding for coastal management has discriminated against rural and resort frontages where previously defended areas are not able to gain investment for defence renewal leading to policies of retreat or realignment. In response Defra has launched a Pathfinder initiative that is intended to engage with at-risk communities to identify ways of adapting to coastal change. Waveney was awarded funding for Pathfinder projects at Corton and Easton Bavents that are faced with different challenges associated with coastal erosion.

The summary position for the Waveney frontage is that SMP policies advocate investment in coastal management measures to preserve the present shoreline position over the long term at north and south Lowestoft, Pakefield and Southwold. The northern part of Kessingland is expected
to not require investment for at least 50 years – due to natural protection from Benacre Ness - however the shoreline over other parts, including the village of Corton, has policies for natural evolution.

Whilst ‘greater’ Lowestoft and Southwold appear to be relatively secure the policies for some parts are to a degree aspirational with a probability that the level of investment required to deliver will necessitate a mix of public and private sector funding – the former element being subject to a prioritisation process that is currently difficult to access for coastal frontages of a rural / resort type.

The at-risk parts of the towns and villages include residential and commercial areas therefore investment in protection against erosion contributes to sustaining key community attributes.

Waveney’s coastal management investment plan has two significant parts – a Defra grant-in-aid capital programme that is submitted to the EA annually and a local revenue / capital composite asset maintenance budget [presently ~ £400k] which has recently been increased to offset the consequence of unfavourable capital grant allocation procedures.

The capital programme shows a sequence of ongoing investment over 20 years deemed necessary to deliver SMP policy, however the only ‘provisionally approved’ projects on that programme are strategy studies, one for the frontage north of Lowestoft Ness starting 2011 and the other for the frontage south of Lowestoft Ness, provisionally starting 2012. These strategies will update the Council’s capital and revenue funded works programmes. Any major works that are found to be justified, and affordable will, be implemented from 2014.

There are also issues around the management of existing and / or the provision of new flood defences at Lake Lothing [Lowestoft] and the River Blyth estuary [Southwold]. Note that management of flood risk is within the domain of the Environment Agency and that the Council’s current role is mainly one of facilitating / supporting private investment initiatives. The potential outcomes of these initiatives are either the creation of new development opportunity [Lowestoft] or the retention of existing recreational and commercial opportunity [Southwold].

**SPATIAL PRIORITIES**

**INVESTMENT PRIORITY 6 – LOWESTOFT**

**Spatial Vision:**

Lowestoft will be a clean, attractive, vibrant and progressive place to live, work and visit. As the main town, most additional housing development will have taken place here and a broader range of retailing, employment, services and facilities provided for a wide catchment area.

As part of a sub-regional vision with Great Yarmouth, the regeneration of the towns will have been addressed through a complementary and integrated approach to the shared issues of geographically remote and coastal locations, economic and social deprivation. The towns will retain their important District/Borough roles as the main towns but they will also complement each other through their differences. Their sub-regional function will have been enhanced through improved transport linkages between them and beyond. The synergy of the sub-region will have raised the status and profile of each town.

The Lake Lothing and outer harbour area of Lowestoft will be regenerated with a thriving mix of uses throughout the day and evening, integrated with the seafront and shopping streets to the north and south. There will be public access to the water frontage and public spaces for people to meet and play.
Connection between the north and south of the town will have improved and measures to protect against the risk of flooding will be in place. The port will have top quality freight handling and distribution facilities, fabrication, services and facilities for the offshore industry. The port will also have a role as a gateway to Europe for trade and as a hub as part of an integrated transport network.

Ness Point, as the most easterly point in Britain, will have a nationally high profile. It will be an important tourism destination with high quality links to the historic High Street area. The area will provide a nationally important cluster for renewable energy activity and businesses in the form of a Power Park; building on the success of the Gulliver wind turbine and the OrbisEnergy accommodation for renewable energy related companies.

The attraction of the beaches, coast and the Broads will continue to provide an income for the tourism industry. The town will offer a range of indoor and outdoor facilities and high quality accommodation to meet the needs of local people and tourists all year.

Lowestoft will provide an important role in further education and the development of skills. Deprivation will have been reduced in those areas of the town suffering from the highest levels. People will be healthier, with improved access to health facilities and homelessness will have reduced.

Travel within the town will be easier, with a much higher percentage of the population walking and cycling for shorter trips. Public transport will have improved as the status of Lowestoft as a Regional Transport Node is recognised. There will be improved rail and bus links with other urban centres in the region and with London and to national networks. The frequency and quality of bus services within and beyond the town will be good and integrated with rail services. In particular, linkages along the A12 with Great Yarmouth will be strengthened.

An Area Action Plan (AAP) is being prepared by Waveney District Council and 1st East to guide and promote the regeneration of the Lake Lothing and the Outer Harbour area in Lowestoft.

Policy CS05 of the adopted Waveney Core Strategy sets out the objectives for the Lake Lothing and Outer Harbour Area Action Plan. It states that the area will be prepared focusing on employment-led regeneration with the objectives to create:

- a flourishing local economy to provide wealth and at least 1000 jobs;
- employment and transport opportunities in the port, including greater use of the water;
- a high quality, well-designed, mixed use and sustainable built environment, that respects the existing qualities and character of the area, includes the integration of existing businesses wherever possible and makes maximum use of renewable energy technologies;
- a safe and healthy local environment with well designed public and green space;
- improved public access to the waterfront;
- sufficient size, scale and density and the right layout to support basic amenities in the neighbourhood and to minimise use of resources;
- good public transport and other transport infrastructure to reduce the need to travel, with a consequent reduction in congestion;
- buildings, both individually and collectively, that achieve a high standard of design and which can meet different needs over time and minimise the use of resources;
- a well integrated mix of in the region of 1500 decent homes of different types and tenures to support a range of household sizes, ages and incomes;
- good quality local public services including education, health, leisure and community facilities;
an enhanced role for Lowestoft as a retail centre, including provision of around 21,000sqm of new (comparison) retail floorspace and associated leisure uses in an extension to the town centre in the Lake Lothing area;

a diverse, vibrant and creative local culture that builds on the strong maritime heritage traditions;

a better connection between the waterfront and the old industrial areas, the town centre and local communities;

better connections between the communities north and south of Lake Lothing;

a vibrant heart to the town for local people and visitors;

development which is safe in terms of flood risk for its lifetime, and does not increase the risk of flooding elsewhere;

improved flood protection for the heart of Lowestoft;

support for the tourism economy through the promotion of uses such as hotels, leisure and marina facilities; and

links between the Broads and the seaside tourism areas."

The AAP process to date has identified the development of the following strategic sites to be critical in realising the regeneration and revitalisation of the Lake Lothing and Outer Harbour Area:

**Power Park**

PowerPark comprises the area south of Ness Point and west of Battery Green Road and includes Hamilton Dock, Waveney Dock, along with parts of Trawl Dock and Outer Harbour. Much of the site is occupied by the Beach Industrial Estate. The PowerPark site will provide up to 26 ha of reconfigured employment land and associated uses (B1, B2, B8) to become the focus for the energy industry within Lowestoft.

The PowerPark Demand and Needs Study by BVG associates outlines the key energy sectors the PowerPark should target focusing on a mix of:

- Offshore wind Operations and Maintenance (O&M)
- Offshore marine Research and Development (R&D) and prototyping.
- Existing traditional marine and underwater engineering facilities on site.
- Blend of other energy activities that do not require significant land or quay space. These include Carbon Capture Storage (CCS) – potential research and development/operations and maintenance facilities to support carbon capture storage in geological formations under the North Sea; Support to the nuclear industry (in particular the construction of future phases of the Sizewell plant); Gas storage – operations and maintenance for off shore gas storage facilities.
- Possible on-site training centres to supply the energy sectors (see the Supporting the Economy section).

The study states that based upon industry estimates an additional 950 direct and almost 4,000 indirect jobs will be created by 2020. Each new direct job is assumed to create four indirect jobs in the local supply chain, hospitality and other fields. The study identifies that economic benefit from offshore wind operations and maintenance is expected to be worth £3 billion to the sub regional economy by 2020.

**Brooke Peninsula/Sanyo (Sustainable Urban Neighbourhood)**

Brooke Peninsula and Sanyo provide a substantial area that is currently occupied by predominantly under utilised or unoccupied industrial buildings. The site has considerable access constraints and is abutted by existing residential property along Victoria Road. Brooke Peninsula was previously occupied by Brooke Marine who developed the site for boat building in the early...
20th Century. Since vacating the site in the 1980s the site has been used as a business park with a number of small and medium sized businesses occupying the former boat yard buildings. The site is poorly maintained, under utilised and employment densities are low. The site covers an area of some 12.2 hectares.

Brooke Peninsula/Sanyo will be redeveloped as part of a Sustainable Urban Neighbourhood providing the following uses:

- Approximately 1,100 residential units built to densities of between 50 and 90 units/hectare including terrace, mews and townhouse typologies and apartments;
- Enhanced open space utilising existing recreational ground adjacent to the former Jeld Wen site, or a like-for-like provision in areas at higher risk of flood;
- A minimum of 3 ha of Open Space (depending upon density), plus retention/reprovision of the existing playing fields adjacent to the former Jeld Wen site;
- Southern Access Road, providing connection into Kirkley Waterfront site;
- Mixed use employment to include office, research and development and light industrial uses;
- Continuing care retirement community;
- Primary School (1.7ha);
- Marina facilities;
- Retail, restaurants, bars, cafes as active ground floor uses;
- Hotel.

The western end of Lake Lothing has a much more mixed character than the rest of Lake Lothing, with a strong emphasis on marine related industries. The Harbour Road Industrial Estate is a particular focus for these activities to the north. The following uses will be permitted:

- Waterfront tourism;
- Small-scale residential development of 57 new homes;
- Employment, with a focus on marine activities.

**Peto Square**

Peto Square represents the areas immediately north and south of the Bascule Bridge. The extent of the strategic site contains the following features:

- Lowestoft Rail Station;
- Station Square;
- Commercial Road Area (including former Aldi site and ABP land extending to Town Quay);
- Belvedere Road/South Quay.

Significant development opportunities exist within Peto Square in particular reconfiguration of the railway station and the area around Commercial Road which provides a significant opportunity to create a sustainable town centre extension that will connect the existing primary retail area to the waterfront. This could include new transport interchange, town centre retail, and waterfront leisure and hotel activities. It would also facilitate a strong pedestrian/cycle link between the town centre and southern parts of the town through the construction of a new pedestrian/cycle bridge parallel to the bascule bridge.

Peto Square will become a central focus for retail, leisure and commercial activity at the heart of Lowestoft, comprising the following development:
• Up to 17,500 sq m retail, leisure, hotel and tourism development comprising A1, A2, A3, A4, A5 uses along with other leisure facilities in the area between Denmark Road and North Quay;
• Initial phase of development focussed around Commercial Road;
• New railway station facilities
• New transport interchange adjacent to the railway station with facilities for taxi pick up/drop off, secure covered cycle storage, bus waiting and real time information;
• Development of South Quay for commercial and port related activities with improved public realm.

There remain several potential development sites in this location including areas between the road and the railway line, and north of the North Quay retail park. Approximately 3.2 ha of space within the vicinity of Peto Way/Denmark road corridor is allocated for employment development comprising B1, B2 and B8 and this may provide a suitable location for businesses requiring relocation from PowerPark and Brooke Peninsula.

Kirkley Waterfront

Kirkley Waterfront covers the area to the north of Waveney Drive. It stretches from an inlet in the east to the open space and County Wildlife Site adjacent to the former Jeld Wen site in the west covering an area of some 25 hectares. Kirkley Waterfront will be developed to provide the following uses:

• Residential comprising some 250 units at densities of approximately 50 units per hectare, as part of proposals for a sustainable urban neighbourhood;
• 12 ha of employment comprising predominantly B1 office floorspace, research and development and workshop space) in the area surrounding Riverside Road and adjacent to residential areas;
• Waterfront employment to provide dock and mooring facilities and ancillary uses.

The following items of infrastructure will be required to support the development of the site:

• New primary school;
• Southern Access Road;
• New pedestrian and cycle routes and facilities;
• Public transport improvements;
• Pedestrian and cycle bridge link;
• Remediation of contaminated areas in accordance with PPS23;
• Flood defences;
• On site renewable energy systems.

East of England Park

Located between the beachfront and Whapload Road, the site is characterised by underutilised and poorly maintained open space. The site also incorporates Ness Point, the most easterly place in the UK. A lack of east-west pedestrian connections, as well as impermeable industrial land uses to the south both contribute to the site being poorly integrated into the surrounding urban fabric. The East of England Park will be created as a high quality landscaped area that celebrates its location as the most easterly point in the UK. The Park will seek to include the following features:

• Use of landscaping and public art to soften the visual impact of the Birds Eye factory;
• Cultural events field;
• Play facilities;
• Incorporation of historic net drying racks;
• Bold curving steps and ramps onto concrete promenade providing better access to the sea front;
• Better links to the historic High Street via the Scores and area to north including maritime museum and lighthouse;
• Use of high quality sculpture, lighting, banners to animate the seafront;
• Pavilion/café/orientation facilities at Ness Point;
• CCTV;
• Signage and wayfinding measures to integrate the park with the wider town;
• Integration with the North Dene’s Caravan Park proposals;
• Provision of a landmark structure/sculpture to assist in the orientation of the site and Ness Point

Kirkley Rise

The area around Kirkley Rise has been identified as a strategic site due to its potential for significant change and its strategic location between Kirkley District Shopping Centre, South Peto Square and Kirkley Waterfront. The site extends south of Horn Hill and is bounded by Clifton Road and Salisbury Road to the south.

The Horn Hill frontage presents some development potential with a vacant site at the junction of Kirkley Rise. The following development will be sought within Kirkley Rise:

• Redevelopment of the area west of London Road South for residential, health/community facilities, retail and commercial uses (provided flood risk issues are addressed and a sequential approach to site development is adopted). This may include the long term redevelopment on a deck over the car park site for the above uses;
• Development of Horn Hill frontage for employment-led mixed uses;
• Residential/employment in sites adjacent to Kirkley Rise/Horn Hill;
• Employment will be retained within existing sites;
• The area may provide potential for new tourism facilities (including hotels, guest houses, restaurants and bars) to complement the existing tourist area at Kirkley.

Oswalds Boatyard

This site is currently occupied by a disused boat yard, 2 cottages, and library. Oswald’s Boatyard will be developed for high density residential units, replacement library and community facilities provided flood risk issues can be overcome. The site will be developed in accordance with the following principles:

• Creation of a landmark building at a key gateway location between Lake Lothing and Oulton Broad;
• All new buildings should be of the highest architectural quality and maximise the potential of the waterfront position;
• The scheme must ensure public access to the waterfront, including the provision of library, community facilities and ground flood tourism uses fronting the water;
• The scheme should include mooring facilities for a waterbus;
• The scheme should provide open space within the site for the benefit of future residents and should contribute to improvements to off-site open space;
• Buildings will be designed to maximum heights of 8 storeys;
• As this is a flood risk area, buildings will be required to include appropriate mitigation measures. This should include creative design solutions that ensure buildings are functional and attractive;
The area should provide potential to become a hub for tourism and should include hotel, restaurants, bars and marina to exploit the location between the North Sea and the Broads;

- Development should include provision to encourage wildlife habitats such as green/brown roofs and areas of green spaces;
- Secure cycle parking must be included within the site;
- New development should ensure any flood vulnerable uses is not provided at ground floor and incorporate safe means of escape into the design of buildings;
- Development of the site should not encroach into Lake Lothing;
- Development will be protected through land raising and strengthened flood defences.
- Development will be required to contribute to the following items of infrastructure:
  - Off-site schools provision;
  - New library and community facility;
  - Off-site open space contributions;
  - Flood defences.

**Extension to South Lowestoft Industrial Estate (linked to 1st East relocation strategy and ongoing demand for sites and premises)**

The South Lowestoft Industrial Estate was built in the 1970s and covers an area of approximately 40 hectares. The Waveney Employment Land Study (2006) recognised the need for an additional area of employment land here due to the estate being almost at capacity and enquiries still being received for sites in the South Lowestoft area. The study stated that the site should be developed for a mix of industrial uses (B1, B2 and B8) however the capacity of the main foul and surface water sewerage systems draining the site and their associated pumping stations will need to be increased to cope with the anticipated additional requirements of any development.

**WDC assets e.g Town Hall and Clapham Road sites (including provision for housing)**

The Town Hall site includes some vacant buildings, occupied Council offices, including a converted terrace of houses on Compass Street, areas of car parking and the Town Hall itself. The site has excellent access to services, facilities and public transport which makes it suitable for a range of uses in keeping with Core Strategy policies, including office and commercial uses, student accommodation and housing. However, there is a continuing need to contribute towards the continued vitality of the High Street with office and commercial uses being the most valuable in maintaining the number of employees in the High Street as well as housing to increase the population of the area. Improvements to pedestrian and cycle links within and through the site to existing networks will help to connect the development to the surrounding area and encourage walking and cycling.

The Clapham Road site is a brownfield site in a central location within Lowestoft, and has excellent access to services, facilities and the public transport network. It is situated towards the edge of Lowestoft town centre, within an area that is characterised by a high proportion of office uses, mainly in converted dwellings. The busy town centre location means that housing would not be considered appropriate on the ground floor or as the sole use of the site, but flats on the upper storeys could form part of a mixed-use development. Assuming development of two residential storeys the development could deliver approximately 34 flats. It is expected that the site should provide 35% affordable housing.

Documents to view:

- Area Action Plan Policies EMP 4, ENV1-5, FR1, WEW1-3;
- AECOM/DTZ Peto Square Capacity Exercise (in progress, due for completion summer 2010).
INVESTMENT PRIORITY 7 – MARTLESHAM HEATH

Spatial Vision:

Adastral Park at Martlesham Heath will have maintained its position as one of the UK’s largest concentrations of research excellence in ICT. Located here, ‘Innovation Martlesham’ will have become a global centre of excellence for research and development accommodating 80 knowledge based businesses with 1,700 direct jobs. It will offer flexible incubation space for high-tech ICT related knowledge based enterprises. With an open campus feel, it will have a strong higher education research presence that encourages and stimulates knowledge transfer and innovation. Tenants will not only benefit from the support of a virtual hub network, but will also have access to BT’s physical hub.

Alongside a range of education initiatives and outreach programmes, the University of Essex, University Campus Suffolk, Suffolk New College and University College London will all have a presence at Adastral Park contributing to a reversal of the previous trend of young people leaving the area for both education and employment. Proposals for the regeneration of Adastral Park will have involved the expansion of the University presence and the creation of a new campus. It will be part of an Academic Hub environment as part of Innovation Martlesham Therefore, improved provision at further education level (16 to 18 years) coupled with greater links with business acts as motivation for young people to stay in the area through enhanced long term opportunities and employment prospects.

Complementary to this will have been the development of 2000 new homes on adjacent land. This community will, therefore, be well-related to the employment area at Martlesham Heath, including BT at Adastral Park. Advantages of this area include:

- In comparison with other potential areas which are predominantly farmland, a large proportion of the area had the opportunity for mineral extraction before being developed
- The land is immediately adjacent to a substantial employment area with the potential to expand
• The new community is of sufficient size to support new health and other facilities and services, including a primary and secondary school, provision building on the reputation of Adastral Park

Prior to development taking place investment will need to take place in order to ensure that:

(i) Infrastructure is in place and construction occurs in accordance with sound principles of sustainability
(ii) Improvements take place to the local access points, the radial routes into Ipswich and the pedestrian links with the existing Martlesham community;
(iii) Public transport provision is sound
(iv) Strategic landscaping has minimised the impact on the adjacent AONB
(v) Areas of biodiversity and geodiversity interest are identified and enhanced and
(vi) Access to the countryside has been improved, thereby creating green space

INVESTMENT PRIORITY 8 – FELIXSTOWE

Spatial Vision:

Felixstowe will be a thriving seaside town and port, attractive to residents of all ages, and welcoming to visitors who wish to experience the town’s beautiful coastal location, proud Edwardian heritage, vibrant and diverse retail offer, café-culture and healthy outdoor lifestyle.

The local employment base will provide a wide range and choice of employment type and site together with enhanced education and skills, alongside that provided by an expanded port function. Issues of deprivation, particularly at the southern end, will have been addressed.

The resort area will appeal as a tourist destination with appropriate services, facilities and accommodation, as well as strong links between the seafront and town centre. In the latter the retail, service and other facilities will meet the needs of the whole population both resident and visitor.

Additional housing will have been created. This will, at first, have represented organic and evolutionary growth in the Felixstowe and Trimleys area over a mixture of sites immediately abutting existing built up areas. Further development of ‘greenfield’ land will have taken place with respect for the environmental setting, providing a scale and range of housing to have met the needs of the population as well as creating a more sustainable balance between housing and employment with reduced commuting.

The constraints posed by the location at the end of a peninsula with limited access via road and rail, along with the risk from tidal flooding will not be considerably reduced and mitigated.

Infrastructure

The Core Strategy identifies the need for investment in the infrastructure network in order to support the existing and future growth of the town which includes:

(a) a significant improvement to the Dock Spur Road beyond those proposed by the Felixstowe Port Reconfiguration;
(b) improved access to the Dock from Felixstowe, Walton and the Trimley villages;
(c) good access from any proposed housing sites to the town centre of Felixstowe;
(d) the future dualling of the railway track for the wider community;
(e) adequate primary and secondary school provision;
(f) appropriate healthcare facilities;
(g) to provide for the growing need for allotments;
(h) cemetery provision;
(i) significant improvement, expansion and retention of sport and leisure facilities;
(j) adequate water, electricity, sewers etc. and
(k) realising opportunities to achieve access to green space including countryside.

INVESTMENT PRIORITY 9 – MARKET TOWNS & THE RURAL AREAS

Bungay
Spatial Vision:
Bungay will perform a stronger role, as a historic market town that can increasingly meet its own needs and those of the surrounding villages in Waveney and South Norfolk. Improved traffic management and highway improvements will have enhanced the town centre, increasing its attractiveness as a centre for retail investment and Broads related tourism. New employment development will have reduced the need to travel to work and some housing development would have taken place without the need to breach the environmental limits of the town. A new community facility will provide a range of services and facilities in one location to serve local needs and investment will have been made in addressing local flooding issues.

For Bungay there is the potential that a growth in housing could enable delivery of employment land at St Johns Road. This site is currently a large arable field, open in nature and raised from the road. Residential dwellings are located to the north and further agricultural land to the south and east and the high school playing fields lie to the west. Bungay Pool and Gym is located adjacent and to the south-east of the site, set into the land. The development fits with the Core Strategy Policy CS07 Employment by identifying a need for approximately 5ha of industrial land for B1 (business and light industrial), B2 (general industrial) and B8 (storage/distribution) uses, but in particular B1 (light industrial).

The element of housing that has been allocated is to support the delivery of the industrial land and to minimise the impact on current residents any new residential development should be located on the northern part of the site. To minimise impact on new residents the industrial development should be designed to ensure that only B1 business and light industrial uses are located closest to new housing. The potential for live-work units should be considered and situated between the industrial and residential areas acting as a buffer between the two different land uses.

Framlingham
Spatial Vision:
Framlingham will flourish as a largely self-sufficient market town within East Suffolk, meeting the day-to-day needs of local residents and businesses within the town and its hinterland, and serving as a tourist destination. Overall, it will have maintained its high quality historic character dominated by the castle and college. Within the town centre the retail and commercial offer remains weighted in the favour of local residents. Lack of social and community facilities will not be an issue. The scale and range of the employment offer will be varied. As a thriving centre with few constraints to development, growth will have taken place, primarily utilising brownfield land to create new mixed use development of housing and employment, tailored to meet the needs of the local population.

Halesworth
Spatial Vision:
Halesworth will prosper as a historic market town and become increasingly self-contained, meeting the needs of the local community and some of the surrounding villages in Waveney, Suffolk.
Coastal and Mid Suffolk Districts. Some residential and employment development will have taken place and the range of shops and services will have broadened. A new community building will provide a range of services and facilities and additional playing field and sports provision will have been met. Access to health care will have improved.

There has been a long standing need to enhance the sports provision in Halesworth and the playing fields at Dairy Hill cannot meet the needs of local sports teams. The land at Dairy Hill, Halesworth, (2.1ha), is allocated for housing development (50 dwellings with a 35% of affordable dwellings) and allotments. However the site will only be progressed as an allocation for housing on the strict condition that a greater area of open space is provided in the form of playing pitches in another accessible location.

**Kessingland**

**Spatial Vision:**

Kessingland will continue to be the largest village in the District. Its services and facilities will have been broadened to reflect the size and needs of the community and to enhance its ability to provide for the needs of the surrounding villages. Tourism will continue to provide local employment opportunities and to support the local economy. However, Kessingland will continue to be heavily reliant on nearby Lowestoft for employment and a greater range of shops, services and facilities. Drainage and flooding issues will have been addressed and there will be improved access to health care and education. Additional playing pitches and facilities for young people will have been provided. Only small-scale housing development will have taken place within the built-up area or to meet the need for affordable housing.

**Leiston**

**Spatial Vision:**

The vision for Leiston is a town that has retained a distinct character of its own and consolidated and built on its role not only in relation to its own residents and rural hinterland, but also in recognition of the wider role it plays in the provision of leisure, education and employment facilities for other neighbouring market towns. The employment base will have been retained, strengthened and expanded. Opportunities will also be available to achieve social and community benefits from future investment at Sizewell should they have occurred. Some modest housing growth will have occurred, providing affordable housing. Deprivation will be a thing of the past.

Investment priorities will have been identified in an Area Action Plan prepared by Suffolk Coastal District Council in association with Saxmundham.

**Saxmundham**

**Spatial Vision:**

The vision for Saxmundham is one whereby its function as a local retail, employment (including Kelsale cum Carlton) and service centre has been maintained and enhanced. The most will have been made of its assets, including the historic centre as well as good road and rail access. There is a need to identify and exploit opportunities that encourage and facilitate greater social integration for new and existing residents.

Opportunities to undertake works to up-grade the physical environment within the town centre, improving its appeal to both residents and tourists, will have been taken. In addition, the employment base will be varied offering improved job prospects within the local area. It will function as an integrated transport hub on the East Suffolk rail-line with good pedestrian and cycle links to the town centre and railway station.
Limited expansion of the town will have helped address the previous negative aspects including support for local facilities, lack of trade for town centre independent retailers and affordable housing. Deprivation will not be present. Social integration of previous and new residents will have been addressed.

An Area Action Plan will be prepared in association with Leiston. This will identify investment projects.

**Woodbridge**

**Spatial Vision:**

The vision for Woodbridge is one whereby opportunities for development and growth have been balanced with the acknowledged physical and environmental constraints (notably the Deben estuary with its nature conservation and landscape designations to the east, the A12 to the west, areas at risk from flooding, and its high quality historic built environment). This will have maintained and enhanced its roles as the principle market town within the southern part of East Suffolk, an employment centre and a tourist destination.

Woodbridge will also represent an attractive ‘gateway’ into the area of outstanding natural beauty, where the scale of new development and standard of design reflects that function, particularly at Melton.

The riverside environment will be a vibrant one that incorporates a range of uses although residential uses will have been successfully resisted to ensure that employment uses and its tourism and amenity offers were not jeopardised.

The town centre will also be vibrant through the retention and enhancement of its anchor stores as well as encouragement of small scale, independent retail businesses. Access to the town centre, by all means, will be of the highest quality and standard. The town will also generally be well served by public transport providing access within the town and to a range of destinations outside. This is important for residents and for the tourist industry. The role of Woodbridge (and Melton) railway stations as transport hubs will have been enhanced.

**Smaller Villages**

**Spatial Vision:**

It is the major centres and market towns to which the bulk of new development and growth will be directed. Outside these there is a diverse network of communities of varying size and character that sit within the wider countryside to which they relate historically, culturally and economically. Some contain a wide and varying range of facilities and services. New housing development in such settlements would have the advantages of creating affordable housing as well as aiding the viability of such local facilities as shops and post offices. However, the scale and location of such development would require even more careful consideration given environmental issues and the potential impact on their character.

Many villages throughout the area will have retained and broadened their services and facilities where opportunities had arisen, to meet the needs of their local populations and some surrounding villages. Some development will have taken place on the edge of the villages to meet the need for affordable housing, services and facilities and to support the rural economy.
APPENDIX 4: Prioritization Assessments

Assessments will be added for each investment as part of the first annual review of this LIP.